# FORSYTH COUNTY ANNUAL COMPREHENSIVE FINANCIAL REPORT

2023





# INTRODUCTORY SECTION



# ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2023

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June 10, 2024

## **Forsyth County Board of Commissioners**

ALFRED JOHN

LAURA SEMANSON VICE CHAIR

CINDY JONES MILLS SECRETARY

> KERRY HILL MEMBER

TODD LEVENT

DAVID McKEE COUNTY MANAGER

TO THE CITIZENS OF FORSYTH COUNTY:

State law requires that all general-purpose local governments publish within six months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to the requirements, we hereby issue the annual comprehensive financial report of Forsyth County, Georgia for the fiscal year ended December 31, 2023.

This report consists of management's representations concerning the finances of the County. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of the County has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the County's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the County's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Mauldin & Jenkins, LLC, a firm of licensed certified public accountants, has audited the County's financial statements. The goal of the independent audit was to provide reasonable assurance that the financial statements of the County for the fiscal year ended December 31, 2023, are free of material misstatement. The independent audit involved examining on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that Forsyth County, Georgia's financial statements for the fiscal year ended December 31, 2023, are fairly presented in conformity with GAAP. The independent auditors' report is presented as the first component of the financial section of this report.

As a recipient of federal and state financial assistance, the County is also responsible for ensuring that adequate internal controls are in place to assure compliance with applicable laws and regulations related to those programs. Thus, internal controls are subject to periodic evaluation by management.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The County's MD&A can be found immediately following the report of the independent auditors.

#### PROFILE OF THE GOVERNMENT

Forsyth County is conveniently located 30 miles north of Atlanta in the foothills of the Appalachian Mountains next to Lake Lanier and the Chattahoochee River. The County was named for the Honorable John Forsyth, who had a long and distinguished public career as the Governor of Georgia, U.S. Representative, U.S. Senator, and Secretary of State under Presidents Jackson and Van Buren. Forsyth County is nestled alongside 200-miles of Lake Lanier shoreline, which serves as the major recreational and tourism site in the County. The County is bordered on the north by Dawson County, on the east by Hall and Gwinnett Counties, on the south by Fulton County (which contains the majority of the City of Atlanta), and on the west by Cherokee County.

The governing authority consists of a 5-member Board of Commissioners. The Board of Commissioners is elected by voters each living within specific districts to serve four-year terms. Each year in January, the five members elect one of their own to serve as chairman for the coming year. Elections for the Board of Commissioners are staggered, to provide some continuity on the board. A County Manager is appointed by and responsible to the Board of Commissioners to direct the daily operations of Forsyth County government.

Services provided to approximately 273,000 Forsyth citizens residing in the 247 square mile area include: police and fire protection; the construction and maintenance of highways, streets, and other infrastructure; and recreational activities and cultural events. Water and Sewer services are provided through a legally separate Water and Sewer Authority, which functions, in essence, as a fund of the County and therefore has been included as an integral part of the County's financial statements. The County also is financially accountable for a legally separate Health Department, and a legally separate Library, each of which are reported separately within the County's financial statements. Additional information on all three of these legally separate entities can be found in Note 1 in the notes of the financial statements.

The County adopts annual appropriated budgets for its General Fund, its Special Revenue Funds, and its Debt Service Funds using a basis of accounting consistent with GAAP. Adopted annual budgets are not legally required for any of the County's Proprietary Funds, Fiduciary Funds, and Capital Project Funds; however, the County prepares annual operating budgets for its Proprietary Funds for planning, control, cost allocation, and evaluation purposes.

Departments and County offices prepare revenue and expenditure estimates, which are reviewed by the Finance Committee. The Chief Financial Officer prepares a proposed line-item operating budget and submits it to the Board of Commissioners. Public Hearings are conducted in the County to obtain taxpayer comments on the proposed budget. The Board of Commissioners is required to adopt the final budget on or before December 31 at an official Board of Commissioners meeting. Budgetary control is maintained at the department/office appropriation level. Budget

amendments must be authorized by the Board of Commissioners through a budget resolution. The County Manager is authorized to transfer certain line-item budgeted amounts within any department, under certain conditions. Expenditures that would increase total department/office appropriations require the approval of the Board of Commissioners.

#### LOCAL ECONOMY

Lake Sidney Lanier is located at the eastern edge of Forsyth County and provides numerous recreational activities for approximately 8 million visitors annually. The development of Lake Lanier by the U.S. Army Corps of Engineers functions to improve flood control and provide hydroelectric power, which gives it the distinction of being one of the most utilized water recreation areas managed by the Corp. In addition to Lake Lanier, the construction of SR 400 expressway has had the greatest effect on the growth of Forsyth County. SR 400 provides a direct link to the City of Atlanta.

The County's only incorporated municipality is the City of Cumming. The area is recognized for its moderate climate, attractive environment, recreational facilities, and skilled labor pool. Forsyth County's economy, once largely centered on the poultry industry, has seen much change as these factors have helped the County attract growth from companies in diverse industries. This has provided an expanded commercial base for the County and is a strong indication of continued growth.

The U.S. Census Bureau has named Forsyth County as the 15<sup>th</sup> fastest growing County between 2010 and 2019 in the nation as well as the 2<sup>nd</sup> fastest growing county in Georgia in the 2020 Census. Forsyth County's population increased 12 out of the 12 years between year 2010 and year 2022. Its largest annual population increase was 5.9% between 2018 and 2019. Between 2014 and 2023, the county grew by an average of 3.3% per year. By 2050, Forsyth County's population is projected to increase to approximately 450,000. Forsyth County employs nearly 129,000 within its boundaries with approximately 7,900 licensed businesses. As of December 2023, the County's unemployment rate was 2.3%, which is lower than the State of Georgia at 3.2% and the United States 3.6%.

Due to its proximity to Atlanta, Forsyth County continues to provide a vibrant community complete with a thriving economy and a school system known for its excellence.

- The County was originally dominated by the poultry, horse, and farming industries, and two industry giants, Tyson Foods and Koch Foods, still play a major role in the area's economy. Over the past 10 years in excess of 70 international companies have moved to the County, with 20 having national or regional headquarters. The medical and life science industries remain the County's fastest growing industry sectors. Northside Hospital-Forsyth is ranked the number two employer in the County.
- The University of North Georgia Cumming campus, which opened in fall 2012, is meeting the need for higher education in the northeast Georgia region. Located off SR 400 at Pilgrim Mill Road [exit 16], the instructional center offers a range of 2-and 4-year undergraduate programs, graduate programs, and professional development opportunities.
- The Forsyth County Public School system, serving 55,300+ students, is the fifth largest school system in Georgia, operating 42 schools within the County. The public school system is Forsyth County's largest employer with over 8,000 staff members.

Classrooms are technologically advanced, as the school system places a heavy emphasis on being on the cutting edge of new technology and methods of teaching.

#### **MAJOR INITIATIVES & ACCOMPLISHMENTS**

- In November 2019, Forsyth County received its initial bond rating of AAA with a stable outlook from Fitch Ratings. The County now retains the highest rating available with three rating firms including Moody's and Standard and Poor's, each of whom reaffirmed the rating on the County's latest Water & Sewer bond issue in February 2022 and Fitch reaffirming the rating in September 2021. Maintaining a high rating allows the County to enjoy lower interest rates when borrowing and realize monetary savings on bonds.
- In 2023, Georgia Association of Water Professionals (GAWP) recognized the Department of Water and Sewer for excellence in water and wastewater systems operations. The Water and Sewer Department earned the Platinum Award for Collection System Excellence, the Platinum Award for Distribution System Excellence, and Water Reclamation Facility of the Year.
- Forsyth County has outgrown its current Administration Building, which was constructed in 1996. A new County Administration Campus will be constructed strategically to meet the needs of not only today, but tomorrow. This long-term investment will consist of two facilities, the County Administration Building, and Employee Center. The facilities will incorporate a modernized Commissioners Meeting Room, meeting areas for citizen groups, as well as an employee wellness and fitness center. Funding for the project came from the Capital Outlay Fund. The County Administration Campus sits on 42-acres and is projected to be completed in 2026.
- The new 70,000-square-foot home to the Bell-Forsyth Judicial Court's Juvenile Court System opened in December 2022. The goal of the project was to incorporate natural elements and lighting to provide a calming effect for juveniles and their families in need of service. Funding for the project came from the Capital Outlay Fund. The new building is ADA-compliant and efficient in security, overcrowding, and access.
- The Department of Communications won best in category nationally in the Printed Publications Annual Report category of the National Association of County Information Officers (NACIO) 2023 Awards of Excellence.
- In 2016, 2018, 2019, and 2020 Forsyth County Parks & Recreation Department received the Georgia Recreation and Park Association (GRPA) Agency of the Year Award. The award was presented in the largest population category 150,000 and over. As cited in the nomination, the department has earned national accreditation status from the Commission for Accreditation of Park and Recreation Agencies. It is one of only 166 agencies nationally to hold the recognition and the second county in Georgia to gain the accreditation.

• On November 6, 2018, Forsyth County voters approved continuation of the 1% Special Purpose Local Option Sales Tax (SPLOST) program. Collections began on July 1, 2019, and continue for six years. County projects to be funded from SPLOST VIII include road projects, fire department facilities and equipment, park projects, a senior services facility, and animal services projects.

#### IMPROVED SERVICE DELIVERY

- In 2023, the new Exit 18 opened at SR 369 (Browns Bridge Road) and SR 400. Work is still progressing to widen SR 369, which includes widening about 2.5 miles of the road to four lanes east and west of SR 400. Three additional traffic lights have been added, and improvements have and will come to the intersections.
- In 2022, the Forsyth County Sheriff's Office maintained some of the lowest crime rates in the metropolitan Atlanta area. The occurrence of crimes of burglary, aggravated assault, entering automobiles, and driving under the influence were lower in 2022 than in 2021.
- The Forsyth County 911 Center was recognized in May 2023 by the National Center for Missing & Exploited Children (NCMEC) following a month-long training program with the Missing Kids Readiness Program.
- Forsyth County's Department of Geographic Information Services (GIS) won the ESRI 2023 Special Achievement in GIS, SAG Award on July 11 and was recognized by members of ESRI for its outstanding achievements.
- After breaking ground in 2022, the replacements for fire stations 9 and 15 are projected to be completed in the spring of 2024. The facilities are replacing outdated stations and will allow for both immediate and future growth needs.
- In 2023, traffic and congestion continued to be the top concern of our residents and the County is working to help alleviate this issue. There are multiple transportation projects that are underway, including the creation of a full diamond interchange and widening of McGinnis Ferry; extension of Ronald Reagan Blvd. from Majors Road to McFarland Parkway, with sidewalk and multi-use path; widening of the existing two lanes for Old Atlanta to four lanes from St. Marlo Country Club to James Burgess Road; and the creation of a partial cloverleaf interchange and widening of SR 369.

#### PARKS, RECREATION AND GREEN SPACE BOND DOLLARS AT WORK

- Phase 2 of the Lanierland Park expansion project (6115 Jot Em Down Road) was completed in 2023, and renovations included six tennis courts, four pickleball courts, four baseball/softball fields, an all-inclusive playground, walking path, football/lacrosse fieldhouse, additional parking, and a new Miracle League Field.
- A new drone flying field was opened at the future site of Denmark Park (500 Windy Hill Drive) in the southwestern portion of the County. The 50-acre field provides recreation drone operators with a place to fly without any special permit.

#### LONG-TERM FINANCIAL PLANNING

- Forsyth County's Board of Commissioners formally adopted the 5-year Capital Improvement Plan (CIP) for the years inclusive of 2023-2027. The CIP is updated annually to direct the financing of and appropriations for all capital projects. The County defines a capital project for inclusion in the CIP as any asset or project in excess of \$100,000 during the planning period. The County coordinates the development and update of the CIP with the development of the operating budget to ensure that future operating costs are projected and included in the operating budget when and where it is appropriate to do so.
- Forsyth County defeased \$11,450,000 in General Obligation Bonds in 2023. The defeasance resulted in approximately \$1,200,000 in avoided interest costs.

Forsyth County strives to improve its financial position for the longer term. As a result of conservative budgeting, continuous financial monitoring, and budget cuts, the unassigned fund balance in the general fund exceeds the policy requirements set by the Board of Commissioners for budgetary and planning purposes. The County also prepares the annual budget with the following years always in view.

#### AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officer Association (GFOA) awarded the Certificate of Achievement for Excellence in Financial Reporting to Forsyth County, Georgia for its Comprehensive Annual Financial Report for the fiscal year ended December 31, 2022. This was the 23<sup>rd</sup> consecutive year the County has received this prestigious award. This award honors an easily readable, efficiently organized, Comprehensive Annual Financial Report that conforms to program standards and satisfies both GAAP and applicable legal requirements.

GFOA awarded the Distinguished Budget Presentation Award to Forsyth County, Georgia for its annual budget for the fiscal year beginning January 1, 2023. This was the eleventh year the County has received this prestigious award. This award is the highest form of recognition in governmental budgeting. In order to receive this award, a governmental unit must publish a budget document that meets program criteria as a policy document, as an operations guide, as a financial plan, and as a communications device.

The preparation, design and publication of this year's Comprehensive Annual Financial Report would not have been possible without the continuous commitment of the Finance Department staff throughout the year. Sincere appreciation also goes to the various County departments and offices for their assistance and support throughout the year in matters pertaining to the financial affairs of the County. We also thank the accounting firm of Mauldin & Jenkins, LLC for their contributions of technical guidance and dedication to the highest professional standards of governmental accounting. Finally, we thank the Board of Commissioners for their support and direction in conducting the financial affairs of the County in a responsible manner.

Respectfully submitted,

David McKee

County Manager

Brian Clark

Chief Financial Officer



#### Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Forsyth County Georgia

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

December 31, 2022

Christopher P. Morrill

Executive Director/CEO

# **List of Officials of Forsyth County**

#### 2023 Board of Commissioners



**KERRY HILL Member - District 1** 



**ALFRED JOHN Chair - District 2** 



**TODD LEVENT Member - District 3** 



**CINDY JONES MILLS Treasurer - District 4** 



**LAURA SEMANSON Vice Chair - District 5** 

#### Administration



**BARRY LUCAS** 





**County Manager** 





**BRIAN CLARK Chief Financial Officer** 



MIKE SEYMOUR **Chief Information Officer** 

## **County Department Heads**

Jennifer Johnston **Haley Brown** Cynthia lacopella Vivian Vakili Angie Belt John Jefferson Jerry Ramos Russell Brown **Tom Cisco Charity Clark** Heather Kolich Rebecca Whitmire Barry Head Marcus Hawk John Kilgore

Accountability Courts Animal Shelter **Animal Services Building & Economic Development Business Licensing** Capital Projects Management Code Compliance Communications EMA/911 **Employment Services** Extension Services Finance Fire Department Fleet Services

Geographic Information Services

**ANTHONY TARNACKI** 

**Asst. County Manager** 

Lisa Lulv Anna Lyle Sam Buckels Kirk Franz Tom Brown **Adrian Casey** Dan Callahan Roy Rickert **Tammy Wright Heather Hammons Ruthie Brew** Joel Benton Mandi Smith **Scott Adams** 

Melissa Banker

Indigent Defense Information Systems & Technology Library I andfill Parks & Recreation Planning & Community Development **Public Facilities** Public Transportation - Access Forsyth Recycling & Solid Waste Risk Management Senior Services Tax Assessors Voter Registration Water & Sewer

### **Judicial and Other Elected Officials**

Jeffrey S. Bagley David L. Dickerson Phillip C. Smith T. Russell McClelland II James Dunn **Keisha Martin Chambless** Daisy Weeks-Marisko Christopher W. Willis

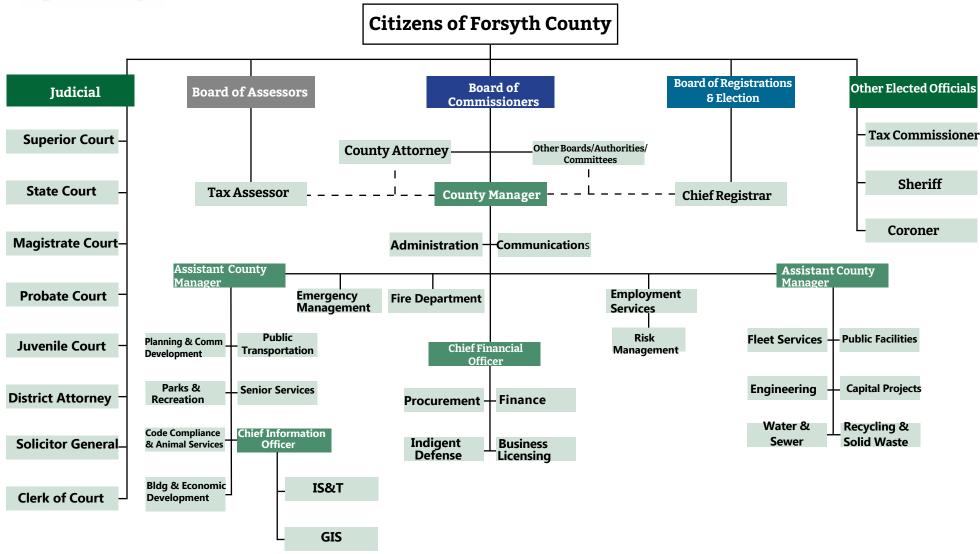
Superior Court Chief Judge Superior Court Judge Superior Court Judge State Court Chief Judge State Court Judge Chief Magistrate Probate Court Judge Presiding Juvenile Court Judge

Heather N. Dunn Penny A. Penn William "Bill" Finch Greg G. Allen Matthew C. Ledbetter Paul W. Holbrook Ron Freeman

Juvenile Court Judge District Attorney Solicitor General Clerk of Court Tax Commissioner Coroner Sheriff



#### **Organizational Chart**



# FINANCIAL SECTION





#### INDEPENDENT AUDITORS' REPORT

Board of Commissioners of Forsyth County, Georgia Cumming, Georgia

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of **Forsyth County, Georgia** (the "County"), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County, as of December 31, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Forsyth County Health Department, which represents 30 percent, 59 percent, and 22 percent, respectively, of the assets, absolute value of net position, and revenues of the aggregate discretely presented component units as of December 31, 2023, and the respective changes in financial position for the year then ended. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Forsyth County Health Department, is based solely on the report of the other auditors.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (GAS), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or
  error, and design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting
  estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, the budgetary comparison information for the General Fund, the Fire District Fund, and the ARPA Fund, the Schedule of Changes in the County's Total OPEB Liability and Related Ratios, the Schedule of Changes in the County's Net Pension Liability (Asset) and Related Ratios, the Schedule of County Contributions, and the Schedule of Pension Investment Returns, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual fund financial statements and schedules, the Schedule of Expenditures of Federal Awards, as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and the Schedule of Expenditures of Special Purpose Local Option Sales Tax Proceeds, as required by the Official Code of Georgia 48-8-121 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements.

The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules, Schedule of Expenditures of Federal Awards, and Schedule of Expenditures of Special Purpose Local Option Sales Tax Proceeds are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 10, 2024, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering County's internal control over financial reporting and compliance.

Mauldin & Jenkins, LLC

Atlanta, Georgia June 10, 2024

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

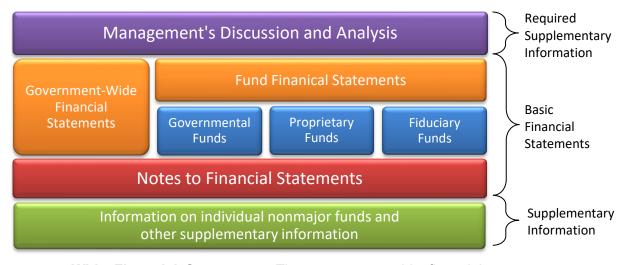
Our discussion and analysis of Forsyth County's financial performance provides an overview of the County's financial activities for the fiscal year ended December 31, 2023. Please read it in conjunction with the transmittal letter on page v and the County's financial statements, which begin on page 17.

#### **GOVERNMENT - WIDE FINANCIAL HIGHLIGHTS**

- Forsyth County's primary government assets and deferred outflows of resources exceed liabilities and deferred inflows of resources by \$2.3 billion (net position) at December 31, 2023. Of this amount \$1.7 billion is governmental activities and \$642.5 million is business-type activities.
- The combined revenue total for the County is \$494.7 million, a 9.3% increase from 2022.
- Of the combined total, governmental activities is \$391.2 million and business-type activities is \$103.5 million.
- The combined expense total for the County is \$362.3 million, a 12.1% increase from 2022. Of the combined total, governmental activities is at \$287.7 million and business-type activities is \$74.6 million.
- At December 31, 2023, the County's governmental funds reported combined ending fund balance is \$396.8 million, an increase of \$23.9 million 8.8% from the 2022 fund balance. The unassigned fund balance for various governmental funds is \$96 million.
- The County's total debt decreased by \$38.2 million or -7.4% from fiscal year 2022, primarily due to debt service payments.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This Discussion and Analysis is intended to serve as an introduction to Forsyth County's basic financial statements. Forsyth County's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves. The illustration below demonstrates the format.



**Government-Wide Financial Statements.** The government-wide financial statements, presented on pages 17-19, provide a broad overview of Forsyth County finances in a manner similar to that of private-sector businesses. The statements include:

- Statement of net position presents the County's assets and liabilities, with the difference between the two reported as net position. Over time, the change in net position is an indicator of the improvement (an increase) or deterioration (a decrease) in the County's financial condition.
- Statement of activities presents the revenues and expenses of the County. The difference between these is the change in net position for the year.

Both government-wide financial statements identify the various functions of Forsyth County that are principally supported by taxes and intergovernmental revenues from other functions that are intended to recover all or a significant portion of their costs through user fees and charges. The governmental activities of Forsyth County include general government, culture and recreation, judicial, public works, health and welfare, housing and development, and public safety. The business-type activities of Forsyth County include the Water and Sewer Authority and Solid Waste operation.

The government-wide financial statements include not only Forsyth County itself (known as the primary government), but also a legally separate Health Department, and Library for which Forsyth County is financially accountable. Financial information for these component units is reported separately from financial information presented for the primary government itself. The Water and Sewer Authority, although also legally separate functions for all practical purposes as a department of Forsyth County, and therefore has been included as an integral part of the primary government.

**Fund financial statements.** A fiscal accountability fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like state and other local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental Funds**. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

As of December 31, 2023, the County maintains eighteen individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, fire district fund and Special Purpose Local Option Sales Tax (SPLOST) fund, all of which are major funds. Data from the other fifteen governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The County adopts an annual appropriated budget for its general fund, special revenue funds, one capital projects fund and debt service funds. Project length budgets are adopted for capital project funds. Annual operating budgets are prepared for each enterprise and internal service fund for planning control and cost allocation. A budgetary comparison schedule has been provided for the general fund, special revenue funds, and debt service funds to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 20-23 of this report.

**Proprietary funds.** The County maintains two different types of proprietary funds: enterprise and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its Water and Sewer Authority and Solid Waste operation. Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. For 2023, the County used internal service funds to account for risk management, workers' compensation, employee health benefits and fleet maintenance. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water and Sewer Authority and for the Solid Waste operation, both of which are considered as major funds of the County. Conversely, all internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual data for the internal service funds is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 24-26 of this report.

**Fiduciary funds**. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Forsyth County maintains six fiduciary funds called *custodial funds* for Tax Commissioner, Sheriff, Clerk of Court, Probate Court, Magistrate Court, and Juvenile Court. The County also maintains the Pension Trust Fund fiduciary fund.

The basic fiduciary fund financial statements can be found on page 27 and 28 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 29-68 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the County's schedule of budgetary comparisons, progress in funding its obligation to provide pension benefits to its employees, and employer pension contributions. Combining and individual fund statements and schedules can be found on pages 77-100 of this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

**Net Position.** As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of Forsyth County, assets exceeded liabilities by \$2.3 billion at the close of the most recent fiscal year. This is an increase of \$132.3 million or 6.09% from fiscal year 2022.

#### FORSYTH COUNTY, GEORGIA'S NET POSITION December 31, 2023

(\$ In thousands)

		GOVERN ACTI			BUSINESS-TYPE ACTIVITIES				TOTAL			
		2023		2022		2023		2022		2023		2022
ASSETS												
Current and other assets	\$	639,509	\$	591,317	\$	118,389	\$	141,681	\$	757,898	\$	732,998
Capital assets (net of depreciation)		1,433,254		1,391,654		828,539		766,615		2,261,793		2,158,269
TOTAL ASSETS	_	2,072,763		1,982,971		946,928		906,780		3,019,691		2,889,751
DEFERRED OUTFLOWS OF RESOURCES		29,272		34,912		438		1,037		29,710		35,949
LIABILITIES												
Other liabilities		71,995		74,961		43,412		33,931		115,407		108,892
Long-term liabilities outstanding		219,270		254,330		260,899		263,630		480,169		517,960
TOTAL LIABILITIES	_	291,265	_	332,250		304,311		293,881		595,576	_	626,131
DEFERRED INFLOWS OF RESOURCES		148,911		127,585		607		18		149,518		127,603
NET POSITION												
Net investment in capital assets		1,279,851		1,210,829		582,970		561,393		1,862,821		1,772,222
Restricted		199,617		192,612		6,433		6,064		206,050		198,676
Unrestricted		182,391		154,607		53,045		46,461		235,436		201,068
TOTAL NET POSITION	\$	1,661,859	\$	1,558,048	\$	642,448	\$	613,918	\$	2,304,307	\$	2,171,966

Source: Statement of Net Position

The largest component of the County's net position, \$1.9 billion, or 80.9% at December 31, 2023, reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment), less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves are not planned to be used to liquidate these liabilities.

The next component of the County's net position consists of restricted net position, \$206 million, 8.9% which represents resources that are subject to external restrictions on how they may be used. The final component is unrestricted net position, \$235.4 million or 10.2%, may be used to meet the County's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, Forsyth County's net position in governmental activities increased by \$103.8 million, 6.7%, due in part to an overall increase in revenues, an increase in capital assets and generally by keeping the total expenditures below the level of revenue collections. Net position in business-type activities increased by \$28.5 million, 4.7%.

The County's overall net position increased indicating that the County's financial position has continued to grow along with the increases in its population and economy.

**Changes in Net Position.** Governmental and business-type activities increased the County's net position by \$132.3 million by the year end December 31, 2023.

The following table gives a comparison for the changes in net position in governmental and business-type activities for fiscal year 2022 and 2023.

## FORSYTH COUNTY, GEORGIA'S CHANGES IN NET POSITION December 31, 2022

(\$ In thousands)

		NMENTAL VITIES		,	BUSINESS-TYPE ACTIVITIES			TOTAL			
	2023		2022		2023		2022		2023		2022
REVENUES											
Program Revenues:											
Charges for services	\$ 45,323	\$	45,511	\$	70,999	\$	66,337	\$	116,322	\$	111,848
Operating grants and contributions	6,327		7,249		-		-		6,327		7,249
Capital grants and contributions	22,382		20,611		27,741		26,650		50,123		47,261
General Revenues:											
Property taxes	130,868		116,499		-		-		130,868		116,499
Sales taxes	111,703		110,592		-		-		111,703		110,592
Title ad valorem tax	27,042		24,451		-		-		27,042		24,451
Insurance premium tax	20,031		19,133		-		-		20,031		19,133
Other taxes	6,917		7,330		-		-		6,917		7,330
Unrestricted investment earnings	17,917		3,814		4,650		1,614		22,567		5,428
Intergovernmental revenue, not											
restricted for a specific programs	-		-		65		66		65		66
Other	 2,705		2,102						2,705		2,102
TOTAL REVENUES	\$ 391,215	\$	357,292	\$	103,455	\$	94,667	\$	494,670	\$	451,959
EXPENSES											
General Government	52,855		47,452		-		-		52,855		47,452
Judicial	19,583		17,814		-		-		19,583		17,814
Public Safety	119,678		99,072		-		-		119,678		99,072
Public Works	45,793		40,552		-		-		45,793		40,552
Health and Welfare	4,944		4,032		-		-		4,944		4,032
Culture and Recreation	28,355		25,712		-		-		28,355		25,712
Housing and Development	10,160		9,593		-		-		10,160		9,593
Interest	6,356		5,115		-		-		6,356		5,115
Solid Waste	-		-		2,208		2,011		2,208		2,011
Water and Sewer	 				72,397		71,068		72,397		71,068
TOTAL EXPENSES	 287,724		249,342		74,605		73,079		362,329		322,421
Increase in net position before transfers	 103,491		107,950		28,850		21,588		132,341		129,538
Transfers	320		1,049		(320)		(1,049)		-		
Increase in net position	 103,811		108,999		28,530		20,539		132,341		129,538
Net position, beginning of year	 1,558,048		1,449,049		613,918		593,379		2,171,966		2,042,428
Net position, end of year	\$ 1,661,859	\$	1,558,048	\$	642,448	\$	613,918	\$	2,304,307	\$	2,171,966

Source: Statement of Activities

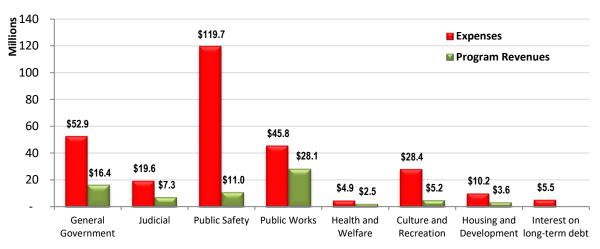
**Governmental Activities.** Governmental activities increased the County's net position by \$103.8 million thereby accounting for 78.4% of the total growth in net position. Key elements of this increase are as follows:

- The County's governmental activities relied on the following revenue sources in 2023: \$45.3 million in charges for services, \$28.7 million for grants and contributions, \$296.6 million in taxes, \$17.9 million in investment earnings and \$1.8 million in other revenue. Total program and general revenue for 2023 is \$391.2 million.
- Total revenues for governmental activities increased by \$33.0 million or 7.3% from fiscal year 2022. Property taxes totaling \$130.9 million is the largest revenue source for the County. Operating grants and contributions decreased by \$0.9 million, while capital grants and contributions increased by \$1.7 million. Sales tax revenues combined with the Title Ad Valorem Tax (TAVT) increased by \$12.5 million. The TAVT was passed by the state legislature to replace the sales tax on new vehicles and the annual property tax on tag renewals.

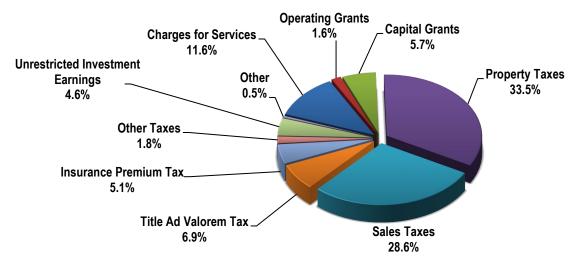
• Expenses related to governmental activities increased by \$37.5 million or 11.6% from 2022. The largest increase was \$20.6 million in Public Safety.

The charts below illustrate expenses vs. program revenues by category and the distribution of revenues for governmental activities.

#### **EXPENDITURES AND PROGRAM REVENUES - GOVERNMENTAL ACTIVITES**



#### **REVENUES BY SOURCE - GOVERNMENTAL ACTIVITIES**



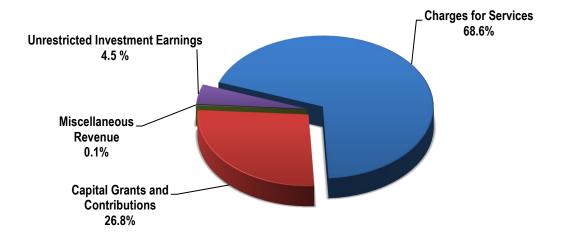
**Business-type activities.** Business-type activities increased the County's net position by \$28.5 million, accounting for 4.7% of the total growth in net position. A key element of this increase is Water and Sewer Authority capital contributions of \$27.7 million, which includes developers' system contributions.

The charts below illustrate expenses vs. program revenues by category and the distribution of revenues for business-type activities.

#### **EXPENSES AND PROGRAM REVENUES - BUSINESS-TYPE ACTIVITES**



#### **REVENUES BY SOURCE - BUSINESS-TYPE ACTIVITES**



#### FINANCIAL ANALYSIS OF THE GOVERNMENTAL FUNDS

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds**. The focus of the County's governmental funds is to provide information on near-term inflows and outflows of spendable resources. Such information is useful in evaluating a government's near-term financing requirements. Unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

# GOVERNMENTAL FUNDS CHANGES TO FUND BALANCE

(\$ in thousands)

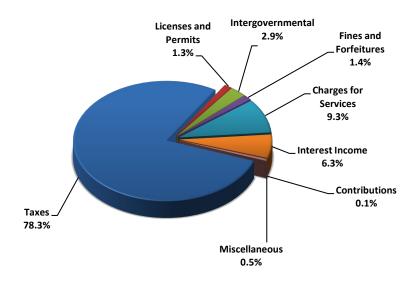
	2023	2022	Inc/Dec	% Inc/Dec
General Fund	\$ 97,347	\$ 89,955	\$ 7,392	8.22%
Fire District	20,600	20,521	79	0.38%
ARPA	2,952	822	2,130	259.12%
SPLOST	118,416	137,891	(19,475)	-14.12%
Capital Projects	111,668	83,563	28,105	33.63%
Debt Service	11,070	12,332	(1,262)	-10.23%
Nonmajor Governmental Funds	 34,783	 27,834	 6,949	24.97%
Fund Balance	\$ 396,836	\$ 372,918	\$ 23,918	6.41%

Source: Statement of Revenues, Expenditures and Changes to Fund Balances

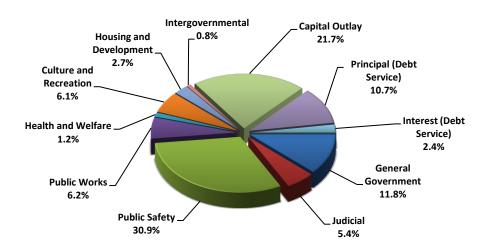
At the end of the current fiscal year, the County's governmental funds reported combined ending fund balances of \$396.8 million, an increase of \$23.9 million in comparison with the fund balance for 2022. Approximately 23.7% of this total amount, \$93.9 million, constitutes unassigned which is available for spending at the government's discretion. The remainder of fund balance is nonspendable, restricted and assigned to indicate that it is not available for new spending because it has been restricted by state law for specific projects, to liquidate contracts and purchase orders of the prior period, to pay debt service, and for a variety of other purposes.

The general fund is the chief operating fund of the County. At the end of the 2023 fiscal year, unassigned fund balance was \$96.0 million, which represents 98.6% of total general fund balance. The fund balance of the general fund increased by \$7.4 million 8.2% during the 2023 fiscal year. This is primarily due to an increase in the sales tax and Title Ad Valorem Tax collections.

#### **REVENUES BY SOURCE - GOVERNMENTAL FUNDS**



#### **EXPENDITURES BY FUNCTION - GOVERNMENTAL FUNDS**



The fund balance of the County's fire fund increased by \$79 thousand, or 0.4%, during the 2023 fiscal year. This increase is due to the increase in tax collections from growth in the property tax digest staying ahead of the increase in operating costs.

The fund balance of the County's SPLOST fund decreased by \$19.4 million, or -14.1%, during the current fiscal year. SPLOST collections continue to be strong for County. The road project expenditures reduced the fund balance.

**Proprietary funds.** The County's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Total operating revenues for the Water and Sewer Authority was \$67.9 million, a 6.8% increase from 2022. The department's water customer count grew by 765, or 1.1%, new connections to a year-end total of 68,332 and sewer customer count increased by 540, or 1.4%, to a year-end total of 38,648. Total operating expenses were \$65.1 million.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

Forsyth County's government-wide investment in capital assets before debt on December 31, 2023 is \$2.3 billion. This investment in capital assets includes land, buildings, improvements, roads, bridges, machinery and equipment, park facilities and vehicles. Government-wide net additions in 2023 are \$103.3 million with \$41.4 million in government-type activities and \$61.9 million net increase in business-type activities. Net investment in capital assets is \$1.9 billion with \$1.3 billion for governmental activities and \$582.9 million for business-type activities. This is a 5.2% increase from the previous fiscal year.

#### FORSYTH COUNTY, GEORGIA'S CAPITAL ASSETS

(net of depreciation) (in the thousands)

	GOVERN ACTI	 	BUSINESS-TYPE ACTIVITIES					TOTAL			
	2023	2022		2023		2022		2023		2022	
Land and improvements	\$ 550,105	\$ 544,961	\$	30,525	\$	30,334	\$	580,630	\$	575,295	
Infrastructure land improvements	168,797	168,797		-		-		168,797		168,797	
Construction in progress	118,607	108,769		75,260		41,373		193,867		150,142	
Buildings and improvements	238,175	210,644		54,731		56,243		292,906		266,887	
Machinery and equipment	22,956	20,137		5,140		3,886		28,096		24,023	
Vehicles	13,931	15,554		2,533		2,232		16,464		17,786	
Sewer Capacity Rights	-	-		17,139		11,394		17,139		11,394	
Infrastructure	319,956	321,763		643,107		620,945		963,063		942,708	
Right-to-use assets	 555	 1,028		104		208		659		1,236	
Total	\$ 1,433,082	\$ 1,391,653	\$	828,539	\$	766,615	\$	2,261,621	\$	2,158,268	

Major capital asset activities in the 2023 fiscal year include the following:

- After breaking ground in 2022, the replacements for fire stations 9 and 15 are projected to be completed in the spring of 2024. These facilities are replacing outdated stations and will allow for both immediate and future growth needs.
- Lanierland Park (6115 Jot Em Down Road) expansion project (Phase 2), completed in 2023. This
  park includes eight tennis courts, four pickleball courts, four baseball/softball fields, Miracle League
  baseball/softball field, an all-inclusive playground, hard and soft surface trails, football/lacrosse
  fieldhouse, and additional parking.
- State route 369 widening and State route 400 interchange road projects were ongoing in 2023.
  These projects include the widening of two lanes in each direction and construction of an interchange at SR 369 and SR 400 with a new bridge. The bridge was completed and opened in 2023.
- The new 70,000-square-feet home to the Bell-Forsyth Judicial Court's Juvenile Court system became fully operational in 2023. The goal of the project was to incorporate natural elements and lighting to provide a calming effect for juveniles and their families in need of service. The cost for the project was \$19.9 million. The new building is ADA-compliant and efficient in security, overcrowding and access.

Additional information on the County's capital assets can be found in Note 6, on pages 48 and 49.

**Long-Term Debt.** At the end of fiscal year 2023, the County had total bonded debt outstanding in the amount of \$480.2 million. Of this amount \$218.2 million consists of general obligation bonds backed by the full faith and credit of the government and \$260.9 million represents bonds secured by specified revenue sources (i.e., revenue bonds). The County's total debt decreased by \$38.2 million primarily due to the County's servicing outstanding debt.

The County maintained the exceptionally positive credit rating during the fiscal year 2023 with Moody's (Aaa), Standard & Poor's (AAA), and Fitch (AAA).

Additional information on the County's long-term debt can be found in Note 9, pages 51-59.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

Differences between the original budget, the final budget and actual results for the County's general fund by category are shown below and on page 69 and 70.

**GENERAL FUND** for the year ended December 31, 2023

	Budget	ed Amo	unts			Variance with			
	Original	inal Final			Actual	F	inal Budget		
General Government	\$ 48,939,908	\$	48,272,760	\$	41,107,231	\$	7,165,529		
Judicial	18,877,287		19,160,374		18,107,745		1,052,629		
Public Safety	65,914,716		67,734,299		66,085,497		1,648,802		
Public Works	310,000		510,000		399,914		110,086		
Health and Welfare	2,437,227		2,437,228		2,043,951		393,277		
Culture and Recreation	21,362,376		21,987,542		21,349,286		638,256		
Housing and Development	9,461,549		9,653,613		8,406,792		1,246,821		
Debt Service	-		449,500		449,165		335		
Total Expenditures	\$ 167,303,063	(1) \$	170,205,316	\$	157,949,581	\$	12,255,735		

<sup>(1)</sup> The adopted General Fund expenditure budget included transfers to other funds (\$18,787,337) which are not shown on this chart.

During the 2023 fiscal year, the County made several budget adjustments to the general fund that are reflected in the final budget. Projected revenues of \$183.8 million in the original budget increased to \$185.6 million at year end. Total revenues ended at \$206.7 million, \$21.1 million above the final budget. The original adopted expenditure budget of \$167.2 million was amended to \$170.1 million.

However, by year end, actual expenditures for the general fund were \$157.9 million, \$12.1 million below the final amended budget and \$13.1 million over the 2022 fiscal year. Significant variances to the final budget and actual are summarized below:

- General Government \$7.2 million under final budget due to significant savings on facilities costs, lower administrative costs than expected, and the remaining balance available in budgeted reserves.
- Public Safety \$1.6 million under final budget due to final costs in the County Sheriff's office ending under budget.
- Judicial \$1.1 million under final budget due to the total juvenile court, probate court, and court clerk's costs.

Forsyth County's general fund 2023 final budget is \$170.2 million, an increase of 9.3% from the 2022 budget.

#### **ECONOMIC FACTORS AND THE 2024 BUDGET**

Forsyth County's 2024 budget is reflective of the financial position of the County in 2023. During 2023, the County experienced an increase in revenues and amended the revenue and expenditure budgets accordingly.

- Continued global and national economic issues persist. Interest rate increases, global conflicts, home values, supply shortages, and 40-year high inflationary levels are of significant concern.
- Wage costs, worker shortages, and employee retention are concerns in the employment outlook and service delivery strategies for the County.
- The County's total 2023 millage rate for Maintenance and Operations, Fire and Debt Service was maintained at 7.896 mils.
- The 2024 budget process focused on balancing the budget and not increasing the tax rates.
- Forsyth County continues to implement cost-saving measures as all departments and offices throughout the county monitor their budgets and processes for additional efficiencies.

All of these factors were taken into consideration and implemented when preparing the County's budget for fiscal year 2024.

#### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of Forsyth County's finances for all those interested. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the County's Finance Department at 110 E. Main St. Suite 255, Cumming, GA 30040.

# STATEMENT OF NET POSITION DECEMBER 31, 2023

		Primary Government						
ASSETS	Governmental Activities	Business-type Activities	Total	Health Department	Library System			
Cash and cash equivalents	\$ 579,216,639	\$ 81,752,707	\$ 660,969,346	\$ 2,727,181	\$ 2,996,470			
Investments	24,872,841	-	24,872,841	518,650	- 2,000,170			
Receivables (net of allowance for uncollectibles)	3,521,419	9.656.613	13,178,032	10,512	43,117			
Taxes receivable	11,166,491	-	11,166,491	-	-			
Intergovernmental receivables	9,739,590	-	9,739,590	-	283,413			
Leases receivable	350,878	633,074	983,952	-				
Prepaid items	1,075,196	117,421	1,192,617	-	109,054			
Inventories	814,844	1,813,072	2,627,916	-				
Internal balances	(2,705,185)	2,705,185	-	-				
Other assets	580,236	-	580,236	-				
Restricted assets:								
Restricted cash and cash equivalents	1,785,065	21,675,766	23,460,831	-				
Investments	8,182,190	-	8,182,190	-				
Note receivable	-	35,089	35,089	-				
Net pension asset	1,080,479	-	1,080,479	-				
Capital assets, nondepreciable	837,508,285	122,796,213	960,304,498	-	916,207			
Capital assets, depreciable, net of								
accumulated depreciation and amortization	595,573,991	705,742,840	1,301,316,831	37,946	3,332,612			
Total assets	2,072,762,959	946,927,980	3,019,690,939	3,294,289	7,680,873			
DEFERRED OUTFLOWS OF RESOURCES								
Deferred charges on refunding	4,364,433	438,104	4,802,537	_				
Pension related items	553,814	-30,104	553,814	1,048,501	4,652,840			
OPEB related items	24,353,754	-	24,353,754	214,492	1,079,498			
Total deferred outflows of resources	29,272,001	438,104	29,710,105	1,262,993	5,732,338			
LIABILITIES								
Accounts payable	14,149,422	5,052,866	19,202,288	65,689	313,074			
Retainage payable	5,827,504	1,138,258	6,965,762	-	4,550			
Accrued liabilities	7,079,107	2,417,639	9,496,746	-	104,838			
Customer deposits payable	-	5,125,157	5,125,157	-				
Unearned revenue	44,938,618	29,678,324	74,616,942	-				
Noncurrent liabilities due within one year								
Compensated absences payable	11,925,238	906,509	12,831,747	118,338	304,194			
Lease liabilities	290,106	111,770	401,876	-				
Note payable	-	38,082	38,082	-				
Claims payable	3,539,664	-	3,539,664	-				
Total OPEB liability	1,031,232	-	1,031,232	-				
Landfill closure and postclosure	-	80,856	80,856	-				
Bonds payable	27,965,000	8,125,000	36,090,000	-				
Noncurrent liabilities due in more than one year								
Arbitrage rebate payable	-	761,754	761,754	-				
Compensated absences payable	2,981,310	226,628	3,207,938	-	39,097			
Lease liabilities	312,810	-	312,810	-				
Note payable	-	16,024,368	16,024,368	-				
Claims payable	1,384,067	-	1,384,067	-				
Total OPEB liability	37,783,593	-	37,783,593	-				
Net OPEB liability	-	-	-	62,317	2,402,710			
Net pension liability	-	-	-	2,223,795	9,287,298			
Landfill closure and postclosure	-	727,704	727,704	-				
Certificates of participation	7,777,000	-	7,777,000	-				
Bonds payable	124,280,648	233,895,822	358,176,470					
Total liabilities	291,265,319	304,310,737	595,576,056	2,470,139	12,455,761			
DEFERRED INFLOWS								
OF RESOURCES								
Deferred revenues - property taxes	147,888,971	-	147,888,971	-				
Deferred revenues - intergovernmental	<del>-</del>		<del>-</del>	-	658,194			
Deferred inflows - leases	330,546	606,636	937,182	-				
Accumulated increase in fair value of								
hedging derivative	580,236	-	580,236	-				
Pension related items	-	-	-	20,170	96,651			
OPEB related items  Total deferred inflows of resources	110,884	606,636	110,884	159,560	1,510,151			
	148,910,637	000,030	149,517,273	179,730	2,264,996			
NET POSITION								
Net investment in capital assets	1,279,850,854	582,969,944	1,862,820,798	37,946	4,237,956			
Restricted for:								
Crime victims' assistance	73,036	-	73,036	-				
Fire protection services	20,826,547	-	20,826,547	-				
Law enforcement activities	4,099,089	-	4,099,089	-				
Law library operations	179,166	-	179,166	-				
Emergency 911 services	5,286,831	-	5,286,831	-				
Grant activities	7,252,256	-	7,252,256	-				
Health and welfare	-	-	-	711,239				
Debt service	9,034,738	6,433,323	15,468,061	-				
Capital projects	151,230,954	-	151,230,954	-	787,520			
Pension benefits	1,634,293	-	1,634,293	-				
Unrestricted	182,391,240	53,045,444	235,436,684	1,158,228	(6,333,022			
Total net position	\$ 1,661,859,004	\$ 642,448,711	\$ 2,304,307,715	\$ 1,907,413	\$ (1,307,546			
. Star flot position	ψ 1,001,000,004	ψ 0-72,770,111	¥ 2,004,001,110	ψ 1,001, <del>1</del> 10	y (1,007,040			

The accompanying notes are an integral part of these financial statements.

# STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2023

			Program Revenues							
				Charges for	(	Operating Grants and	Capital Grants and			
Functions/Programs	Expenses			Services	Co	ontributions	Contributions			
Primary government:										
Governmental activities:										
General government	\$	52,854,984	\$	15,787,416	\$	580,309	\$	-		
Judicial		19,583,122		6,464,024		856,948		-		
Public safety		119,678,068		10,118,415		861,359		-		
Public works		45,793,491		4,068,421		1,684,938		22,381,764		
Health and welfare		4,943,467		256,726		2,197,983		-		
Culture and recreation		28,354,809		5,102,500		98,840		-		
Housing and development		10,160,382		3,525,385		46,906		-		
Interest on long-term debt		6,356,421		-		-		-		
Total governmental activities		287,724,744		45,322,887		6,327,283		22,381,764		
Business-type activities:										
Water and sewer		72,396,751		67,984,127		-		27,741,277		
Solid waste		2,208,082		3,014,842		-		-		
Total business-type activities		74,604,833		70,998,969		-		27,741,277		
Total primary government	\$	362,329,577	\$	116,321,856	\$	6,327,283	\$	50,123,041		
Component units:										
Health Department	\$	2,891,664	\$	1,091,358	\$	1,599,537	\$	-		
Library System	•	9,698,115		238,180		970,393		621,892		
Total component units	\$	12,589,779	\$	1,329,538	\$	2,569,930	\$	621,892		

General revenues:

Property taxes

Sales and use taxes

Title ad valorem tax

Insurance premium taxes

Business taxes

Alcoholic beverage taxes

Franchise taxes

Unrestricted investment earnings

Intergovernmental revenue, not restricted for specific programs

Grants and contributions, not restricted for specific programs

Miscellaneous

Gain on in-substance defeasance of debt

Transfers

Total general revenues and transfers

Change in net position

Net position, beginning of year

Net position, end of year

The accompanying notes are an integral part of these financial statements.

#### Net (Expense) Revenue and Changes in Net Position

Primary Government						Component Units			
Governmental Activities		Business-type Activities		Total		Health Department		Library System	
\$	(36,487,259)	\$	-	\$	(36,487,259)	\$	-	\$	_
•	(12,262,150)	,	-	,	(12,262,150)	,	-	•	-
	(108,698,294)		_		(108,698,294)		-		_
	(17,658,368)		-		(17,658,368)		-		-
	(2,488,758)		-		(2,488,758)		-		-
	(23,153,469)		-		(23,153,469)		-		-
	(6,588,091)		-		(6,588,091)		-		-
	(6,356,421)		-		(6,356,421)		-		-
	(213,692,810)		-		(213,692,810)				-
			00 000 050		00 000 050				
	-		23,328,653		23,328,653		-		-
			806,760		806,760				-
Φ	(213,692,810)	Φ.	24,135,413 24,135,413	•	24,135,413 (189,557,397)	¢		Φ.	
Ф	(213,092,010)	\$	24,135,413	\$	(169,557,597)	\$		\$	
\$	-	\$	-	\$	-	\$	(200,769)	\$	- (7,007,050)
\$		\$		\$		\$	(200,769)	\$	(7,867,650) (7,867,650)
	_		_		_				
\$	130,868,184	\$	-	\$	130,868,184	\$	-	\$	-
	111,703,182		-		111,703,182		-		-
	27,041,779		-		27,041,779		-		-
	20,030,948		-		20,030,948		-		-
	4,107,113		-		4,107,113		-		-
	2,750,066		-		2,750,066		-		-
	60,208		4 040 007		60,208		-		-
	17,916,619		4,649,997		22,566,616		-		302
	-		65,385		65,385		-		7,794,671
	- 1,819,512		-		- 1,819,512		-		97,767
			-				-		-
	885,233 320,823		(320,823)		885,233		-		-
	317,503,667		4,394,559		321,898,226		<del>-</del>		7,892,740
	103,810,857		28,529,972		132,340,829		(200,769)		25,090
	1,558,048,147		613,918,739		2,171,966,886		2,108,182		(1,332,636)
\$	1,661,859,004	\$	642,448,711	\$	2,304,307,715	\$	1,907,413	\$	(1,307,546)

# FORSYTH COUNTY, GEORGIA

# BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2023

ASSETS	Ger	neral	 Fire District	 ARPA		SPLOST		Capital Projects		Debt Service		Nonmajor overnmental Funds	 Total
Cash and cash equivalents Investments Accounts receivable Taxes receivable	24	,976,999 ,872,841 909,004 ,305,442	\$ 58,923,538 - - 1,378,547	\$ 47,891,231 - - -	\$	124,883,510 - - 5,676,716	\$	103,859,682 - 14,421 -	\$	33,153,980 - - - 704,816	\$	39,572,079 - 1,327,618 100,970	\$ 561,261,019 24,872,841 2,251,043 11,166,491
Intergovernmental receivables Leases receivable Due from other funds Inventories Prepaid items	3	,481,522 350,878 ,568,852 423,392 250,422	343,789 4,897	-				- - - 9,048		-		4,258,068 - - - 16,778	9,739,590 350,878 3,568,852 767,181 281,145
Restricted assets: Cash Investments		- -	 - -	 <u>-</u>		13,806		1,771,259 8,182,190	_	<u>-</u>	_	- -	 1,785,065 8,182,190
Total assets	\$ 192	,139,352	\$ 60,650,771	\$ 47,891,231	\$	130,574,032	\$	113,836,600	\$	33,858,796	\$	45,275,513	\$ 624,226,295
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES													
LIABILITIES Accounts payable	\$ 2	,669,287	\$ 698,858	\$ _	\$	6,770,465	\$	1,110,042	\$	-	\$	1,590,998	\$ 12,839,650
Retainage payable Other accrued liabilities	4	,969,501	77,408	-		4,549,066		34,797		-		1,166,233	5,827,504 4,969,501
Unearned revenue Due to other funds		-	<u> </u>	 44,938,618		838,468		1,023,639		204,859		1,501,886	44,938,618 3,568,852
Total liabilities	7	,638,788	 776,266	 44,938,618	_	12,157,999	_	2,168,478	_	204,859		4,259,117	 72,144,125
DEFERRED INFLOWS OF RESOURCES Unavailable revenue - property taxes Unavailable revenue - intergovernmental		568,782	149,629	-		-		- -		74,415		6,233,843	792,826 6,233,843
Deferred inflows of lease revenues Deferred revenue - property taxes	86	330,546	39,125,366	-		-		-		22,509,593		-	330,546 147,888,971
Total deferred inflows of resources	87	,153,340	39,274,995	-		-	_	-		22,584,008		6,233,843	155,246,186
FUND BALANCES Fund balances: Nonspendable:													
Prepaid items Inventories		250,422 423,392	4,897 343,789	-		-		9,048		-		16,778	281,145 767,181
Leases Restricted:		20,332	-	-		-		-		-		-	20,332
Crime victims' assistance Fire protection services		-	20,250,824	-		-		-		-		73,036	73,036 20,250,824
Law enforcement activities		-		-		-		-		-		4,099,089	4,099,089
Law library operations Emergency 911 services			-	-		-		-		-		179,166 5,284,103	179,166 5.284.103
Grant activities Capital projects Debt service		-	-	2,952,613 - -		118,416,033		9,953,449		11,069,929		27,292,520	2,952,613 155,662,002 11,069,929
Assigned: Professional services Capital projects		233,864 372,981	-	-		-		101,705,625		-		-	233,864 102,078,606
Supplies and materials Unassigned (deficit)	96	30,344 ,015,889	-		_		_		_			(2,162,139)	30,344 93,853,750
Total fund balances	97	,347,224	20,599,510	2,952,613		118,416,033		111,668,122		11,069,929		34,782,553	396,835,984
Total liabilities, deferred inflows of resources and fund balances	\$ 192	,139,352	\$ 60,650,771	\$ 47,891,231	\$	130,574,032	\$	113,836,600	\$	33,858,796	\$	45,275,513	\$ 624,226,295

# FORSYTH COUNTY, GEORGIA RECONCILIATION OF THE TOTAL GOVERNMENTAL FUND BALANCES TO THE STATEMENT OF NET POSITION OF THE GOVERNMENTAL ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2023

Amounts reported for governmental activities in the statement of net position are di	ifferent bed	cause:	
Fund balances - total governmental funds			\$ 396,835,984
Capital and right-to-use lease assets used in governmental activities are not cut therefore, are not reported in the governmental funds.	rrent finan	cial resources, and	
Cost Less accumulated depreciation and amortization	\$	1,926,572,563 (493,838,626)	1,432,733,937
Internal service funds are used by the County to charge cost to other funds. included in the governmental activities.	The assets	s and liabilities are	11,317,680
Revenues in the statement of activities that do not provide current financia unavailable revenues in the governmental funds.	l resource	es are reported as	
Unavailable revenue - property taxes Unavailable revenue - intergovernmental	\$	792,826 6,233,843	7,026,669
Long-term liabilities are not due and payable in the current period, and therefore, a governmental funds.	re not repo	orted in the	
Bonds payable Unamortized premiums Lease liabilities Deferred charges on refunding Certificates of participation Accrued interest Compensated absences	\$	(142,425,000) (9,820,648) (551,029) 4,364,433 (7,777,000) (2,109,606) (14,798,754)	(173,117,604)
The net pension asset, deferred inflows of resources, and deferred outflows of resources defined benefit pension plan are not expected to be liquidated with expendable and therefore, are not reported in the governmental funds.			
Net pension asset Deferred outflows of resources - pension items	\$	1,080,479 553,814	1,634,293
The total OPEB liability is not expected to be liquidated with expendable available therefore, are not reported in the governmental funds.	able financ	cial resources, and	
Total OPEB liability Deferred inflows of resources - OPEB items Deferred outflows of resources - OPEB items	\$	(38,814,825) (110,884) 24,353,754	 (14,571,955)
Net position - governmental activities			\$ 1,661,859,004

# FORSYTH COUNTY, GEORGIA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2023

	 General		Fire District			Capital SPLOST Projects Debt Serv				Debt Service	Nonmajor Governmental Funds			Total	
Revenues:															
Taxes	\$ 163,729,991	\$	34,456,078	\$	-	\$	59,021,901	\$	60,208	\$	18,120,610	\$	21,152,849	\$	296,541,637
Licenses and permits	5,015,638		-		-		-		-		-		39,720		5,055,358
Intergovernmental	407,635		-		1,566,027		-		-		-		8,926,684		10,900,346
Fines and forfeitures	3,540,471		-		-		-		-		-		1,651,482		5,191,953
Charges for services	24,769,402		-		-		-		-		-		10,306,174		35,075,576
Investment income	7,673,527		1,894,492		2,130,277		6,100,496		4,157,922		802,013		1,258,388		24,017,115
Contributions	26,307		578		-		-		-		-		319,177		346,062
Miscellaneous	1,485,726		42,003						76,564				215,219		1,819,512
Total revenues	206,648,697	_	36,393,151		3,696,304	_	65,122,397	Ξ	4,294,694	_	18,922,623		43,869,693		378,947,559
Expenditures:															
Current:															
General government	41,107,231		-		-		-		998,239		68,498		171,174		42,345,142
Judicial	18,107,745		-		-		-		-		-		1,343,827		19,451,572
Public safety	66,085,497		36,360,119		-		1,134		251,783		-		7,892,313		110,590,846
Public works	399,914		-		-		5,436,721		83,460		-		16,225,280		22,145,375
Health and welfare	2,043,951		-		-		-		-		-		2,217,458		4,261,409
Culture and recreation	21,349,286		-		-		-		541,518		-		78,725		21,969,529
Housing and development	8,406,792		-		-		-		-		-		1,284,215		9,691,007
Intergovernmental expenditures	-		-		-		2,821,964		-		-		-		2,821,964
Capital outlay	-		-		1,566,027		56,634,895		9,773,349		-		9,465,393		77,439,664
Debt service:															
Principal	376,896		-		-		-		-		38,060,000		-		38,436,896
Interest	 72,269								600,953		7,758,943				8,432,165
Total expenditures	157,949,581		36,360,119	_	1,566,027		64,894,714		12,249,302		45,887,441		38,678,385		357,585,569
Excess (deficiency) of revenues															
over expenditures	48,699,116		33,032		2,130,277		227,683		(7,954,608)		(26,964,818)		5,191,308		21,361,990
Other financing sources (uses):															
Proceeds from sale of capital assets	_		45,604		-		_		151,791		_		25,335		222,730
Transfers in	3,283,740				-		_		35,908,056		25,702,750		1,839,881		66,734,427
Transfers out	(44,590,611)		-		-		(19,702,750)		-		-		(107,688)		(64,401,049)
Total other financing	 	_			,	_		_							
sources (uses)	 (41,306,871)		45,604				(19,702,750)		36,059,847		25,702,750		1,757,528		2,556,108
Net change in fund balances	7,392,245		78,636		2,130,277		(19,475,067)		28,105,239		(1,262,068)		6,948,836		23,918,098
Fund balances, beginning of year	 89,954,979	_	20,520,874	_	822,336	_	137,891,100		83,562,883		12,331,997		27,833,717		372,917,886
Fund balances, end of year	\$ 97,347,224	\$	20,599,510	\$	2,952,613	\$	118,416,033	\$	111,668,122	\$	11,069,929	\$	34,782,553	\$	396,835,984

# FORSYTH COUNTY, GEORGIA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2023

Amounts reported for governmental activities in the statement of activities are different be	ecause:		
Net change in fund balances - total governmental funds			\$ 23,918,098
Governmental funds report capital outlays as expenditures. However, in the statement assets is allocated over their estimated useful lives and reported as depreciation expenditures are capital outlays exceeded depreciation in the current period.			
Capital outlay Depreciation expense	\$	79,471,497 (44,873,740)	34,597,757
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, tincrease net position.	trade-ins, an	d donations) is to	
Net book value of capital assets disposed Donations of capital assets	\$	(596,578) 7,551,957	6,955,379
Revenues in the statement of activities that do not provide current financial resources are the governmental funds.	e not reporte	ed as revenues in	
Unavailable revenue - property taxes Unavailable revenue - intergovernmental	\$	19,843 3,810,186	3,830,029
The issuance of long-term debt provides current financial resources to governmental function the principal of long-term debt consumes the current financial resources of governmental however, has any effect on net position. This amount is the net effect of these difference term debt and related items.	I funds. Nei	ther transaction,	
Principal repayments on bonds payable Principal repayments on lease liabilities	\$	38,060,000 376,896	38,436,896
Some expenses reported in the statement of activities do not require the use of current therefore, are not reported as expenditures in governmental funds.	rent financia	l resources and,	
Compensated absences Change in OPEB expense Change in pension expense Amortization Accrued interest	\$	(1,563,289) (6,171,399) 1,300,556 2,337,720 623,257	(3,473,155)
Internal service funds are used by management to charge the costs of insurance p insurance, administrative costs, and fleet maintenance costs to individual funds. The service funds is reported with governmental activities.			(454,147)
Change in net position - governmental activities			\$ 103,810,857

# FORSYTH COUNTY, GEORGIA STATEMENT OF NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2023

	Water and Sewerage	Nonmajor Solid Waste Disposal	Total	Governmental Activities Internal Service
ASSETS	Authority	Facility	Total	Funds
Current assets: Cash and cash equivalents	\$ 76,360,684	\$ 5,392,023	\$ 81,752,707	\$ 17,955,620
Accounts receivable (net of allowance for uncollectibles)	8,943,897	712,716	9.656.613	1,270,376
	633,074	/ 12,/ 10	-,,-	1,270,376
Leases receivable Inventories	1,813,072	-	633,074	47.663
	1,813,072	-	1,813,072 117,421	794,051
Prepaid items	117,421	-	117,421	794,001
Restricted:	04.075.700		04 075 700	
Cash and cash equivalents	21,675,766	-	21,675,766	-
Investments				
Total current assets	109,543,914	6,104,739	115,648,653	20,067,710
Noncurrent assets:				
Note receivable	35,089	-	35,089	-
S				
Capital assets:	100 000 100	500 700	400 700 040	
Capital assets, not being depreciated	122,206,483	589,730	122,796,213	
Capital assets, being depreciated	940,687,763	1,834,755	942,522,518	1,248,805
Less accumulated depreciation	(235,897,393)	(882,285)	(236,779,678)	(900,466)
Total capital assets, net of accumulated depreciation	826,996,853	1,542,200	828,539,053	348,339
Total noncurrent assets	827,031,942	1,542,200	828,574,142	348,339
Total assets	936,575,856	7,646,939	944,222,795	20,416,049
DEFERRED OUTFLOWS OF RESOURCES				
Deferred charges on refunding	438,104		438,104	
Total deferred outflows of resources	438,104		438,104	
LIABILITIES				
Current liabilities:				
Accounts payable	5,020,247	32,619	5,052,866	1,309,772
Retainage payable	1,137,582	676	1,138,258	-
Accrued expenses	2,417,639	-	2,417,639	-
Customer deposits payable	5,125,157	_	5,125,157	_
Unearned revenue	29,678,324	_	29,678,324	_
Claims payable, current	_	_	-	3,539,664
Compensated absences, current	850,303	56,206	906,509	86,235
Lease liabilities, current	111,770	-	111,770	51,887
Note payable, current	38,082	_	38,082	
Landfill postclosure, current	-	80,856	80,856	_
Revenue bonds payable, current	8,125,000	-	8,125,000	_
Total current liabilities	52,504,104	170,357	52,674,461	4,987,558
	32,004,104	170,007	32,074,401	4,307,330
ong-term liabilities:				
Claims payable	-	-	-	1,384,067
Compensated absences	212,576	14,052	226,628	21,559
Arbitrage liability	761,754	-	761,754	-
Note payable	16,024,368	-	16,024,368	-
Landfill postclosure	-	727,704	727,704	-
Revenue bonds payable	233,895,822	-	233,895,822	-
Total long-term liabilities	250,894,520	741,756	251,636,276	1,405,626
Total liabilities	303,398,624	912,113	304,310,737	6,393,184
EFERRED INFLOWS OF RESOURCES	·			·
Deferred inflows - leases	606,636	_	606,636	-
Total deferred inflows of resources	606,636		606,636	
ET POSITION				
Net investment in capital assets	581,428,420	1,541,524	582,969,944	296,452
Restricted for debt service	6,433,323	1,041,024	6,433,323	250,432
Unrestricted Unrestricted	6,433,323 45,146,957	5 402 202	50,340,259	10 706 440
		5,193,302 \$ 6,734,826		13,726,413
Total net position	\$ 633,008,700	\$ 6,734,826	639,743,526	\$ 14,022,865
Adjustment to reflect the consolidation of internal service fund ac	tivities to enterprise funds		2,705,185	

# FORSYTH COUNTY, GEORGIA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2023

OPERATING REVENUES	Water and Sewerage Authority	Nonmajor Solid Waste Disposal Facility	Total	Governmental Activities Internal Service Funds
Charges for services:				
Water sales	\$ 35,835,9	71 \$ -	\$ 35,835,971	\$ -
Sewer sales	31,474,0	07 -	31,474,007	-
Other	526,7	29 -	526,729	41,665,546
Recycling and transfer fees		- 2,990,985	2,990,985	-
Insurance recoveries			-	826,868
Other operating income	147,4	20 23,857	171,277	
Total operating revenues	67,984,1	27 3,014,842	70,998,969	42,492,414
OPERATING EXPENSES				
Salaries and benefits	12,304,8	69 1,171,988	13,476,857	1,945,229
Supplies and maintenance	25,493,0	22 977,033	26,470,055	1,520,038
Claims		-	-	31,333,918
Insurance premiums		-	-	4,195,115
General and administrative		-	-	1,835,260
Depreciation and amortization expense	19,366,7	48 71,021	19,437,769	133,357
Water purchases	5,117,3	42 -	5,117,342	-
Sewer flow costs	2,789,2		2,789,262	
Total operating expenses	65,071,2	43 2,220,042	67,291,285	40,962,917
Operating income	2,912,8	84 794,800	3,707,684	1,529,497
NONOPERATING REVENUE (EXPENSES)				
Investment income	381,1		603,321	137,072
Interest income	4,046,6		4,046,676	-
Intergovernmental revenue	65,3		65,385	-
Gain (loss) on disposal of capital assets	(290,6	,	(290,678)	28,465
Interest expense and fiscal charges	(7,159,4		(7,159,496)	
Total nonoperating revenues (expenses)	(2,956,9	35) 222,143	(2,734,792)	165,537
INCOME (LOSS) BEFORE CAPITAL CONTRIBUTIONS				
AND TRANSFERS	(44,0	51) 1,016,943	972,892	1,695,034
Capital contributions	27,741,2	77 -	27,741,277	-
Transfers in		-	-	1,271,185
Transfers out		- (320,823)	(320,823)	(3,283,740)
Total capital contributions and transfers	27,741,2	77 (320,823)	27,420,454	(2,012,555)
Change in net position	27,697,2	26 696,120	28,393,346	(317,521)
NET POSITION, beginning of year	605,311,4	74 6,038,706		14,340,386
NET POSITION, end of year	\$ 633,008,7	00 \$ 6,734,826		\$ 14,022,865
Adjustment to reflect the consolidation of internal service fund a	ctivities to enterprise funds		136,626	
Change in net position of business-type activities			\$ 28,529,972	

# FORSYTH COUNTY, GEORGIA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2023

	Water and Sewerage Authority	Nonmajor Solid Waste Disposal Facility	Total		overnmental Activities ernal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES					
Receipts from customers	\$ 78,325,323	\$ 2,848,708	\$ 81,174,031	\$	42,425,418
Payments to suppliers and service providers	(35,891,612)	(1,040,422)	(36,932,034)		(37,654,343)
Payments to employees	(12,205,352)	(1,168,086)	(13,373,438)		(1,705,597)
Net cash provided by operating activities	30,228,359	640,200	30,868,559		3,065,478
CASH FLOWS FROM INVESTING ACTIVITIES					
Purchases of securities	20,000,000	-	20,000,000		-
Principal payments received on leases receivable	34,213	- 200.442	34,213		427.070
Interest received	4,748,070	222,143	4,970,213		137,072
Net cash provided by investing activities	24,782,283	222,143	25,004,426		137,072
CASH FLOWS FROM CAPITAL AND RELATED					
FINANCING ACTIVITIES  Purchases of capital assets	(60,184,829)	(218,311)	(60,403,140)		(8,930)
Proceeds from sale of capital assets	81,036	(210,511)	81,036		28,465
Proceeds from notes payable	9,339,509	_	9,339,509		-
Principal payments on leases	(103,616)	-	(103,616)		(48,471)
Principal payments on notes	(40,199)	-	(40,199)		-
Principal payments on bonds	(7,875,000)	-	(7,875,000)		-
Interest and fiscal charges paid	(7,876,851)	-	(7,876,851)		-
Intergovernmental grants received Capital contributions received	65,385 6,877,331	-	65,385 6,877,331		-
·		(242.244)			(00.000)
Net cash used in capital and related financing activities	(59,717,234)	(218,311)	(59,935,545)		(28,936)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES  Transfers in					1.271.185
Transfers out	-	(320,823)	(320,823)		(3,283,740)
Net cash used in noncapital financing activities		(320,823)	(320,823)		(2,012,555)
Net increase (decrease) in cash and cash equivalents	(4,706,592)	323,209	(4,383,383)		1,161,059
·	(4,700,392)	323,209	(4,363,363)		1,101,039
Cash and cash equivalents:  Beginning of year	102,743,042	5,068,814	107,811,856		16,794,561
End of year	\$ 98,036,450	\$ 5,392,023	\$ 103,428,473	\$	17,955,620
·	\$ 96,030,430	\$ 5,392,023	\$ 103,426,473	ф	17,955,620
Classified as: Cash and cash equivalents	\$ 76,360,684	\$ 5,392,023	\$ 81,752,707	\$	17,955,620
Restricted cash and cash equivalents	21,675,766	φ 5,552,025	21,675,766	Ψ	
Total	\$ 98,036,450	\$ 5,392,023	\$ 103,428,473	\$	17,955,620
Reconciliation of operating income to net					
cash provided by operating activities:					
Operating income	\$ 2,912,884	\$ 794,800	\$ 3,707,684	\$	1,529,497
Adjustments to reconcile operating income to					
net cash provided by operating activities:					
Depreciation and amortization	19,366,748	71,021	19,437,769		133,357
(Increase) decrease in accounts and notes receivable	(1,087,958)	(166,134)	(1,254,092)		74,801
(Increase) decrease in inventories	(163,167)	-	(163,167)		59,448
Increase in prepaid items	(57,653)	-	(57,653)		(234,561)
Increase (decrease) in accounts payable	(2,203,507)	(43,444)	(2,246,951)		588,015
Decrease in accrued expenses	(54,008)	-	(54,008)		-
Decrease in customer deposits payable	(13,651)	-	(13,651)		-
Increase in unearned revenue	11,429,154	-	11,429,154		-
Increase (decrease) in compensated absences	99,517	3,902	103,419		(16,300)
Increase in claims payable	-	-	-		931,221
Decrease in landfill postclosure care costs	<del>-</del> _	(19,945)	(19,945)		
Net cash provided by operating activities	\$ 30,228,359	\$ 640,200	\$ 30,868,559	\$	3,065,478
NONCASH CAPITAL AND RELATED FINANCING ACTIVITIES					
Capital contributions	\$ 20,863,946	\$ -	\$ 20,863,946	\$	-
Amounts recorded as accruals for capital assets  Total noncash capital and related financing activities	\$ 21,330,140	\$ -	\$ 21,330,140	\$	-
	21,500,140	<u>*</u>	Ţ 21,000,140	<u> </u>	
NONCASH INVESTING ACTIVITIES					
Issuance of leases receivable	\$ (649,443)	\$ -	\$ (649,443)	\$	-

# FORSYTH COUNTY, GEORGIA

# STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS DECEMBER 31, 2023

ASSETS	 Custodial Funds	Pension Trust Fund
Cash and cash equivalents Mutual funds Taxes receivable Other receivables	\$ 35,365,719 - 10,780,727 -	\$ 832,021 22,585,105 - 10,968
Total assets	 46,146,446	 23,428,094
LIABILITIES		
Due to others Uncollected taxes Total liabilities	 6,636,168 10,780,727 17,416,895	 
NET POSITION	, , , , , , , , , , , , , , , , , , ,	 _
Restricted: Pension benefits Individuals, organizations, and other governments	 - 28,729,551	 23,428,094
Total net position	\$ 28,729,551	\$ 23,428,094

# FORSYTH COUNTY, GEORGIA STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2023

		Pension Trust Fund		
ADDITIONS				
Employer contributions	\$	-	\$	1,000,000
Investment income		294		3,264,290
Taxes		586,597,397		-
Fines and fees		22,476,160		-
Criminal and civil bonds		31,957,200		
Total additions		641,031,051		4,264,290
DEDUCTIONS				
Benefit payments		-		1,483,829
Administrative fees		-		63,905
Taxes and fees paid to other governments		621,469,341		-
Other custodial disbursements		11,069,234		
Total deductions		632,538,575		1,547,734
Change in fiduciary net position		8,492,476		2,716,556
NET POSITION, beginning of year		20,237,075		20,711,538
NET POSITION, end of year	\$	28,729,551	\$	23,428,094

# FORSYTH COUNTY, GEORGIA NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2023

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Forsyth County, Georgia (the "County") have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the County's accounting policies are described below.

# A. Reporting Entity

Forsyth County operates under a commissioner-manager form of government under which a five-member Board of Commissioners is elected to serve as the legislative body for the County. The commissioners are by geographical districts in which they reside by voters county-wide, then the Board members elect a chairman. The County provides the following services: public safety, judicial, public works, health and welfare, culture and recreation, housing and development, and general administrative services.

As required by accounting principles generally accepted in the United States of America, the financial statements of the reporting entity include those of the County and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationship with the County. Blended component units, although legally separate entities are, in substance, part of the government's operations. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the government.

#### **Blended Component Units**

The Forsyth County Water and Sewerage Authority (Authority) is authorized to acquire, construct, add to, extend, improve, equip, operate, and maintain water and sewerage systems and any other related facilities for the County. The Authority is made up of the five members of the Board of Commissioners of Forsyth County, Georgia, and the director of the Water and Sewer Department of the County. Thus, the Authority's governing body is substantially the same as the governing Board of Forsyth County. The Authority creates a financial burden for the County, as the debt issued by the Authority is secured through intergovernmental rental agreements with the County, and will be repaid with County resources. The Authority is reported as an enterprise fund. No separate financial statements are issued for this component unit.

#### **Discretely Presented Component Units**

The Forsyth County Department of Public Health (the "Health Department") is governed by a sevenmember board consisting of the Chairman of the County Board of Commissioners and three members as appointed by the County Board of Commissioners. As such, the County appoints a voting majority of the Health Department's Board. Additionally, the County has the authority to modify and approve the Health Department's budget and the ability to approve environmental health service fees.

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# A. Reporting Entity (Continued)

The Health Department has a June 30<sup>th</sup> year end and is presented as a governmental type component unit. The Health Department's financial statements can be obtained by writing to the Forsyth County Health Department, P.O. Box 1295, Gainesville, Georgia 30503.

The Forsyth County Public Library (the "Library") serves all citizens of Forsyth County. The Library is governed by a 5-member Board of Trustees appointed by the County Board of Commissioners. The County provides the majority of funding for the Library. The Library is presented as a governmental fund type. The Library's fiscal year end is June 30.

The Library's financial statements can be obtained by writing to the Forsyth County Public Library, 585 Dahlonega Road, Cumming, Georgia 30040.

#### B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## C. Measurement Focus, Basis of Accounting, and Basis of Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. The Water and Sewerage Authority offers sewer reservation agreements, which require outside developers to buy future capacity on the County's system. These funds are reported as unearned revenue until the developer comes to apply for sewer taps or access to the sewer system, at which point the advance payments are then applied to the requested taps and thus recognized as earned revenues.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers property taxes to be available if they are collected within 60 days of the end of the current fiscal period for which they are levied. Other revenues susceptible to accrual are considered available if they are collected within 90 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service principal and interest expenditures on general long-term debt, including lease liabilities, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. General capital asset acquisitions, including entering into contracts giving the County the right to use lease assets, are reported as expenditures in governmental funds. Issuance of long-term debt and financing through leases are reported as other financing sources.

Property taxes, sales taxes, franchise taxes, charges for services, intergovernmental grants, and investment income associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the County.

The County reports the following major governmental funds:

The **General Fund** is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Fire District Fund* accounts for the restricted revenues generated from a restricted millage rate levied for the purpose of providing for the operations of the County Fire Department.

The **ARPA Fund** accounts for Coronavirus State and Local Fiscal Recovery Fund grant monies received.

## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# C. Measurement Focus, Basis of Accounting, and Basis of Presentation (Continued)

The **Special Purpose Local Option Sales Tax (SPLOST) Fund** is used to account for the revenues and expenditures relating to the County's 1% Special Purpose Local Option Sales Tax issues.

The *Capital Projects Fund* is used to account for financial resources to be used for the acquisition and construction of major capital projects.

The **Debt Service Fund** accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

The County reports the following major proprietary fund:

The **Water and Sewerage Authority Fund** accounts for the activities of the County's water and sewerage system.

Additionally, the County reports the following fund types:

The **special revenue funds** account for revenue sources that are restricted or committed to expenditure for specific purposes.

The *capital projects funds* are used to account for the expenditures of proceeds from the Impact Fees and other local sources on projects throughout the County.

The **Solid Waste Disposal Facility Fund** is used to account for the revenues and expenses associated with operating the County's landfill.

The *internal service funds* account for operations that provide services to other departments or agencies of the government on a cost reimbursement basis. The County uses internal service funds to account for risk management, workers' compensation, health insurance benefits, and fleet maintenance. See the internal service fund divider page for a detailed description of the County's internal service funds.

The *custodial funds* are used to account for the collection and disbursement of monies by the County on behalf of other governments and individuals, such as cash bonds, traffic fines, support payments and ad valorem and property taxes.

The **pension trust fund** is accounted for in essentially the same manner as the proprietary funds, using the same measurement focus and basis of accounting. The pension trust fund accounts for the assets of the government's employee pension plan.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. However, interfund services provided and used have not been eliminated in this process.

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# C. Measurement Focus, Basis of Accounting, and Basis of Presentation (Continued)

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the enterprise fund are charges to customers for sales and services provided. Operating expenses for the enterprise fund include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

# D. Deposits and Investments

The County's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

The local government investment pool, "Georgia Fund 1," created by OCGA 36-83-3, is a stable asset value investment pool, which follows Standard & Poor's criteria for AAAf/S1 rated money market funds and is regulated by the Georgia Office of the State Treasurer. The pool is not registered with the SEC as an investment company. The pool's primary objectives are safety of capital, investment income, liquidity and diversification while maintaining principal (\$1 per share). The asset value is calculated weekly to ensure stability. The pool distributes earnings (net of management fees) on a monthly basis and determines participants' shares sold and redeemed based on \$1 per share. The pool also adjusts the value of its investments to fair value as of year end and the County's investment in the Georgia Fund 1 is reported at fair value. The County considers amounts held in Georgia Fund 1 as cash equivalents for financial statement presentation.

The County's nonparticipating interest-earning investment contracts are recorded at cost. The remaining investments are recorded at fair value. Increases or decreases in the fair value during the year are recognized as a component of interest income.

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# E. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year as well as all other outstanding balances between funds are reported as "due to/from other funds". Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Advances between funds, as reported in the fund financial statements, represent long-term borrowing arrangements with established repayment schedules, and are offset by nonspendable fund balance in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

# F. Inventories and Prepaid Items

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These items are accounted for using the consumption method.

# G. Capital Assets

Capital assets, which include property, plant, equipment, intangible assets, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), and right-to-use lease assets are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation. The County has elected to capitalize all general infrastructure assets regardless of the acquisition date and has used the estimated historical cost to value these assets.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend useful lives are expensed as incurred.

Capital assets and right to use lease assets of the primary government are depreciated or amortized using the straight-line method over the following useful lives:

Asset Category	Years
Buildings and improvements	20 - 50
Right-to-use lease buildings	20 - 50
Machinery and equipment	5 - 20
Vehicles	3 - 10
Intangible assets	7 - 11
Infrastructure	20 - 50

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# G. Capital Assets (Continued)

The County purchases future sewer capacity rights from other local governments and entities which are recorded as intangible assets. The County uses the rights to enable its sewer system to handle and process the demands of its customers. It should be noted that a significant majority of the County's sewer rights were purchased with indefinite lives, and therefore, are not subject to amortization of the cost. Those rights will be carried on the financial statements at original cost, similar to a nondepreciable asset.

#### H. Leases

#### Lessee

The County is a lessee for noncancellable leases of buildings. The County recognizes a lease liability and an intangible right-to-use lease asset in the government-wide financial statements. The County recognizes lease liabilities with an initial, individual value of \$5,000 or more.

At the commencement of a lease, the County initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how the County determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments:

- The County uses the interest rate charged by the lessor as the discount rate. When the
  interest rate charged by the lessor is not provided, the County generally uses its estimated
  incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option prices that the County is reasonably certain to exercise.

The County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# H. Leases (Continued)

#### Lessor

The County is a lessee for noncancellable leases of equipment, buildings, and parcels of land. The County recognizes a lease receivable and a deferred inflow of resources in the government-wide financial statements. The County recognizes lease receivables with an initial, individual value of \$5,000 or more.

At the commencement of a lease, the County initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments related to leases include how the County determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments:

- The County generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease receivable are composed of fixed payments and purchase option prices that the County is reasonably certain to exercise.

The County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease receivable and deferred inflow if certain changes occur that are expected to significantly affect the amount of the lease receivable.

Deferred inflows of resources related to leases are reported with other deferred inflows of resources and lease receivables are reported with current and noncurrent assets on the statement of net position.

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### I. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expenses/expenditures) until then. One item that qualifies for reporting in this category is the deferred charge on refunding reported in the government-wide and proprietary fund statements of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded debt or the refunding debt.

In addition to liabilities, the financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has two types of items under a modified accrual basis of accounting that qualify for reporting in this category. The first item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes and intergovernmental revenues as these amounts are deferred and will be recognized as an inflow of resources (revenue) in the period in which the amounts become available. The second item is deferred inflows of resources that arise from leases where the County is a lessor. Lease-related amounts are recognized at the inception of leases in which the County is a lessor and are recorded in an amount equal to the corresponding lease receivable, plus certain additional amounts received from the lessee at or before the commencement of the lease term that relate to future periods, less any lease incentives paid to, or on behalf of, the lessee at or before the commencement of the lease term. The inflow of resources is recognized in a systematic and rational manner over the term of the lease.

The County also has deferred inflows and outflows related to the recording of changes in its net pension liability and total OPEB liability. Certain changes in the net pension and total OPEB liabilities are recognized as pension expense over time instead of all being recognized in the year of occurrence. Experience gains or losses result from periodic studies by the County's actuary which adjust the net pension and total OPEB liabilities for actual experience for certain trend information that was previously assumed, for example the assumed dates of retirement of plan members. These experience gains or losses are recorded as deferred outflows of resources or deferred inflows of resources and are amortized into pension expense over the expected remaining service lives of plan members. Changes in actuarial assumptions which adjust the net pension and total OPEB liabilities are also recorded as deferred outflows of resources or deferred inflows of resources and are amortized into pension expense over the expected remaining service lives of plan members. The difference between projected investment return on pension investments and actual return on those investments is also deferred and amortized against pension expense over a five-year period. Additionally, any contributions made by the County to the pension plan before year end but subsequent to the measurement date of the County's net pension liability are reported as deferred outflows of resources. These contributions will reduce the County's net pension liability in the next fiscal period.

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# I. Deferred Outflows/Inflows of Resources (Continued)

The County also reports as deferred inflows of resources items that arise from lease arrangements where the County is a lessor. Lease-related amounts are recognized at inception of leases in which the County is a lessor and are recorded at an amount equal to the corresponding lease receivable, plus certain additional amounts received from the lessee at or before the commencement of the lease term that relate to future periods, less any lease incentives paid to, or on behalf of, the lessee at or before the commencement of the lease term. The deferred inflows of resources is recognized as revenue in a systemic and rational manner over the term of the lease.

The governmental funds balance sheet and the government wide statement of net position will report deferred inflows of resources for unearned revenues. The County reports unearned revenues from property taxes which are received or reported as a receivable before the period for which the taxes have been levied. Additionally, the County reports unearned intergovernmental revenues from voluntary exchange transactions for resources received before time requirements are met but after all other eligibility requirements have been met.

# J. Compensated Absences

It is the County's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All vacation and sick pay is accrued when incurred in the government-wide and proprietary fund financial statements as these amounts will be paid to employees upon termination or retirement. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations or retirements.

# K. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed in the year of issuance.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued and any related premiums are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# L. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance". Fund equity for all other reporting is classified as "net position".

**Fund Balance** – Generally, fund balance represents the difference between the assets and liabilities and deferred inflows of resources under the current financial resources management focus of accounting. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the County is bound to honor constraints on the specific purpose for which amounts in those funds can be spent.

Fund balances are classified as follows:

Nonspendable – Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash) or (b) legally or contractually required to be maintained intact.

Restricted – Fund balances are reported as restricted when they include amounts that can be spent only for the specific purposes stipulated by the constitution, external resource providers, or through enabling legislation.

Committed – Fund balances are reported as committed when they include amounts that can be used only for the specific purposes determined by a formal action of the County Board of Commissioners by passage of a resolution and the commitment can only be removed by a resolution of the Board.

Assigned – Fund balances are reported as assigned when they include amounts intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. The Board of Commissioners has delegated, through resolution, the Finance Director the authority to assign amounts to be used for specific purposes.

Fund balances are classified as follows (continued):

Unassigned – Fund balances are reported as unassigned as the residual classification for the County's general fund and includes all spendable amounts not contained in the other classifications. The general fund is the only fund that can report a positive unassigned fund balance; any fund of the County reporting a deficit fund balance at year end will report that balance as unassigned.

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# L. Fund Equity (Continued)

**Flow Assumptions** – When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the County's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the County's policy to use fund balance in the following order: (1) Committed, (2) Assigned, and (3) Unassigned.

For the year ended December 31, 2023, the County has reported \$637,189 of encumbrances as assignments of fund balance in the General Fund.

**Net Position** – Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources in reporting which utilizes the economic resources measurement focus. Net investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used (i.e., the amount that the County has spent) for the acquisition, construction or improvement of those assets. Net position is reported as restricted using the same definition as used for restricted fund balance as described in the section above. All other net position is reported as unrestricted.

The County applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

# M. Management Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from these estimates.

#### N. Pensions

The Forsyth County Defined Benefit Pension Plan uses a single fiduciary fund to maintain its financial records. The fiduciary fund is accounted for on a flow of economic resources measurement focus. Revenues are recognized when earned and expenses are recognized at the time they are incurred. Employer contributions are recognized when legally due. Benefit payments are recognized when due and payable in accordance with the terms of the Plan. Investments are reported at fair value.

#### NOTE 2. LEGAL COMPLIANCE – BUDGETS

#### **Budgets and Budgetary Accounting**

The County follows the following procedures in establishing the budgetary data reflected in the financial statements:

- Prior to January 1, the County Manager submits to the Board of Commissioners a proposed operating budget for each department for the fiscal year commencing the following January 1.
   The operating budget includes proposed expenditures and the means of financing them.
- 2. A public hearing is conducted to obtain taxpayer comments, giving notice thereof at least seven days in advance by publication in the official organ of the County.
- 3. The budget is then adopted by the Board of Commissioners at a public meeting.
- 4. Budget amounts can be transferred between line items within any department; however, any revisions of the budget at the department level must be amended by formal action of the Board of Commissioners in a regular meeting.
- 5. The budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP). Annual budgets are adopted for the General Fund, Debt Service Fund, and special revenue funds. Project length budgets are adopted for the capital projects funds.
- 6. Formal budgetary integration is employed as a measurement control device during the year for the General Fund, Debt Service Fund, and the special revenue funds. An annual operating budget is prepared for the proprietary and internal service funds for planning, control, cost allocation and evaluation purposes. All appropriations lapse at year end.

#### NOTE 3. DEPOSITS AND INVESTMENTS

**Credit risk.** State statutes authorize the County to invest in U.S. Government obligations; U.S. Government agency obligations; obligations of the State of Georgia; obligations of other counties; municipal corporations and political subdivisions of the State of Georgia which are rated "AA" or better by Moody's Investors Service, Inc.; negotiable certificates of deposit issued by any bank or trust company organized under the laws of any state of the United States of America or any national banking association; repurchase agreements when collateralized by the U.S. Government or agency obligations; and pooled investment programs sponsored by the State of Georgia for the investment of local government funds.

Operating funds of the County are currently invested in the Georgia Fund 1; U.S. Treasury notes; certificates of deposit; or maintained in demand deposit, savings, and public funds money market accounts with financial institutions.

# NOTE 3. DEPOSITS AND INVESTMENTS (CONTINUED)

**Custodial credit risk**. State statutes require all deposits and investments (other than federal or state government instruments) to be covered by depository insurance or pledged securities. Amounts that exceed standard depository insurance limits are required to be collateralized either (1) individually by the financial institutions through pledged obligations of the U.S. Government, obligations backed by the full faith and credit of the U.S. Government, obligations of the State of Georgia or other states, or obligations of counties, municipalities, or public authorities of the State of Georgia, or (2) participation in the State of Georgia Secure Deposit Program. As of December 31, 2023, the County had deposits with three (3) financial institutions collateralized by the State of Georgia Secure Deposit Program, which is administered by the Office of State Treasurer, and requires participating banks holding deposits of public funds to pledge collateral at varying rates depending on the tier assigned by the State. Additionally, the County had deposits with two (2) financial institution collateralized by pledged securities, as defined above, such that all of the County's deposits with financial institutions as of December 31, 2023 were insured and/or collateralized as required by State statutes.

**Interest rate risk.** The County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

At December 31, 2023, information on the credit risk and interest rate risk related to the County's investments is disclosed as follows:

	Weighted Average	Credit	
Investment	Maturity	Rating	Balance
Georgia Fund 1	43 days	AAAf	\$ 177,310,221
Morgan Stanley Institutional Liquidity	45 days	AAAm	1,808,458
Fidelity Institutional Government MM	26 days	AAAm	20,482,567
Fidelity Institutional Treasury MM	30 days	AAAm	1,130,576
Guaranteed Investment Contract	4.42 years	(b)	16,633,308
Federal Home Loan Bank	68 days	AA	8,239,533
United States Treasury Note	91 days	AA	 8,182,190
			\$ 233,786,853

<sup>(</sup>b) This is a guaranteed contract with the Georgia Municipal Association (GMA) and is not rated.

The County reports its holdings in the Fidelity Institutional, Morgan Stanley Institutional Liquidity money market funds, and the Georgia Fund 1, as cash equivalents for financial reporting purposes.

**Fair Value Measurements**. The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices.

# NOTE 3. DEPOSITS AND INVESTMENTS (CONTINUED)

The County reports its holdings in the Fidelity Institutional, Morgan Stanley Institutional Liquidity money market funds, and the Georgia Fund 1, as cash equivalents for financial reporting purposes.

**Fair Value Measurements**. The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for the identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

The County has the following recurring fair value measurements as of December 31, 2023:

Investment	Level 1		 Level 2	Fair Value		
Money Market Mutual Funds U.S. Government Bonds	\$	23,421,601	\$ -	\$	23,421,601	
Total investments measured at		8,239,533	 16,633,308		24,872,841	
fair value	\$	31,661,134	\$ 16,633,308		48,294,442	
Investments not subject to level disclosure: Georgia Fund 1 Investments carried at cost:					177,310,221	
Guaranteed Investment Contract					8,182,190	
Total Investments				\$	233,786,853	
Fair market hedging derivative: Interest rate swap agreement	\$		\$ 580,236	\$	580,236	

The money market mutual funds and U.S. Government bonds classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those investments.

The U.S. Government bonds classified in Level 2 of the fair value hierarchy are valued using quoted prices, interest rates, and yield curves for similar assets in active markets

The interest rate swap agreement is classified as an 'other asset' as more fully described in Note 9. The fair value of the interest rate swap agreement classified as Level 2 of the fair value hierarchy is valued using an option-adjusted discounted cash flow model.

The Georgia Fund 1 is an investment pool which does not meet the criteria of GASB Statement No. 79 and is thus valued at fair value in accordance with GASB Statement No. 31. There are no limitations or restrictions on participant withdrawals. As a result, the County does not disclose the investment in Georgia Fund 1 within the fair value hierarchy.

The County's Guaranteed Investment Contract as well as its certificates of deposit are nonparticipating interest-earning investment contracts and, accordingly, are recorded at cost.

# NOTE 3. DEPOSITS AND INVESTMENTS (CONTINUED)

#### **Pension Plan**

The Plan's policy in regard to investments, including the allocation of invested assets, is established and may be amended by the Board of Commissioners by a majority vote of its members. The Plan is authorized to invest in obligations of the United States Treasury or its agencies and instrumentalities, collateralized mortgage obligations, asset and mortgage backed securities, taxable bonds that are obligations of any state and its agencies, instrumentalities, and political subdivisions, and in certificates of deposit of national or state banks that are fully insured or collateralized by United States obligations. Additionally, the Plan is authorized to invest in common stocks, money market instruments, and corporate bonds and debentures, which are not in default as to principal and interest.

The Plan investment policy adopts the following asset allocation mix to achieve the lowest level of risk for the Plan: Equity Securities between 55% and 65% at market value, Fixed Income investments between 32% and 42%, and cash equivalents up to 5% of total asset mix.

At December 31, 2023, the Plan had \$22,585,105 invested in the following types of investments:

	Average		
Investment	Maturity	<b>Credit Rating</b>	 Fair Value
Collective funds	9.06 years	(a)	\$ 19,829,261
Mutual funds invested in equities	10.44 years	n/a	596,123
Mutual funds invested in fixed income	7.97 years	n/a	2,159,721
			\$ 22,585,105

<sup>(</sup>a) These are collective funds at a financial institution and are not rated.

**Credit Risk**. It is the Plan's policy to limit investments to either mutual fund equities or fixed income bonds. Domestic bonds are limited to those with ratings that meet or exceed investment grade as defined by Moody's, S&P, or Fitch. U.S. Government Treasuries and Agency bonds are not classified by credit quality. Mutual funds invested in equities are also not classified by credit quality.

**Concentration**. On December 31, 2023, the Plan did not have debt or equity investments in any one organization, other than those issued by the U.S. Government, which represented greater than 5% of plan fiduciary net position.

# NOTE 3. DEPOSITS AND INVESTMENTS (CONTINUED)

**Fair Value Measurements**. The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for the identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The County's pension plan has the following recurring fair value measurements as of December 31, 2023:

Investment	Level 1		Level 1		-	Level 2		Level 3	Fair Value	
Mutual Funds Collective Funds	\$	2,755,844	\$	- 16,181,865	\$	3,647,396	\$	2,755,844 19,829,261		
Total investments measured at fair value	\$	2,755,844	\$	16,181,865	<u>\$</u>	3,647,396	<u>\$</u>	22,585,105		

The mutual funds classified in Level 1 of the fair value hierarchy are valued using prices in active markets for those securities. The collective funds classified in Level 2 of the fair value hierarchy are valued using inputs other than quoted prices that are observable. The collective funds classified in Level 3 of the fair value hierarchy are valued using significant unobservable inputs, which are reflective of orderly transactions between market participants at the measurement date.

**Rate of return**. For the year ended December 31, 2023, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 14.50 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**Custodial Credit Risk - Deposits**. Custodial credit risk for deposits is the risk that in the event of a bank failure, the Plan may not be able to recover its deposits. As of December 31, 2023, the Plan did not have any deposits with financial institutions which were uninsured or under collateralized, as defined by State statutes.

#### NOTE 4. RECEIVABLES

Receivables at December 31, 2023, for the County's individual major funds and nonmajor funds in the aggregate are as follows:

	General Fund	Fire District Fund	SPLOST Fund	Capital Projects Fund		
Receivables: Taxes Other governments Accounts Leases	\$ 3,305,442 5,481,522 909,004 350,878	\$ 1,378,547 - -	\$	5,676,716 - -	\$	- - 14,421 -
Gross receivables Less allowance for uncollectibles	10,046,846	1,378,547		5,676,716		14,421
Net receivables	\$ 10,046,846	\$ 1,378,547	\$	5,676,716	\$	14,421
	Debt Service Fund	Nonmajor overnmental Funds		Water & Sewerage Authority		lonmajor roprietary Fund
Receivables: Taxes Other governments Accounts Leases Gross receivables Less allowance for uncollectibles	\$ Service	vernmental	\$	Sewerage		roprietary

Property taxes for the 2023 fiscal year were levied on July 27, 2022, with property values assessed as of January 1, 2022. Bills are payable on or before November 15, 2022 after which the applicable property is subject to lien and penalties and interest as assessed. Property taxes attached as an enforceable lien on property as of November 16, 2022. Property taxes levied during 2023 are for fiscal year 2023. Amounts recorded as a receivable and amounts collected as of December 31, 2023 related to these taxes are recorded as deferred inflows of resources – deferred revenue in both the fund-level and government-wide financial statements.

#### NOTE 5. LEASES RECEIVABLE

**Governmental Activities**: The County has leased real property to a third party for placement of a communications tower. The County receives variable monthly payments ranging from \$3,080 to \$3,388, which include the principal and interest components of the payments. As the lease does not contain a specific interest rate, the County used its incremental borrowing rate at lease inception of 8.00% as the discount rate for the lease. For the current year, the County recognized \$27,992 in lease revenue and \$17,302 in interest revenue related to the lease. Also, the County has a deferred inflow of resources associated with this lease that will be recognized over the lease term that ends in October of 2030. This deferred inflows of resources has a balance of \$188,946 as of December 31, 2023. As of December 31, 2023, the County's receivable for lease payments was \$205,499.

The County has leased real property to a third party for placement of a communications tower. The County receives annual payments ranging from \$20,988 to \$24,136, which include the principal and interest components of the payments. As the lease does not contain a specific interest rate, the County used its incremental borrowing rate at lease inception of 8.75% as the discount rate for the lease. For the current year, the County recognized \$17,242 in lease revenue and \$10,233 in interest revenue related to the lease. Also, the County has a deferred inflow of resources associated with this lease that will be recognized over the lease term that ends in January of 2029. This deferred inflows of resources has a balance of \$103,448 as of December 31, 2023. As of December 31, 2023, the County's receivable for lease payments was \$106,189.

The County has leased a recreational facility tower to a third party. The County receives quarterly payments of \$20,000, which include the principal and interest components of the payments. As the lease does not contain a specific interest rate, the County used its incremental borrowing rate at lease inception of 5.50% as the discount rate for the lease. For the current year, the County recognized \$76,304 in lease revenue and \$4,759 in interest revenue related to the lease. Also, the County has a deferred inflow of resources associated with this lease that will be recognized over the lease term that ends in May of 2024. This deferred inflows of resources has a balance of \$38,152 as of December 31, 2023. As of December 31, 2023, the County's receivable for lease payments was \$39,190.

**Business-Type Activities:** The County has granted rights to place a communications antenna on a water tower to a third party. The County receives monthly payments of \$1,519, which include the principal and interest components of the payments. As the lease does not contain a specific interest rate, the County used its incremental borrowing rate at lease inception of 4.00% as the discount rate for the lease. For the current year, the County recognized \$26,328 in lease revenue and \$6,022 in interest revenue related to the lease. Also, the County has a deferred inflow of resources associated with this lease that will be recognized over the lease term that ends in December of 2028. This deferred inflows of resources has a balance of \$129,447 as of December 31, 2023. As of December 31, 2023, the County's receivable for lease payments was \$138,278.

# NOTE 5. LEASES RECEIVABLE (CONTINUED)

Business-Type Activities (Continued): The County has granted rights to place a communications antenna on a water tower to a third party. The County receives variable monthly payments ranging from \$2,434 to \$\$4,742, which include the principal and interest components of the payments. As the lease does not contain a specific interest rate, the County used its incremental borrowing rate at lease inception of 4.00% as the discount rate for the lease. For the current year, the County recognized \$29,365 in lease revenue and \$18,333 in interest revenue related to the lease. Also, the County has a deferred inflow of resources associated with this lease that will be recognized over the lease term that ends in April of 2040. This deferred inflows of resources has a balance of \$477,189 as of December 31, 2023. As of December 31, 2023, the County's receivable for lease payments was \$494,796.

## NOTE 6. CAPITAL ASSETS

#### **Primary Government**

Capital asset activity for the year ended December 31, 2023 was as follows:

	Beginning							Ending
	Balance		Increases	Decreases		Transfers		Balance
Governmental Activities:					`		`	
Capital assets, not being								
depreciated:								
Land and improvements	\$ 544,960,639	\$	4,041,755	\$ -	\$	1,102,586	\$	550,104,980
Infrastructure land improvements	168,796,788		-	-		-		168,796,788
Construction in progress	 108,768,676		58,253,056	 (373,171)		(48,042,044)		118,606,517
Total capital assets, not								
being depreciated	 822,526,103	_	62,294,811	 (373,171)		(46,939,458)		837,508,285
Capital assets, being depreciated:								
Buildings and improvements	292,984,972		1,277,378	(102,342)		35,541,717		329,701,725
Machinery and equipment	63,422,122		2,817,912	(726,969)		5,142,072		70,655,137
Vehicles	47,593,267		2,967,999	(993,118)		369,389		49,937,537
Infrastructure	615,029,508		17,674,284			5,886,280		638,590,072
Total capital assets,								
being depreciated	1,019,029,869	_	24,737,573	(1,822,429)		46,939,458		1,088,884,471
Less accumulated depreciation for:								
Buildings and improvements	(82,340,380)		(9,198,936)	12,986		-		(91,526,330)
Machinery and equipment	(43,285,405)		(5,014,885)	601,598		-		(47,698,692)
Vehicles	(32,039,098)		(4,952,525)	984,438		-		(36,007,185)
Infrastructure	 (293,265,963)		(25,367,741)			-		(318,633,704)
Total accumulated depreciation	(450,930,846)		(44,534,087)	1,599,022		-		(493,865,911)
Total capital assets being								
depreciated, net	 568,099,023	\$	(19,796,514)	\$ (223,407)	\$	46,939,458	_	595,018,560
Governmental activities capital								
assets, net excluding lease assets	\$ 1,390,625,126	\$	42,498,297	\$ (596,578)	\$	-		1,432,526,845
Lease assets (Note 7)								555,431
Total capital assets, net as reported								
in the statement of net position							\$	1,433,082,276

# NOTE 6. CAPITAL ASSETS (CONTINUED)

# **Primary Government (Continued)**

	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
Business-type Activities:					
Capital assets, not being					
depreciated:					
Land	\$ 30,333,850	\$ -	\$ -	\$ -	\$ 30,333,850
Sewer capacity rights	11,393,562	5,762,400	-	46,729	17,202,691
Construction in progress	41,373,382	52,895,936	(19,740)	(18,989,906)	75,259,672
Total capital assets, not					
being depreciated	83,100,794	58,658,336	(19,740)	(18,943,177)	122,796,213
Capital assets, being depreciated:					
Land improvements	411,557	=	=	=	411,557
Buildings and improvements	67,332,685	-	=	81,000	67,413,685
Machinery and equipment	9,699,150	1,079,257	(331,161)	809,729	11,256,975
Vehicles	5,007,768	848,061	(207,060)	-	5,648,769
Sewer capacity rights	14,609,550	-	-	-	14,609,550
Infrastructure	818,787,752	21,147,626	(508,000)	18,052,448	857,479,826
Total capital assets, being depreciated	915,848,462	23,074,944	(1,046,221)	18,943,177	956,820,362
Less accumulated depreciation for:					
Land improvements	(215,448)	(5,386)	=	=	(220,834)
Buildings and improvements	(11,286,126)		=	=	(12,682,630)
Machinery and equipment	(5,812,627)		317,040	-	(6,180,527)
Vehicles	(2,775,507)	(541,516)	201,645	-	(3,115,378)
Sewer capacity rights	(14,609,550)	-	-	-	(14,609,550)
Infrastructure	(197,842,544)	(16,705,522)	175,562		(214,372,504)
Total accumulated depreciation	(232,541,802)	(19,333,868)	694,247	-	(251,181,423)
Total capital assets, being					
depreciated, net	683,306,660	3,741,076	(351,974)	18,943,177	705,638,939
Business-type activities capital assets,					
net excluding lease assets	\$ 766,407,454	\$ 62,399,412	\$ (371,714)		828,435,152
Lease assets (Note 7)					103,901
Business-type activities					
capital assets, net					\$ 828,539,053

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 3,348,942
Judicial	270,766
Public safety	8,849,118
Public works	24,146,895
Health and welfare	681,438
Culture and recreation	6,760,032
Housing and development	 476,896
Total depreciation expense - governmental activities	\$ 44,534,087
Business-type activities:	
Water and Sewerage Authority	\$ 19,262,847
Solid Waste Disposal Facility	 71,021
Total depreciation expense - business-type activities	\$ 19,333,868

## NOTE 7. LEASE ASSETS

A summary of lease asset activity for the County for the year ended December 31, 2023, is as follows:

	Beginning Balance			Additions	Deductions		Ending Balance	
Governmental Activities: Lease assets:								
Buildings	\$	1,428,612	\$	<u>-</u>	\$		\$	1,428,612
Total		1,428,612		-				1,428,612
Less accumulated amortization for:								
Buildings		(400,171)		(473,010)		-		(873,181)
Total		(400,171)		(473,010)		-		(873,181)
Total governmental lease assets, net	\$	1,028,441	\$	(473,010)	\$		\$	555,431
Business-Type Activities:								
Lease assets:								
Buildings	\$	311,703	\$	-	\$		\$	311,703
Total		311,703						311,703
Less accumulated amortization for:								
Buildings		(103,901)		(103,901)				(207,802)
Total		(103,901)		(103,901)				(207,802)
Total business-type lease assets, net	\$	207,802	\$	(103,901)	\$		\$	103,901

Amortization expense was charged to functions/programs of the primary government as follows:

Governmental activities:		
General government	\$	473,010
Business-type activities:	•	400.004
Water and Sewerage Authority	\$	103,901

# NOTE 8. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

The composition of interfund balances (due to/from other funds) as of December 31, 2023, was as follows:

Due to	Amount			
General Fund	SPLOST Fund	\$	838,468	
General Fund	Capital Projects Fund		1,023,639	
General Fund	Debt Service Fund		204,859	
General Fund	Nonmajor governmental funds		1,501,886	
		\$	3,568,852	

These balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, and (2) transactions are recorded in the accounting system.

# NOTE 8. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS (CONTINUED)

Interfund transfers for the year ended December 31, 2023 were as follows:

Transfers Out	Transfers In	Amount			
General Fund	Nonmajor governmental funds	\$	1,661,370		
General Fund	Debt Service Fund		6,000,000		
General Fund	Capital Projects Fund		35,658,056		
General Fund	Internal service funds		1,271,185		
		\$	44,590,611		
Internal service funds	General Fund	\$	3,283,740		
SPLOST Fund	Debt Service Fund	\$	19,702,750		
Nonmajor enterprise fund	Capital Projects Fund	\$	250,000		
Nonmajor enterprise fund	Nonmajor governmental funds	\$	70,823		
Nonmajor governmental funds	Nonmajor governmental funds	\$	107,688		

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that the statute or budget requires to expend them, (2) to move funds for the purchase of capital assets into the funds where all of the project costs are being tracked, and (3) to move the County's portion of grant funding to the Grant Fund.

# NOTE 9. LONG-TERM DEBT

The following is a summary of long-term debt activity for the year ended December 31, 2023:

	 Beginning Balance	Additions	Reductions	 Ending Balance	Due Within One Year
Governmental Activities:					
Bonds payable	\$ 180,485,000	\$ -	\$ (38,060,000)	\$ 142,425,000	\$ 27,965,000
Plus: Premiums	12,964,342	-	(3,143,694)	9,820,648	-
Total bonds payable	193,449,342	-	(41,203,694)	152,245,648	27,965,000
Lease liabilities	1,028,283	-	(425,367)	602,916	290,106
Certificates of participation	7,777,000	-	· -	7,777,000	-
Total OPEB liability	36,116,396	3,932,708	(1,234,279)	38,814,825	1,031,232
Net pension liability (asset)	1,566,291	1,644,178	(4,290,948)	(1,080,479)	-
Compensated absences	13,359,559	13,600,883	(12,053,894)	14,906,548	11,925,238
Claims payable	3,992,510	31,339,942	(30,408,721)	4,923,731	3,539,664
Governmental activities					
long-term liabilities	\$ 257,289,381	\$ 50,517,711	\$ (89,616,903)	\$ 218,190,189	\$ 44,751,240
Business-type Activities:					
Bonds payable	\$ 238,350,000	\$ -	\$ (7,875,000)	\$ 230,475,000	\$ 8,125,000
Plus: Premiums	12,763,226	-	(1,217,404)	11,545,822	-
Total bonds payable	251,113,226	=	(9,092,404)	242,020,822	 8,125,000
Lease liabilities	215,386	-	(103,616)	111,770	111,770
Note payable from direct borrowings	6,763,140	9,339,509	(40,199)	16,062,450	38,082
Landfill postclosure costs	828,505	-	(19,945)	808,560	80,856
Arbitrage rebate liability	-	761,754	· -	761,754	-
Compensated absences	1,029,718	1,147,322	(1,043,903)	1,133,137	906,509
Business-type activities			· ,		
long-term liabilities	\$ 259,949,975	\$ 11,248,585	\$ (10,300,067)	\$ 260,898,493	\$ 9,262,217

# NOTE 9. LONG-TERM DEBT (CONTINUED)

For governmental activities, compensated absences and claims and judgments are being liquidated primarily by the General Fund. The total OPEB liability and net pension liability are primarily liquidated by the General Fund and the Fire District Fund. For business-type activities, compensated absences are liquidated by the Water and Sewerage Authority and the Solid Waste Disposal Fund.

#### **Governmental Activities**

General Obligation Bonds. During 2008, the County issued \$83,000,000 of Series 2008A general obligation bonds. The 2008A Bonds were issued for the purpose of providing funds to finance the costs of acquiring, constructing, renovating, and equipping parks and recreational areas, programs, and facilities in the County. They bear interest rates from 2.5%-5.0% and are payable on March 1 and September 1 of each year. During 2015, the County issued \$60,315,000 of Series 2015B general obligation bonds for the purpose of refunding \$64,065,000 of the Series 2008A bonds maturing March 1, 2020 through March 1, 2028. The Series 2015B Bonds bear interest at rates from 3.0% to 5.0% and are payable on March 1 and September 1 of each year, maturing on March 1, 2028. As of December 31, 2023, the outstanding principal balance of the Series 2015B general obligation bonds is \$28,045,000.

As part of the refunding mentioned above, the County defeased certain outstanding general obligation bonds by placing the proceeds of the new bonds in an irrevocable trust to provide for future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the County's financial statements. As of December 31, 2023, the outstanding amount of Series 2008A general obligation bonds considered legally defeased is \$59,715,000.

During 2013, the County issued \$14,130,000 of Series 2013 general obligation bonds. The 2013 bonds were issued to finance costs of acquiring, constructing, renovating, and equipping parks and recreational areas, programs, and facilities in the County. As of December 31, 2023, bonds were fully repaid.

During 2015, the County issued \$83,765,000 of Series 2015A general obligation bonds. The 2015A bonds were issued to finance the costs of constructing and installing various transportation improvement projects throughout the County. The bonds, which bear interest at rates from 3.0% to 5.0%, mature March 1, 2035. As of December 31, 2023, the outstanding principal balance is \$3,690.000.

In December 2017, the County issued \$76,830,000 of Series 2017 general obligation refunding bonds at a premium of \$7,316,538. The purpose of the refunding was to partially refund \$7,415,000 of the Series 2013 general obligation bonds and \$63,395,000 of the 2015A general obligation bonds. The Series 2017 bonds bear interest at rates from 3.12% to 5.0% and are payable annually on March 1 until maturity on March 1, 2035. The refunding transaction undertaken by the County resulted in aggregate debt service savings of \$5,076,705 and an economic gain (net present value of the aggregate debt service savings) of \$4,067,632. The current outstanding amount of debt considered legally defeased equals \$7,415,000 for the Series 2013 general obligation bonds and \$63,395,000 for the Series 2015A general obligation bonds as of December 31, 2023. As of December 31, 2023, the outstanding principal balance is \$74,055,000.

# NOTE 9. LONG-TERM DEBT (CONTINUED)

## General Obligation Bonds (Continued).

In September 2019, the County issued \$85,300,000 of Series 2019 general obligation sales tax bonds at a premium of \$13,914,447. The 2019 general obligation bonds were issued to finance capital outlay projects that were approved under a prior referendum. The bonds, which bear an interest rate of 5.00%, mature in September 2025. As of December 31, 2023, the outstanding principal balance is \$36,635,000.

During 2023, the County partially defeased the Series 2015B general obligation bonds by placing existing cash of \$11,450,000 with an escrow agent to make future debt service payments. At December 31, 2023, the portion of the Series 2015B general obligation bonds considered defeased amounts to \$11,450,000.

The County's debt service requirements to maturity on the general obligation bonds are as follows:

Year ending					
December 31,	 Principal	Interest	Total		
2024	\$ 27,965,000	\$ 6,056,444	\$	34,021,444	
2025	29,510,000	4,641,944		34,151,944	
2026	11,300,000	3,152,569		14,452,569	
2027	11,885,000	2,572,944		14,457,944	
2028	12,490,000	1,963,569		14,453,569	
2029-2033	34,035,000	5,203,084		39,238,084	
2034-2035	 15,240,000	499,363		15,739,363	
Total	\$ 142,425,000	\$ 24,089,917	\$	166,514,917	

**Lease Liabilities**: During the fiscal year, the County had active noncancelable lease agreements as lessee. A description of those agreements and the related balances are as follows:

The County has entered into agreements with a third party to lease office and building space for various departmental use, terminating at various dates through December of 2028. As the leases do not reflect stated interest rates, the County utilized its incremental borrowing rate for similar assets as calculated at the inception of each lease agreement, ranging from 2.7% to 4.3%. Monthly payments range from \$2,626 to \$7,538 over the various terms of the individual leases. The outstanding balance of the County's lease liabilities for governmental activities as of December 31, 2023 was \$602,916.

The County's total debt service requirements for lease liabilities to maturity are as follows:

	Principal		nterest	Total		
Year Ending December 31,					_	
2024	\$ 290,106	\$	19,193	\$	309,299	
2025	134,853		10,527		145,380	
2026	83,861		5,963		89,824	
2027	45,202		3,494		48,696	
2028	 48,894		1,267		50,161	
	\$ 602,916	\$	40,444	\$	643,360	

#### NOTE 9. LONG-TERM DEBT (CONTINUED)

**Certificates of Participation.** In June 1998, the County entered into a lease pool agreement with the Georgia Municipal Association (the "Association"). The funding of the lease pool was provided by the issuance of \$150,126,000 Certificates of Participation by the Association. The Association passed the net proceeds through to the participating municipalities with the County's participation totaling \$7,777,000. The lease pool agreement with the Association provides that the County owns their portion of the assets invested by the pool and is responsible for the payment of their portion of the principal and interest of the Certificates of Participation. The principal of \$7,777,000 is due in a lump sum payment on June 1, 2028. Interest is payable at a rate of 4.75% each year. The County draws from the investment to lease equipment from the Association. The lease pool agreement requires the County to make lease payments back into its investment account to fund the principal and interest requirements of the 1998 GMA Certificates of Participation.

As part of the issuance of the certificates of participation, the County entered into an interest rate swap agreement. Under the Swap Agreement, the County is required to pay (1) a semiannual (monthly beginning July 1, 2003) floating rate of interest based on the Securities Industry and Financial Markets Association (SIFMA) Municipal Swap Index (plus 31 basis points spread) to, or on behalf of, the Swap Counterparty (the "Swap Payment"); and the Swap Counterparty will pay to, or on behalf of, the County a semiannual payment based on a rate equal to the fixed rate on the certificates of participation (4.75%) times a notional amount specified in the Swap Agreement, but generally equal to the outstanding unpaid principal portion of such Contract, less the amount originally deposited in the Reserve Fund relating to the Contract, and (2) a one-time Swap Premium to be paid on the effective date of the Swap Agreement. The semiannual payments from the Swap Counterparty with respect to the County are structured, and expected, to be sufficient to make all interest payments due under the Contract, and related distributions of interest on the Certificates.

Monthly interest payments between the County, the holders of the Certificates of Participation, and the Swap Counterparty can be made in net settlement form as part of this agreement. Under the Swap Agreement, the County's obligation to pay floating payments to the Swap Counterparty in any calendar year may not exceed an amount equal to the SIFMA Municipal Swap Index plus 5% to be determined on the first business day of December in the preceding year. This agreement matures on June 1, 2028, at the same time of the certificates of participation. This derivative qualifies as a fair market hedge. In the unlikely event that the Swap Counterparty becomes insolvent or fails to make payments as specified in the Swap Agreement, the County would be exposed to credit risk in the amount of the Swap's fair value. To minimize this risk, the County executed this agreement with counterparties of appropriate credit strength, with the counterparty being rated Aa3 by Moody's.

At December 31, 2023, the floating rate being paid by the County is 3.87% and the fair value of this agreement is \$580,236, an increase of \$55,439 from the prior year. The fair value of the hedge was determined using settlement prices at the end of the day on December 31, 2023 based on the derivative contract. This market value is reported as an asset in the statement of net position. As this derivative is an effective hedge, qualifying for hedge accounting, the inflow from the hedge (any change in fair value from inception until fiscal year end) is deferred and reported as a deferred inflow of resources in the Statement of Net Position.

#### NOTE 9. LONG-TERM DEBT (CONTINUED)

**Certificates of Participation (Continued).** The County's total certificates of participation debt service requirements to maturity are as follows:

	Principal		Interest		Total	
Fiscal Year Ending December 31,						
2024	\$	-	\$	369,408	\$	369,408
2025		-		369,408		369,408
2026		-		369,408		369,408
2027		-		369,408		369,408
2028		7,777,000		554,112		8,331,112
Total	\$	7,777,000	\$	2,031,744	\$	9,808,744

#### **Business-Type Activities**

**Revenue Bonds.** Series 2022 Water and Sewer Refunding Revenue Bonds – In April 2022, the County Water and Sewerage Authority issued Series 2022A Tax-Exempt Refunding Bonds (the "Series 2022A Bonds") in the principal amount of \$9,565,000 and Series 2022B Taxable Refunding Bonds (the "Series 2022B Bonds") in the principal amount of \$84,515,000. The Series 2022A Bonds were issued for the purpose of currently refunding the Water and Sewerage Authority's Series 2011 Refunding Revenue Bonds, refunding a note payable to Georgia Environmental Finance Authority, and for paying the issuance costs of the Series 2022A Bonds. The Series 2022A Bonds mature on April 1, 2034. As of December 31, 2023, the amount currently outstanding is \$6,610,000.

The Series 2022B Bonds were issued for the purpose of advance refunding the Authority's Refunding Revenue Bonds Series 2012, Refunding Revenue Bonds Series 2013, and Refunding Revenue Bonds Series 2015 Refunding Revenue Bonds, as well as paying the issuance costs of the Series 2022B Bonds. The Series 2022B Bonds mature on April 1, 2044. The Authority defeased \$78,035,000 of the Series 2012, Series 2013, and Series 2015 bonds by placing the proceeds of the refunding issuance in an irrevocable trust to provide for all future debt service payments on the old bonds. The advance refunding resulted in a decrease of total debt service payments of approximately \$7,478,000 for an economic gain of approximately \$5,695,000. As of December 31, 2023, the amount currently outstanding is \$83,575,000.

Series 2019 Water and Sewer Revenue Bonds – In November 2019, the County Water and Sewerage Authority issued \$137,550,000 in revenue bonds to refund the remaining \$30,465,000 of the 2011 Variable Rate Bonds and to finance new projects. The refunding resulted in debt service savings of \$513,505 over the life of the new bonds, and a net, economic gain of approximately \$279,074. The Authority and the County have entered into a Lease Contract. The County's obligations under the Lease are absolute and unconditional and are secured by a pledge of the net revenues of the System and by a pledge of the County's full faith and credit. In the event revenues from the system are not available, the County has agreed to levy a tax on all taxable property located within the territorial limits of the Special Tax District, at such rates, without limitation, as may be necessary to make the Lease Payments. The bonds, which bear interest at rates from 3.0% to 5.00%, mature April 1, 2049. As of December 31, 2023, the amount currently outstanding is \$137,550,000.

#### NOTE 9. LONG-TERM DEBT (CONTINUED)

Revenue Bonds (Continued). Series 2015 Water and Sewer Revenue Bonds – In March 2015, the County Water and Sewerage Authority issued \$75,665,000 in revenue bonds to refund \$935,000 of the Series 2005A Bonds, \$23,735,000 of the Series 2007 Bonds, and to finance expansion of the County's water and sewerage system. The County has determined the refunding will reduce the Authority's debt service payments by \$4,083,177 on an aggregate basis and a net present savings of \$3,073,758. The Authority and the County have entered into a Lease Contract. The County's obligations under the Lease are absolute and unconditional and are secured by a pledge of the net revenues of the System and by a pledge of the County's full faith and credit. In the event revenues from the system are not available, the County has agreed to levy a tax on all taxable property located within the territorial limits of the Special Tax District, at such rates, without limitation, as may be necessary to make the Lease Payments. The bonds, which bear interest at rates from 3.0% to 5.0%, mature April 1, 2044. The bonds were partially refunded during 2022 with proceeds of the Water and Sewerage Authority Tax-Exempt Series 2022B Refunding Revenue Bonds. As of December 31, 2023, the current outstanding amount of debt considered legally defeased for the 2015 Bonds equals \$62,725,000. As of December 31, 2023, the amount currently outstanding for the 2015 Bonds is \$2,595,000.

Series 2013 Water and Sewer Revenue Bonds – In April 2013, the County Water and Sewerage Authority issued \$27,435,000 in revenue bonds to refund \$13,070,000 of the Series 2005A and \$15,690,000 of the Series 2007 Bonds. The County has determined the refunding will reduce the Authority's debt service payments by \$2,309,622 on an aggregate basis and a net present savings of \$1,988,223. The Authority and the County have entered into a Lease Contract. The County's obligations under the Lease are absolute and unconditional and are secured by a pledge of the net revenues of the System and by a pledge of the County's full faith and credit. In the event revenues from the system are not available, the County has agreed to levy a tax on all taxable property located within the territorial limits of the Special Tax District, at such rates, without limitation, as may be necessary to make the Lease Payments. The bonds, which bear interest at rates from 2.0% to 5.0%, mature April 1, 2032. The bonds were partially refunded during 2022 with proceeds of the Water and Sewerage Authority Tax-Exempt Series 2022B Refunding Revenue Bonds. As of December 31, 2023, the current outstanding amount of debt considered legally defeased for the 2013 Bonds equals \$8,685,000. As of December 31, 2023, the Series 2013 Bonds are fully repaid.

#### NOTE 9. LONG-TERM DEBT (CONTINUED)

Revenue Bonds (Continued). Series 2012 Water and Sewer Revenue Bonds – In March 2012, the County Water and Sewerage Authority issued \$27,195,000 in revenue bonds to refund the remaining \$30,000,000 in aggregate principal amount of the Series 2002 Bonds maturing April 1, 2004 through 2032. The Authority and the County have entered into a Lease Contract. The County's obligations under the Lease are absolute and unconditional and are secured by a pledge of the net revenues of the System and by a pledge of the County's full faith and credit. In the event revenues from the system are not available, the County has agreed to levy a tax on all taxable property located within the territorial limits of the Special Tax District, at such rates, without limitation, as may be necessary to make the Lease Payments. The bonds, which bear interest at rates from 2.0% to 5.0%, mature April 1, 2032. The bonds were partially refunded during 2022 with proceeds of the Water and Sewerage Authority Tax-Exempt Series 2022B Refunding Revenue Bonds. As of December 31, 2023, the current outstanding amount of debt considered legally defeased for the 2012 Bonds equals \$6,625,000. As of December 31, 2023, the amount not considered defeased currently outstanding is \$145,000.

The County's debt service requirements to maturity on its outstanding revenue bonds are as follows:

Principal		Interest		Total
\$ 8,125,000	\$	10,689,060	\$	18,814,060
8,525,000		10,109,552		18,634,552
8,630,000		7,035,655		15,665,655
8,760,000		6,806,091		15,566,091
9,140,000		6,469,254		15,609,254
51,480,000		26,569,899		78,049,899
42,990,000		17,123,978		60,113,978
37,660,000		11,353,389		49,013,389
45,215,000		4,988,750		50,203,750
 9,950,000		149,250		10,099,250
\$ 230,475,000	\$	101,294,878	\$	331,769,878
\$	\$ 8,125,000 8,525,000 8,630,000 8,760,000 9,140,000 51,480,000 42,990,000 37,660,000 45,215,000 9,950,000	\$ 8,125,000 8,525,000 8,630,000 8,760,000 9,140,000 51,480,000 42,990,000 37,660,000 45,215,000 9,950,000	\$ 8,125,000 \$ 10,689,060 8,525,000 10,109,552 8,630,000 7,035,655 8,760,000 6,806,091 9,140,000 6,469,254 51,480,000 26,569,899 42,990,000 17,123,978 37,660,000 11,353,389 45,215,000 4,988,750 9,950,000 149,250	\$ 8,125,000 \$ 10,689,060 \$ 8,525,000 \$ 10,109,552 \$ 8,630,000 \$ 7,035,655 \$ 8,760,000 \$ 6,806,091 \$ 9,140,000 \$ 6,469,254 \$ 51,480,000 \$ 26,569,899 \$ 42,990,000 \$ 17,123,978 \$ 37,660,000 \$ 11,353,389 \$ 45,215,000 \$ 9,950,000 \$ 149,250

**Lease Liabilities.** During the fiscal year, the County's Water and Sewerage Authority had an active noncancelable lease agreement as lessee. A description of this agreement and the related balances is as follows:

The County has entered into an agreement with a third party to lease office space, terminating in December of 2024. As the lease does not reflect a stated interest rate, the County utilized its incremental borrowing rate of 5.5% for similar assets as calculated at the inception of the lease agreement. Monthly payments are \$9,594 through maturity. The outstanding balance of the County's lease liabilities for business-type activities as of December 31, 2023 was \$111,770.

The County's total debt service requirements for lease liabilities to maturity are as follows:

	F	Principal	 Interest	Total
Year Ending December 31,				
2024	\$	111,770	\$ 3,358	\$ 115,128

#### NOTE 9. LONG-TERM DEBT (CONTINUED)

**Notes Payable from Direct Borrowings.** In 2011, the County entered into two direct borrowing agreements with the Georgia Environmental Finance Authority to finance the construction of various water and sewer projects; one from the Clean Water State Revolving Fund, and one from the Drinking Water State Revolving Fund. The agreements were originally executed for \$6,703,496, with interest rates of 3.0%. The agreements are paid each month beginning November 1, 2012 through September 1, 2038. The 2011 Drinking Water State Revolving Fund agreement balance was paid in full in 2023.

In 2014, the County entered into a direct borrowing agreement with the Georgia Environmental Finance Authority to finance the construction of various water and sewer projects for \$800,000, with an interest rate of 1.0%. Principal and interest payments are due at the beginning of each month beginning October 1, 2018 through September 1, 2038.

In 2021, the County entered into a direct borrowing agreement with the Georgia Environmental Finance Authority to finance the construction of various water and sewer projects for \$19,610,000, with an interest rate of 0.57%. Drawdowns on the loan were \$9,339,509 for the year ended December 31, 2023. As of December 31, 2023, the loan is still in the drawdown phase, and the County has not received an amortization schedule for the loan. Therefore, the outstanding loan balance of \$15,438,229 at December 31, 2023 is not included in the schedule below.

The debt service requirements to maturity are as follows:

Year ending					
December 31,	P	rincipal	I	nterest	Total
2024	\$	38,082	\$	6,068	\$ 44,150
2025		38,464		5,685	44,149
2026		38,851		5,299	44,150
2027		39,241		4,909	44,150
2028		39,635		4,515	44,150
2029-2033		204,230		16,519	220,749
2034-2038		214,696		6,053	220,749
2039		11,022		18	11,040
Total	\$	624,221	\$	49,066	\$ 673,287

Landfill Postclosure Costs. Effective July 14, 1999, the Forsyth County Landfill was closed and no additional waste has been accepted. According to state and federal laws and regulations, the County must perform certain maintenance and monitoring functions at the site for a minimum of 30 years. As of December 31, 2023, the County has 11 years of monitoring remaining. Engineering studies estimate postclosure costs of approximately \$808,560 over the 11-year period. These costs are based on what it would cost to perform all postclosure care in 2022, adjusted annually for the remaining period. Actual costs may be higher due to changes in inflation, changes in technology, or changes in regulations. Should any problems occur during this postclosure period, the costs and time period required for the maintenance and monitoring functions may substantially increase.

#### NOTE 9. LONG-TERM DEBT (CONTINUED)

**Arbitrage Liability.** The Federal Tax Reform Act of 1986 requires issuers of tax-exempt debt to make payments to the United States Treasury of investment income received at yields that exceed the issuer's tax-exempt borrowing rates. The United States Department of Treasury requires payment ever five years, or upon maturity of the bonds, whichever is earlier. The most recent arbitrage calculation as of December 1, 2023 for the County's Water and Sewer Series 2019 Revenue bonds resulted in a liability of \$761,754.

#### NOTE 10. DEFINED BENEFIT PENSION PLAN

**Plan Description.** The County contributes to the Forsyth County Defined Benefit Pension Plan, which is a single employer public employee retirement system. The plan does not issue a stand-alone report.

The Plan was established by resolution of the Board of Commissioners which grants the authority to establish and amend the Plan to the Administrative Committee, subject to approval and action by the Board of Commissioners. The Administrative Committee is comprised of five (5) members who serve without compensation by the Plan. The members of the Administrative Committee consist of the County's Chief Financial Officer (by position), the Human Resources Director (by position), and three (3) at-large nominations from the Board of Commissioners.

The County created this plan simultaneously with changes to its Defined Contribution Plan (a 401(k) plan). There were a number of senior County employees who would not have been able to accrue adequate benefits for retirement as members of the Defined Contribution Plan. Therefore, the County provided the Defined Benefit Plan for a specific group of employees. This group, to be eligible, was required to have 10 years of continuous service as of December 31, 2000. The Plan is closed to new entrants. Participants become eligible to retire when they are 65 and have 10 years of continuous service or achieve a combination of years of service and age equal to 75 or greater. Upon eligibility to retire, participants are entitled to an annual benefit in the amount of 1.5% of Average Annual Compensation for each year of service. The Plan also provides benefits in the event of death or disability.

As of January 1, 2023, the most recent actuarial valuation date, the plan membership included the following categories of participants:

Retirees and beneficiaries receiving benefits	57
Terminated vested participants not yet receiving benefits	1
Active participants	11
	69

The Plan's financial statements are prepared on an accrual basis, which include unrealized gains or losses on marketable securities owned by the Plan. Investments in securities are valued at current market prices. The trust fund is invested in various fixed income and equity mutual funds, along with money market funds. All of these investments are handled through Evergreen Investments, which is the asset management division of Wells Fargo & Company.

#### NOTE 10. DEFINED BENEFIT PENSION PLAN (CONTINUED)

**Contributions.** A resolution by the Board of Commissioners grants the authority to establish and amend the contributions requirements of the County and active plan members to the Plan's Administrative Committee, subject to Board of Commissioner's approval. The Board establishes rates based on an actuarially determined amount necessary to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability. For the year ended December 31, 2023, the County's contribution rate was 79.2 percent of annual payroll. The Plan participants are not required to contribute to the plan.

**Net Pension Liability (Asset) of the County.** The County's net pension liability (asset) was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of January 1, 2023. An expected total pension liability as of December 31, 2023 was determined using standard roll-forward techniques.

Actuarial Assumptions. The total pension liability in the January 1, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.50% Salary increases, including inflation 4.00%

Investment rate of return 6.75%, including inflation, net of investment expense

The mortality basis is the PubG-2010 Mortality Table with fully generational mortality projection using the MP-2021 projection scale.

The Plan's actuaries have not performed an experience study as the plan was closed to new entrants as of December 31, 2000.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of December 31, 2023 are summarized in the following table:

	Target
Asset class	allocation
Cash and cash equivalents	3.6%
Fixed income	59.7%
Equity	36.7%
Total	100%

#### NOTE 10. DEFINED BENEFIT PENSION PLAN (CONTINUED)

Discount rate. The discount rate used to measure the total pension liability in both the prior year and the current year was 6.75%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that County contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all of the projected benefit payments to determine the total pension liability.

Changes in the Net Pension Liability (Asset) of the County. The changes in the components of the net pension liability (asset) of the County for the year ended December 31, 2023 were as follows:

	Total Pension Liability (a)		Plan Fiduciary Net Position (b)		Net Pension Liability (Asset) (a) - (b)	
Balances at 12/31/2022	\$	22,277,829	\$	20,711,538	\$	1,566,291
Changes for the year:		_				
Service cost		118,594		-		118,594
Interest		1,461,679		-		1,461,679
Differences between expected and actual						
experience		(26,658)		-		(26,658)
Changes in assumptions		-		-		-
Contributions—employer		-		1,000,000		(1,000,000)
Net investment income		-		1,379,543		(1,379,543)
Differences between expected and actual						
returns		-		1,884,747		(1,884,747)
Benefit payments, including refunds of						
employee contributions		(1,483,829)		(1,483,829)		-
Administrative expense		-		(63,905)		63,905
Net changes		69,786		2,716,556		(2,646,770)
Balances at 12/31/2023	\$	22,347,615	\$	23,428,094	\$	(1,080,479)
						·

As of December 31, 2023, the Plan's fiduciary net position as a percentage of the total pension liability is 104.8%.

The required schedule of changes in the County's net pension liability (asset) and related ratios immediately following the notes to the financial statements presents multiyear trend information about whether the value of plan assets is increasing or decreasing over time relative to the total pension liability.

#### NOTE 10. DEFINED BENEFIT PENSION PLAN (CONTINUED)

Sensitivity of the net pension liability to changes in the discount rate. The following table presents the net pension liability (asset) of the County, calculated using the discount rate of 6.75%, as well as what the County's net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.75%) or 1-percentage-point higher (7.75%) than the current rate:

			Current			
1% Decrease (5.75%)		Dis	scount Rate (6.75%)	1% Increase (7.75%)		
\$	1,156,348	\$	(1,080,479)	\$	(2,995,604)	

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of December 31, 2023 and the current sharing pattern of costs between employer and employee.

Pension Expense and Deferred Outflows of Resources Related to Pensions. For the year ended December 31, 2023, the County recognized pension expense of (\$300,556). At December 31, 2023, the County reported deferred outflows of resources related to pensions from the following sources:

Doforrod

	Outflows of Resources
Net difference between projected and actual earnings on pension	
plan investments	\$ 553,814

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ending December 31:	
2024	\$ (75,045)
2025	336,597
2026	669,213
2027	 (376,951)
Total	\$ 553,814

#### NOTE 11. DEFINED CONTRIBUTION PLAN

The County has a 401(k) tax qualified defined contribution plan (The Forsyth County Profit Sharing Plan administered by Diversified Investment Advisors) as a retirement program for eligible employees. As of December 31, 2023, there were 1,829 plan members. The plan issues a stand-alone report. This report may be obtained from: Diversified Investment Advisors, 4333 Edgewood Road NE, Cedar Rapids, IA 52499. The plan is voluntary and the County matches 100% of the employee's contribution up to a maximum of 3% of their salary. After 10 years of service, the County will match 50% of an employee's contribution of up to an additional 3%. In addition, after three years of service, the County contributes 3% of an employee's pensionable earnings to the plan regardless of whether the employee contributes. For the year ended December 31, 2023, employee contributions were \$8,388,266 and County contributions, which was also the County's pension expense, were \$11,557,477. County contributions are vested over a five-year period at 20% per year. The investments are self directed by the employee. The plan was established by resolution of the Board of Commissioners. It may also be amended by resolution of same. There were no employer liabilities as of December 31, 2023.

#### NOTE 12. OTHER POSTEMPLOYMENT BENEFITS

Plan Administration and Benefits. The County, as authorized by the County Commission, administers a single-employer defined benefit Postemployment Healthcare Benefits Plan (the "PHCB Plan"). The PHCB Plan is administered by the County management, under the direction of the County's Board of Commissioners. The County pays an explicit subsidy equal to the difference between the claims incurred (for the Aetna plans) or the monthly premium charged by the insurance carrier (for the Kaiser and vision plans). To be eligible for these benefits, the employee's age plus years of service must equal to at least seventy-five (75) or be aged sixty (60) years with at least five years of service. The County's Board of Commissioners established and may amend the benefit provisions. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 and a separate report was not issued for the PHCB Plan.

**Plan Membership.** Membership of the PHCB Plan consisted of the following at January 1, 2023, the date of the latest actuarial valuation:

Active participants	1,403
Retirees and beneficiaries currently receiving benefits	50
Total	1,453

**Contributions.** The Board of Commissioners has elected to fund the PHCB plan on a "pay as you go" basis. Plan members, once retired, contribute to the plan based on number of years of creditable service. Per a County resolution, the County is required to contribute the current year benefit costs of the Plan which are not paid by the retiree. For the year ended December 31, 2023, the County contributed \$1,234,279 for the pay as you go benefits for the PHCB Plan.

The County's total OPEB liability was measured as of December 31, 2023 and was determined by an actuarial valuation as of January 1, 2023 with the actuary using standard techniques to roll forward the liability to the measurement date.

#### NOTE 12. OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

Actuarial assumptions. The total OPEB liability in the January 1, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Discount Rate: 4.31%

Healthcare Cost Trend Rate: 6.25% - 5.2%, Trend by 2024

Inflation Rate: Not available

Salary increase: 3.25% including inflation

Participation rate: Not available

Mortality rates were based on the Pub-2010 General Government Headcount weighted tables with improvements projected using scale MP 2021.

**Discount rate.** The discount rate used to measure the total OPEB liability was 4.31%, which is no change from prior year. This rate is based on the return on the S&P Municipal Bond 20-year High Grade Index as of December 31, 2023.

Changes in the Total OPEB Liability of the County. The changes in the total OPEB liability of the County for the year ended December 31, 2023, were as follows:

	Total OPEB Liability (a)
Balances at 12/31/22	\$ 36,116,396
Changes for the year:	
Service cost	2,328,913
Interest	1,603,795
Benefit payments	(1,234,279)
Net changes	2,698,429
Balances at 12/31/23	\$ 38,814,825

The required schedule of changes in the County's total OPEB liability and related ratios immediately following the notes to the financial statements presents multiyear trend information about the total OPEB liability.

**Sensitivity of the total OPEB liability to changes in the discount rate.** The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.31%) or 1-percentage-point higher (5.31%) than the current discount rate:

	1	1% Decrease		scount Rate	1% Increase		
		(3.31%)		(4.31%)		(5.31%)	
Total OPEB liability	\$	42,682,891	\$	38,814,825	\$	35,296,748	

#### NOTE 12. OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates. The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (5.25% decreasing to 4.20%) or 1-percentage-point higher (7.25% decreasing to 6.20%) than the current healthcare cost trend rates:

		Healthcare									
	19	% Decrease		Frend rate	1% Increase						
Total OPEB liability	\$	33.719.828	\$	38.814.825	\$	44.945.924					

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revisions as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of December 31, 2023 and the current sharing pattern of costs between employer and inactive employees.

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB.** For the year ended December 31, 2023, the County recognized OPEB expense of \$7,405,678. At December 31, 2023, the County reported deferred outflows of resources related to OPEB from the following sources:

	C	Deferred Outflows of Resources	li	Deferred Inflows of Resources			
Differences between expected and actual experience	\$	2,950,613	\$	-			
Changes in plan assumptions		21,403,141		(110,884)			
Total	\$	24,353,754	\$	(110,884)			

Amounts reported as deferred outflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ending December 31:	
2024	\$ 3,472,970
2025	3,472,970
2026	3,472,970
2027	3,472,970
2028	3,463,599
Thereafter	 6,887,391
	\$ 24,242,870

#### NOTE 13. RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; thefts of, damage to, and destruction of assets; errors and omissions; natural disasters; injuries to employees; and losses resulting from providing accident and health benefits to employees and their dependents. Settlements have not exceeded insurance coverage in each of the past three years.

#### Medical Self-Insurance

The County provides health coverage for its employees under a plan of partial self-insurance. Under this plan, the County covers claim settlements and judgments out of its Employee Health Benefits Fund resources. Claims expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated.

The County purchases commercial insurance for claims in excess of coverage provided by the County. During the year ended December 31, 2023, excess coverage was obtained for any individual claim in excess of \$125,000. The County pays most of the coverage for eligible employees and their dependents. Employee contributions are used to pay claims and expenses of the plan incurred during the year. Liabilities include an amount for claims that have been incurred but not reported (IBNRs).

The following describes the activity for the past two fiscal years:

Fiscal Year	eginning of ear Claims Liability	Claim	current Year ns and Changes n Estimates	Claims Paid	Υ	End of Year Claims Liability		
2023	\$ 2,135,497	\$	26,529,830	\$ 26,081,852	\$	2,583,475		
2022	1,334,010		23,039,100	22,237,613		2,135,497		

#### Workers' Compensation

The County provides workers' compensation coverage for its employees under a plan of partial self-insurance. Under this plan, the County covers claim settlements and judgments out of its Workers' Compensation Fund resources. Claims expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated.

The County has purchased commercial insurance for claims in excess of coverage provided by the County. During the year ended December 31, 2023, excess coverage was obtained for any individual claims in excess of \$325,000. Liabilities include an amount for claims that have been incurred but not reported (IBNRs). Settled claims have not exceeded the County's additional coverage in any of the past three (3) periods.

The following describes the activity for the past two fiscal years:

Fiscal Year	eginning of ear Claims Liability			Claims Paid	Y	End of ear Claims Liability	
2023	\$ 1,047,013	\$	1,576,237	\$	1,602,994	\$	1,020,256
2022	1,250,000		822,999		1,025,986		1,047,013

#### NOTE 13. RISK MANAGEMENT (CONTINUED)

#### **General Liability**

The County participates in the Association of County Commissioners of Georgia Interlocal Risk Management Agency (IRMA), a public entity risk pool currently operating as a common risk management and insurance program for member local governments.

As part of the risk pool, the County is obligated to pay all contributions and assessments as prescribed by the pool, to cooperate with the pool's agents and attorneys, to follow loss reduction procedures established by the funds, and to report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in the funds being required to pay any claim of loss. The County is also to allow the pool's agents and attorneys to represent the County in investigation, settlement discussions and all levels of litigation arising out of any claim made against the County within the scope of loss protection furnished by the funds.

The funds are to defend and protect the members of the funds against liability or loss as prescribed in the member government contract and in accordance with the workers' compensation law of Georgia. The funds are to pay all costs taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense.

The County participates in the large deductible option with a \$50,000 deductible. Under this plan, Forsyth County is responsible for all payments up to \$50,000 per occurrence on general liability claims. Once an individual claim exceeds the deductible, the plan will pay all costs in excess of the deductible. As of December 31, 2023, an actuary determined that an estimated \$505,314 in reported unpaid claims and incurred but not reported claims were outstanding relating to fiscal year 2023 for which Forsyth County will be liable.

The following describes the activity for the past two fiscal years:

Fiscal Year	Ye	Year Claims Claims and Cha		Current Year ns and Changes n Estimates	Claims Paid	End of Year Claims Liability			
2023	\$	810,000	\$	3,066,605	\$ 2,556,605	\$	1,320,000		
2022		1,190,000		1,876,952	2,256,952		810,000		

#### NOTE 14. COMMITMENTS AND CONTINGENCIES

#### **Contractual Commitments**

In addition to the liabilities enumerated in the balance sheet, at December 31, 2023, the County has contractual commitments on uncompleted contracts of approximately \$87,947,014.

#### Litigation

The County is a defendant in certain legal actions in the nature of claims for alleged damages to persons and property and other similar types of actions arising in the course of County operations. Although the outcome of these cases is not presently determinable, in the opinion of management and legal counsel, the resolution of these matters will not have a material adverse effect on the financial condition of the County.

#### **Grant Contingencies**

The County has received Federal and State grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to the disallowance of certain expenditures previously reimbursed by those agencies. Based upon prior experience, County management believes such disallowances, if any, will not be significant.

#### NOTE 15. JOINT VENTURE

Under Georgia law, the County, in conjunction with other cities and counties in the area, is a member of the Georgia Mountain Regional Commission and is required to pay annual dues thereto. During the year ended December 31, 2023, the County paid \$320,040 in such dues. Membership in the Commission is required by the Official Code of Georgia Annotated (OCGA) Section 50-8-34 which provides for the organizational structure of the Commission in Georgia.

The Commission Board membership includes the chief elected official of each county and municipality of the area. OCGA 50-8-39.1 provides that the member governments are liable for any debts or obligations of the Commission. Separate financial statements may be obtained from:

Georgia Mountain Regional Commission P.O. Box 1720 Gainesville, GA 30503

#### NOTE 16. HOTEL/MOTEL TAX

The County has levied a 5% lodging tax. During the year ended December 31, 2023, the County collected \$1,121,902 in revenues. Of this amount \$1,121,902 or 100%, was expended on the promotion of tourism in accordance with the provisions of O.C.G.A. 48-13-51.

## REQUIRED SUPPLEMENTARY SECTION

2023



## FORSYTH COUNTY, GEORGIA GENERAL FUND BUDGETARY COMPARISON SCHEDULE - GAAP BASIS FOR THE YEAR ENDED DECEMBER 31, 2023

							Variance	
		Budgeted	Amo					with Final
_		Original		Final		Actual		Budget
Revenues:	Φ.	450 004 750	Φ.	454 000 050	Φ.	400 700 004	Φ.	40 404 700
Taxes	\$	150,321,753	\$	151,308,253	\$	163,729,991	\$	12,421,738
Licenses and permits		5,911,040		5,911,040		5,015,638		(895,402)
Intergovernmental		366,000		366,000		407,635		41,635
Fines and forfeitures		2,350,000		2,350,000		3,540,471		1,190,471
Charges for services		22,869,350		23,596,606		24,769,402		1,172,796
Investment income (loss)		250,000		250,000		7,673,527		7,423,527
Contributions		108,360		108,360		26,307		(82,053)
Miscellaneous		1,665,437		1,665,437		1,485,726		(179,711)
Total revenues		183,841,940		185,555,696		206,648,697		21,093,001
Expenditures:								
Current: General government:								
Board of commissioners		546,650		546,650		444,888		101,762
Administration		3,417,749		4,461,684		3,110,780		1,350,904
Voter registration		1,440,419		1,440,419		1,347,943		92,476
Finance		2,353,483		2,353,483		2,291,106		62,377
Tax administration		1,613,124		1,613,124		1,343,768		269,356
Business license		680,393		680,393		642,940		37,453
Procurement		1,103,433		1,103,433		1,069,147		34,286
Information system and technology		4,895,836		4,976,189		4,881,834		94,355
GIS		1,657,331		1,762,031		1,640,368		121,663
Personnel services		1,719,932		1,778,932		1,674,448		104,484
Tax commissioner		4,744,827		4,679,294		4,385,467		293,827
Tax assessor		4,083,992		4,139,525		3,918,798		220,727
Records management		2,167,513		2,219,103		1,947,919		271,184
Public facilities		8,382,605		8,511,248		7,712,477		798,771
Other Total general government		10,132,621 48,939,908		8,007,252 48,272,760	_	4,695,348 41,107,231		3,311,904 7,165,529
Judicial:		40,000,000		40,272,700		41,107,201		7,100,020
Judicial administration		1,692,303		1,692,302		1,592,915		99,387
Superior court		672,545		672,545		618,142		54,403
Clerk superior court		3,600,130		3,620,130		3,426,942		193,188
District attorney		1,100,227		1,116,727		1,116,352		375
State court		1,262,879		1,262,879		1,173,650		89,229
Magistrate court		1,627,563		1,627,563		1,550,954		76,609
Probate court		1,624,144		1,624,144		1,456,139		168,005
Juvenile court		2,379,318		2,379,318		2,159,833		219,485
Solicitor-state court		2,226,303		2,276,303		2,270,239		6,064
Indigent defense		2,296,598		2,493,186		2,379,185		114,001
Pretrial services		395,277		395,277		363,394		31,883
Total judicial		18,877,287		19,160,374		18,107,745		1,052,629
Public safety:								
Sheriff's office		61,905,312		63,126,355		61,822,030		1,304,325
Ambulance services		1,055,841		1,055,841		1,055,841		-
Dispatchers		367,338		367,338		261,337		106,001
Emergency management		401,826		972,838		851,876		120,962
Coroner and medical examiner		201,334		201,334		177,104		24,230
Animal shelter		1,983,065		2,010,593		1,917,309		93,284
Total public safety		65,914,716		67,734,299		66,085,497		1,648,802
Public works:								
Fleet maintenance		310,000		510,000		399,914		110,086
Total public works		310,000		510,000		399,914		110,086

(Continued)

#### GENERAL FUND BUDGETARY COMPARISON SCHEDULE - GAAP BASIS FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgeted	Amounte		Variance with Final
	Original	Final	Actual	Budget
Expenditures: (Continued)				
Health and welfare:				
Health department	\$ 153,244	\$ 153,244	\$ 107,603	\$ 45,641
Senior citizens center	2,283,983	2,283,984	1,936,348	347,636
Total health and welfare	2,437,227	2,437,228	2,043,951	393,277
Culture and recreation:				
Parks and recreation	13,039,732	13,663,578	13,184,163	479,415
Library	8,322,644	8,323,964	8,165,123	158,841
Total culture and recreation	21,362,376	21,987,542	21,349,286	638,256
Housing and development:				
Conservation	123,790	133,790	132,977	813
Planning and community development	7,803,379	7,920,372	6,705,923	1,214,449
Code enforcement	1,182,560	1,246,451	1,215,022	31,429
Economic development	350,000	352,500	352,500	=
County agent	1,820	500	370	130
Total housing and development	9,461,549	9,653,613	8,406,792	1,246,821
Debt service:				
Principal	-	377,000	376,896	104
Interest	=	72,500	72,269	231
Total debt service		449,500	449,165	335
Total expenditures	167,303,063	170,205,316	157,949,581	12,255,735
Excess of revenues				
over expenditures	16,538,877	15,350,380	48,699,116	33,348,736
Other financing sources (uses):				
Transfers in	2,248,460	3,234,848	3,283,740	48,892
Transfers out	(18,787,337)	(46,686,449)	(44,590,611)	2,095,838
Total other financing sources (uses)	(16,538,877)	(43,451,601)	(41,306,871)	2,144,730
Net change in fund balances	-	(28,101,221)	7,392,245	35,493,466
Fund balances, beginning of year	89,954,979	89,954,979	89,954,979	
Fund balances, end of year	\$ 89,954,979	\$ 61,853,758	\$ 97,347,224	\$ 35,493,466

#### FIRE DISTRICT FUND BUDGETARY COMPARISON SCHEDULE - GAAP BASIS FOR THE YEAR ENDED DECEMBER 31, 2023

	Bud	get			Va	riance With
	 Original		Final	 Actual	Fi	nal Budget
Revenues:						
Taxes	\$ 32,893,136	\$	32,893,136	\$ 34,456,078	\$	1,562,942
Interest income	110,000		110,000	1,894,492		1,784,492
Contributions	4,000		4,000	578		(3,422)
Miscellaneous	 35,600		35,600	 42,003		6,403
Total revenues	 33,042,736		33,042,736	 36,393,151		3,350,415
Expenditures: Current:						
Public safety	38,696,369		42,290,715	36,360,119		5,930,596
Total expenditures	38,696,369		42,290,715	36,360,119		5,930,596
Excess (deficiency) of revenues						
over expenditures	(5,653,633)		(9,247,979)	33,032		9,281,011
Other financing sources (uses):						
Proceeds from sale of capital assets	1,000,000		1,000,000	45,604		(954,396)
Transfers out	 (100,000)		(100,000)	 -		100,000
Total other financing sources (uses)	 900,000		900,000	 45,604		(854,396)
Net changes in fund balances	(4,753,633)		(8,347,979)	78,636		8,426,615
Fund balances, beginning of year	 20,520,874		20,520,874	 20,520,874		-
Fund balances, end of year	\$ 15,767,241	\$	12,172,895	\$ 20,599,510	\$	8,426,615

#### **ARPA FUND**

### BUDGETARY COMPARISON SCHEDULE - GAAP BASIS FOR THE YEAR ENDED DECEMBER 31, 2023

		Bud	lget			Va	riance With	
	Original			Final	Actual	Final Budget		
Revenues:	<u> </u>				 			
Intergovernmental	\$	1,572,627	\$	1,572,627	\$ 1,566,027	\$	(6,600)	
Interest income		500,000		500,000	2,130,277		1,630,277	
Total revenues		2,072,627		2,072,627	3,696,304		1,623,677	
Expenditures:								
Capital outlay		2,072,627		2,072,627	1,566,027		506,600	
Total expenditures		2,072,627		2,072,627	1,566,027		506,600	
Net changes in fund balances		-		-	2,130,277		2,130,277	
Fund balances, beginning of year		822,336		822,336	 822,336			
Fund balances, end of year	\$	822,336	\$	822,336	\$ 2,952,613	\$	2,130,277	

# FORSYTH COUNTY, GEORGIA REQUIRED SUPPLEMENTARY INFORMATION OPEB RETIREMENT PLAN SCHEDULE OF CHANGES IN THE COUNTY'S TOTAL OPEB LIABILITY AND RELATED RATIOS

	2023	2022	2021
Total OPEB liability	 		
Service cost	\$ 2,328,913	\$ 378,857	\$ 348,519
Interest on total OPEB liability	1,603,795	134,241	144,471
Experience differences	-	3,074,019	692,117
Benefit payments	(1,234,279)	(1,164,414)	(695,004)
Assumption changes	 	26,941,880	(156,265)
Net change in total OPEB liability	2,698,429	29,364,583	333,838
Total OPEB liability - beginning	 36,116,396	6,751,813	 6,417,975
Total OPEB liability - ending	\$ 38,814,825	\$ 36,116,396	\$ 6,751,813
Covered-employee payroll	\$ 113,890,065	\$ 99,621,541	\$ 95,210,544
Total OPEB liability as a percentage of covered-employee payroll	34.1%	36.3%	7.1%
	 2020	2019	 2018
Total OPEB liability			
Service cost	\$ 354,364	\$ 305,765	\$ 288,533
Interest on total OPEB liability	113,428	186,286	209,187
Experience differences	111,400	-	-
Benefit payments	599,776	(524,261)	(569,942)
Assumption changes	 (564,764)	 167,429	 
Net change in total OPEB liability	614,204	135,219	(72,222)
Total OPEB liability - beginning	 5,803,771	 5,668,552	 5,740,774
Total OPEB liability - ending	\$ 6,417,975	\$ 5,803,771	\$ 5,668,552
Covered-employee payroll	\$ 95,510,902	\$ 86,422,316	\$ 78,422,256
Total OPEB liability as a percentage of covered-employee payroll	6.7%	6.7%	7.2%

#### Notes to the Schedule:

The schedule will present 10 years of information once it is accumulated.

The County is not accumulating assets in a trust fund that meets the criteria in paragraph 4 of GASB Statement No. 75 for payment of future OPEB benefits.

## FORSYTH COUNTY, GEORGIA REQUIRED SUPPLEMENTARY INFORMATION RETIREMENT PLAN

### SCHEDULE OF CHANGES IN THE COUNTY'S NET PENSION LIABILITY (ASSET) AND RELATED RATIOS

		2023		2022		2021		2020		2019
Total pension liability						_		_		
Service cost	\$	118,594	\$	121,417	\$	165,413	\$	178,991	\$	173,642
Interest on total pension liability  Differences between expected and actual experience		1,461,679		1,431,480 (463,632)		1,435,161 (340,498)		1,358,013 160,708		1,227,351 (112,953)
Changes in assumptions		(26,658)		(1,811,957)		(340,496)		756.661		1,994,675
Benefit payments, including refunds of employee contributions		(1,483,829)		(1,313,613)		(1,239,247)		(1,145,868)		(1,106,799)
Net change in total pension liability	-	69,786		(2,036,305)		20,829		1,308,505		2,175,916
Total pension liability - beginning		22,277,829		24,314,134		24,293,305		22,984,800		20,808,884
Total pension liability - ending (a)	\$	22,347,615	\$	22,277,829	\$	24,314,134	\$	24,293,305	\$	22,984,800
Plan fiduciary net position										
Contributions - employer	\$	1,000,000	\$	1,000,000	\$	1,000,000	\$	825,000	\$	1,000,000
Net investment income (loss)		1,379,543		1,483,869		2,988,009		3,210,889		3,288,258
Differences between expected and actual returns		1,884,747		(5,230,806)		-		-		-
Benefit payments, including refunds of member contributions		(1,483,829)		(1,313,613)		(1,239,247)		(1,145,868)		(1,106,799)
Administrative expenses		(63,905)		(67,403)		(71,123)		(66,111)		
Net change in plan fiduciary net position		2,716,556		(4,127,953)		2,677,639		2,823,910		3,181,459
Plan fiduciary net position - beginning	•	20,711,538	•	24,839,491	•	22,161,852	•	19,337,942	•	16,156,483
Plan fiduciary net position - ending (b)	\$	23,428,094	\$	20,711,538	\$	24,839,491	\$	22,161,852	\$	19,337,942
County's net pension liability (asset) - ending (a) - (b)	\$	(1,080,479)	\$	1,566,291	\$	(525,357)	\$	2,131,453	\$	3,646,858
Plan fiduciary net position as a percentage of the total pension liability		104.8%		93.0%		102.2%		91.2%		84.1%
Covered payroll	\$	1,262,766	\$	1,408,947	\$	1,559,854	\$	1,636,556	\$	1,623,352
Net pension liability (asset) as a percentage of covered payroll		-85.6%		111.2%		-33.7%		130.2%		224.6%
		2018		2017		2016		2015		2014
Total pension liability		2010		2017		2010		2013		2014
Service cost	\$	144,052	\$	153,508	\$	191,249	\$	210,781	\$	195,813
Interest on total pension liability		1,296,817		1,342,712		1,293,085		1,177,655		1,228,732
Differences between expected and actual experience		478,588		(1,024,769)		237,513		159,510		-
Changes in assumptions		750,037		-		-		1,071,161		-
Benefit payments, including refunds of employee contributions		(1,090,880)		(1,060,702)		(940,744)		(886,675)		(802,177)
Net change in total pension liability		1,578,614		(589,251)		781,103		1,732,432		622,368
Total pension liability - beginning		19,230,270		19,819,521		19,038,418		17,305,986	_	16,683,618
					-					17,305,986
Total pension liability - ending (a)	\$	20,808,884	\$	19,230,270	\$	19,819,521	\$	19,038,418	\$	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Plan fiduciary net position	<del></del>	20,808,884	=			<del></del>		<del></del>	-	
Plan fiduciary net position Contributions - employer	\$	1,000,000	\$	1,000,000	\$	1,000,000	\$	900,000	\$	1,000,000
Plan fiduciary net position Contributions - employer Net investment income (loss)	<del></del>	20,808,884 1,000,000 (619,911)	=	1,000,000 2,062,163		1,000,000 1,278,960		900,000	-	1,000,000 991,813
Plan fiduciary net position Contributions - employer Net investment income (loss) Benefit payments, including refunds of member contributions	<del></del>	20,808,884 1,000,000 (619,911) (1,090,880)	=	1,000,000 2,062,163 (1,060,702)		1,000,000 1,278,960 (940,744)		900,000 13,832 (886,675)	-	1,000,000 991,813 (802,177)
Plan fiduciary net position Contributions - employer Net investment income (loss) Benefit payments, including refunds of member contributions	<del></del>	20,808,884 1,000,000 (619,911)	=	1,000,000 2,062,163		1,000,000 1,278,960		900,000	-	1,000,000 991,813
Plan fiduciary net position Contributions - employer Net investment income (loss) Benefit payments, including refunds of member contributions Net change in plan fiduciary net position Plan fiduciary net position - beginning	\$	20,808,884 1,000,000 (619,911) (1,090,880) (710,791) 16,867,274	\$	1,000,000 2,062,163 (1,060,702) 2,001,461 14,865,813	\$	1,000,000 1,278,960 (940,744) 1,338,216 13,527,597	\$	900,000 13,832 (886,675) 27,157 13,500,440	\$	1,000,000 991,813 (802,177) 1,189,636 12,310,804
Plan fiduciary net position Contributions - employer Net investment income (loss) Benefit payments, including refunds of member contributions Net change in plan fiduciary net position Plan fiduciary net position - beginning Plan fiduciary net position - ending (b)	\$	20,808,884 1,000,000 (619,911) (1,090,880) (710,791) 16,867,274 16,156,483	\$	1,000,000 2,062,163 (1,060,702) 2,001,461 14,865,813 16,867,274	\$	1,000,000 1,278,960 (940,744) 1,338,216 13,527,597 14,865,813	\$	900,000 13,832 (886,675) 27,157 13,500,440 13,527,597	\$	1,000,000 991,813 (802,177) 1,189,636 12,310,804 13,500,440
Plan fiduciary net position Contributions - employer Net investment income (loss) Benefit payments, including refunds of member contributions Net change in plan fiduciary net position Plan fiduciary net position - beginning Plan fiduciary net position - ending (b)	\$	20,808,884 1,000,000 (619,911) (1,090,880) (710,791) 16,867,274	\$	1,000,000 2,062,163 (1,060,702) 2,001,461 14,865,813	\$	1,000,000 1,278,960 (940,744) 1,338,216 13,527,597	\$	900,000 13,832 (886,675) 27,157 13,500,440	\$	1,000,000 991,813 (802,177) 1,189,636 12,310,804
Plan fiduciary net position Contributions - employer Net investment income (loss) Benefit payments, including refunds of member contributions Net change in plan fiduciary net position Plan fiduciary net position - beginning Plan fiduciary net position - ending (b) County's net pension liability (asset) - ending (a) - (b)	\$	20,808,884 1,000,000 (619,911) (1,090,880) (710,791) 16,867,274 16,156,483	\$	1,000,000 2,062,163 (1,060,702) 2,001,461 14,865,813 16,867,274	\$	1,000,000 1,278,960 (940,744) 1,338,216 13,527,597 14,865,813	\$	900,000 13,832 (886,675) 27,157 13,500,440 13,527,597	\$	1,000,000 991,813 (802,177) 1,189,636 12,310,804 13,500,440
Plan fiduciary net position Contributions - employer Net investment income (loss) Benefit payments, including refunds of member contributions Net change in plan fiduciary net position Plan fiduciary net position - beginning Plan fiduciary net position - ending (b) County's net pension liability (asset) - ending (a) - (b) Plan fiduciary net position as a percentage of the total pension liability	\$	20,808,884 1,000,000 (619,911) (1,090,880) (710,791) 16,867,274 16,156,483 4,652,401	\$	1,000,000 2,062,163 (1,060,702) 2,001,461 14,865,813 16,867,274 2,362,996	\$	1,000,000 1,278,960 (940,744) 1,338,216 13,527,597 14,865,813 4,953,708	\$	900,000 13,832 (886,675) 27,157 13,500,440 13,527,597 5,510,821	\$	1,000,000 991,813 (802,177) 1,189,636 12,310,804 13,500,440 5,510,821
Net investment income (loss) Benefit payments, including refunds of member contributions  Net change in plan fiduciary net position  Plan fiduciary net position - beginning  Plan fiduciary net position - ending (b)  County's net pension liability (asset) - ending (a) - (b)  Plan fiduciary net position as a percentage	\$ \$	20,808,884 1,000,000 (619,911) (1,090,880) (710,791) 16,867,274 16,156,483 4,652,401 77.6%	\$	1,000,000 2,062,163 (1,060,702) 2,001,461 14,865,813 16,867,274 2,362,996	\$	1,000,000 1,278,960 (940,744) 1,338,216 13,527,597 14,865,813 4,953,708	\$	900,000 13,832 (886,675) 27,157 13,500,440 13,527,597 5,510,821	\$	1,000,000 991,813 (802,177) 1,189,636 12,310,804 13,500,440 5,510,821

#### REQUIRED SUPPLEMENTARY INFORMATION **RETIREMENT PLAN SCHEDULE OF COUNTY CONTRIBUTIONS**

	2023	2022	2021	2020	2019
Actuarially determined contribution	\$ 1,000,000	\$ 1,000,000	\$ 1,000,000	\$ 825,000	\$ 1,000,000
Contributions in relation to the actuarially determined contribution	 1,000,000	1,000,000	1,000,000	825,000	1,000,000
Contribution excess	\$ 	\$ 	\$ 	\$ <u> </u>	\$
Covered payroll	\$ 1,262,766	\$ 1,408,947	\$ 1,559,854	\$ 1,636,556	\$ 1,623,352
Contributions as a percentage of covered payroll	79.2%	71.0%	64.1%	50.4%	61.69
	2018	2017	2016	2015	2014
Actuarially determined contribution	\$ 1,000,000	\$ 1,000,000	\$ 1,000,000	\$ 900,000	\$ 1,000,000
Contributions in relation to the actuarially determined contribution	 1,000,000	1,000,000	1,000,000	900,000	1,000,000
Contribution excess	\$ 	\$ 	\$ 	\$ <u> </u>	\$
Covered payroll	\$ 1,657,916	\$ 1,809,638	\$ 2,129,390	\$ 2,189,987	\$ 2,462,389
Contributions as a percentage of covered payroll	60.3%	55.3%	47.0%	41.1%	40.69

Notes to the Schedule:
(1) Actuarial Assumptions
Valuation Date
Cost Method
Actuarial Asset Valuation Method
Assumed Rate of Return on Investments
Projected Salary Increases
Cost-of-living Adjustment
Amortization Method
Remaining Amortization Period

January 1, 2023 Entry Age Normal Market value 6.75% 4.00% Level dollar for unfunded liability 30 years (open)

## REQUIRED SUPPLEMENTARY INFORMATION RETIREMENT PLAN SCHEDULE OF PENSION INVESTMENT RETURNS

Annual money-weighted rate of return, net of investment expenses	2023	2022	2021	2020	2019
for the County's Pension Plan	14.50%	-16.75%	12.41%	15.16%	18.53%
	2018	2017	2016	2015	2014
Annual money-weighted rate of return, net of investment expenses for the County's Pension Plan	-3.75%	13.00%	9.01%	0.10%	7.69%

#### Notes to the Schedule:

The schedule will present 10 years of information once it is accumulated.

#### NONMAJOR GOVERNMENTAL FUNDS

#### **Special Revenue Funds**

Special revenue funds are used to account for specific revenues that are legally restricted or committed to expenditures for particular purposes.

**Victims Rights & Assistance Fund -** to account for funds collected from fines and forfeitures that are used to assist victims of crime. The allowable expenditures of these fines are restricted under state law.

**Drug Abuse Treatment & Education Fund -** to account for funds collected from fines and forfeitures to be used to create and maintain a Drug Abuse Treatment and Education Fund. The allowable expenditures of these fines are restricted under state law.

**Emergency 911 Telephone System Fund** - to account for the monthly 911 charge to help fund the cost of providing emergency 911 services. The E911 charges are restricted in purpose by state law.

**Sheriff's Law Enforcement Fund -** to account for funds from seizures, which are restricted by state law, to be used for law enforcement activities.

**District Attorney Seizure Fund -** to account for funds received through seizures, which are restricted by state law, to be used for activities within the District Attorney's office.

**Law Library Fund -** to account for the revenues and related expenditures of operating the County's Law Library. The allowable expenditures of these fines are restricted under state law.

**Juvenile Court Fund -** to account for funds from fines and forfeitures to be used for law enforcement activities. The allowable expenditures of these fines are restricted under state law.

Grant Fund - to account for restricted grant monies received from various Federal and State agencies.

**Insurance Premium Tax Fund -** to account for the insurance premium tax and the expenditures related to the tax. Revenues generated from this tax are restricted for the benefit of providing services primarily provided to unincorporated areas of the County, as restricted by State Law.

Inmate General Welfare Fund - to account for amounts collected for inmates.

**County Jail Fund -** to account for funds collected from fines and forfeitures that are used to operate the County's Jail Facility.

**Hotel/Motel Tax Fund** - to account for the collection of hotel/motel taxes within the County and for the expenditures made distributing the collections to the appropriate entities. These taxes are restricted by state law on how they can be expended.

**Opioid Settlement Fund -** to account for restricted funds received from legal settlements related to the nationwide opioid epidemic.

#### **NONMAJOR GOVERNMENTAL FUNDS**

#### **Capital Projects Fund**

The **Impact Fees Fund** - to account for impact fees restricted for the acquisition or construction of specific capital projects.

#### FORSYTH COUNTY, GEORGIA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2023

						Special Rev	/enue	runus					
ASSETS	ims Rights & Assistance Fund	Drug Abuse Treatment & Education Fund		Emergency 911 Telephone System Fund	_	Sheriff's Law Enforcement Fund		District Attorney Seizure Fund	_	Law Library Fund		Juvenile Court Fund	Grant Fund
Cash and cash equivalents	\$ 72,316	\$ 480,663	\$	4,309,466	\$	696,226	\$	126,269	\$	181,509	\$	39,338	\$ 1,459,475
Receivables, net of allowance for uncollectibles				1,077,004						2.088			247.732
Taxes receivable				1,077,004						2,000			241,132
Intergovernmental receivable	1.590					_		_					4.242.443
Prepaid items	 -			2,728		-		-		-			 14,050
Total assets	\$ 73,906	\$ 480,663	\$	5,389,198	\$	696,226	\$	126,269	\$	183,597	\$	39,338	\$ 5,963,700
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES													
LIABILITIES													
Accounts payable	\$ 870	\$ 11,950	\$	102,367	\$	-	\$	-	\$	-	\$	385	\$ 186,203
Retainage payable	-	-		-		-		-		-		-	213,889
Due to other funds	 				_		_		_	4,431	_		 1,477,854
Total liabilities	 870	11,950		102,367	_	-		-	_	4,431		385	 1,877,946
DEFERRED INFLOWS OF RESOURCES													
Unavailable revenue - grants	 				_		_		_		_		 6,233,843
Total deferred inflows of resources	 <u> </u>			<u> </u>	_	-		-		-			 6,233,843
FUND BALANCES													
Nonspendable: Prepaid items	-			2,728									14,050
Restricted:													
Crime victims' assistance Law enforcement activities	73,036	468.713		-		696.226		126.269		-		38.953	-
Law enforcement activities  Law library operations	-	468,713		-		090,220		120,209		179,166		38,953	-
Emergency 911 services	-			5,284,103		-		-		179,100		-	-
Capital projects				5,204,105									
Unassigned						_							(2.162.139
Total fund balances (deficits)	 73,036	468,713	_	5,286,831	=	696,226		126,269	_	179,166		38,953	(2,148,089
Total liabilities, deferred inflows of													
resources and fund balances	\$ 73,906	\$ 480,663	\$	5,389,198	\$	696,226	\$	126,269	\$	183,597	\$	39,338	\$ 5,963,700

	Insurance remium Tax Fund	ate General elfare Fund	 County Jail Fund	н	otel/Motel Tax Fund	s	Opioid ettlement Fund	 Impact Fees Fund		Total Nonmajor overnmenta Funds
6	21,618,394	\$ 681,193	\$ 1,501,023	\$	425,705	\$	604,644	\$ 7,375,858	\$	39,572,07
	794	_						_		1,327,61
	-	-	-		100,970		-	-		100,97
	-	-	3,097		-		-	10,938		4,258,06
		 	 <u> </u>				-			16,77
3	21,619,188	\$ 681,193	\$ 1,504,120	\$	526,675	\$	604,644	\$ 7,386,796	\$	45,275,51
6	713,082	\$ 4,524 -	\$	\$	526,675	\$	-	\$ 44,942 952,344	\$	1,590,9 1,166,2
		 16,505	 					 3,096		1,501,8
	713,082	 21,029	 -		526,675			 1,000,382	_	4,259,1
		 	 				-	 _		6,233,8
		 	 	_		_		 -	_	6,233,8
			-		-		-			16,7
		-	-		-		-	_		73,0
	-	660,164	1,504,120		-		604,644	-		4,099,0
	-	-	-		-		-	-		179,1
	-	-	-		-		-	-		5,284,10
	20,906,106	-	-		-		-	6,386,414		27,292,5
	20,906,106	 660,164	 1,504,120			_	604.644	 6,386,414		(2,162,1

# FORSYTH COUNTY, GEORGIA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2023

	Special Revenue Funds										
_	Victims Rights & Assistance Fund	Drug Abuse Treatment & Education Fund	Emergency 911 Telephone System Fund	Sheriff's Law Enforcement Fund	District Attorney Seizure Fund	Law Library Fund	Juvenile Court Fund	Grant Fund			
Revenues: Taxes	s -	\$ -	\$ -	s -	s -	\$ -	\$ -	s -			
Intergovernmental	-	· -	Ψ -	-	• -	-	· -	8,424,454			
Fines and forfeitures	183.436	564,932		140,396	3.159	119.500	8.800	0,727,707			
Licenses and permits	100,400	304,332		140,000	0,100	113,500	0,000				
Charges for services			6,308,402					93,679			
Interest income	4.076	12,789	175,028	29,524				30,013			
Contributions and donations	4,010	12,703	170,020	10,032				309.145			
Miscellaneous			1.945	10,002				505,145			
Total revenues	187.512	577,721	6,485,375	179,952	3,159	119,500	8,800	8,827,278			
Expenditures: Current:											
General government								171.174			
Judicial	625,805				1.964	95.110		620,948			
Public safety	020,000	316,269	5,849,332	313,925	.,	-	585	850,749			
Public works		010,200	0,010,002	0.10,020			-	3.448.575			
Health and welfare								2,217,458			
Culture and recreation								78.725			
Housing and development								46,906			
Capital outlay								2,753,806			
,											
Total expenditures	625,805	316,269	5,849,332	313,925	1,964	95,110	585	10,188,341			
Excess (deficiency) of revenues											
over expenditures	(438,293)	261,452	636,043	(133,973)	1,195	24,390	8,215	(1,361,063)			
Other financing sources (uses): Proceeds from disposal of capital assets Transfers in	- 470.814	-		25,335	-			1,369,067			
Transfers in Transfers out	470,814			-			-	1,369,067			
Total other financing sources (uses)	470.814			25,335				1,369,067			
Total other infalling sources (uses)	470,014			23,333				1,309,007			
Net change in fund balances	32,521	261,452	636,043	(108,638)	1,195	24,390	8,215	8,004			
Fund balances (deficits), beginning of year	40,515	207,261	4,650,788	804,864	125,074	154,776	30,738	(2,156,093)			
Fund balances (deficits), end of year	\$ 73,036	\$ 468,713	\$ 5,286,831	\$ 696,226	\$ 126,269	\$ 179,166	\$ 38,953	\$ (2,148,089)			

		ial Revenue Funds			Capital Projects Fund	
Insurance Premium Tax Fund	Inmate General Welfare Fund	County Jail Fund	Hotel/Motel Tax Fund	Opioid Settlement Fund	Impact Fees Fund	Total Nonmajor Governmental Funds
20,030,948	\$ -	\$ -	\$ 1,121,901	\$ -	\$ -	\$ 21,152,84
502,230	-	-	-	-	-	8,926,68
124,608	-	390,860	-	115,791	-	1,651,48
39,720	-				-	39,72
-	-		-	-	3,904,093	10,306,17
489.376	30,175	66.333			451,087	1,258,38
						319,17
907	212,367				-	215,21
21,187,789	242,542	457,193	1,121,901	115,791	4,355,180	43,869,69
						474.4
-	-		-	-	-	171,1
-			-	-	-	1,343,82
	216,177	345,276	-		-	7,892,3
12,776,705	-	-	-	-	-	16,225,28
-	-	-	-	-	-	2,217,4
-		-	-	-	-	78,7
-	-	-	1,121,901	-	115,408	1,284,2
<del></del>		6,227			6,705,360	9,465,3
12,776,705	216,177	351,503	1,121,901		6,820,768	38,678,3
8,411,084	26,365	105,690	-	115,791	(2,465,588)	5,191,3
	_			_	_	25,3
-	-		-	-		1,839,8
(107,688)						(107,6)
(107,688)						1,757,5
8,303,396	26,365	105,690	-	115,791	(2,465,588)	6,948,8
12,602,710	633,799	1,398,430		488,853	8,852,002	27,833,7
20,906,106	\$ 660,164	\$ 1,504,120	\$ -	\$ 604,644	\$ 6,386,414	\$ 34,782,5

# FORSYTH COUNTY, GEORGIA VICTIMS RIGHTS & ASSISTANCE SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2023

	Bue	dget			Vari	ance With
	Original		Final	Actual	Fin	al Budget
Revenues: Fines and forfeitures Interest income Contributions	\$ 130,000 500 9,000	\$	130,000 500 9,000	\$ 183,436 4,076	\$	53,436 3,576 (9,000)
Total revenues	 139,500		139,500	 187,512		48,012
Expenditures: Current: Judicial Total expenditures	 600,008 600,008		667,840 667,840	 625,805 625,805		42,035 42,035
Deficiency of revenues over expenditures	(460,508)		(528,340)	(438,293)		90,047
Other financing sources (uses): Transfers in Transfers out Total other financing sources (uses)	 470,814 (10,306) 460,508		538,646 (10,306) 528,340	 470,814 - 470,814		(67,832) 10,306 (57,526)
Net changes in fund balances	-		-	32,521		32,521
Fund balances, beginning of year	 40,515		40,515	 40,515		
Fund balances, end of year	\$ 40,515	\$	40,515	\$ 73,036	\$	32,521

# FORSYTH COUNTY, GEORGIA DRUG ABUSE TREATMENT & EDUCATION SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2023

	Bud	dget			Var	iance With
	Original		Final	 Actual	Fin	al Budget
Revenues:	 					
Fines and forfeitures	\$ 454,000	\$	454,000	\$ 564,932	\$	110,932
Interest income	 750		750	 12,789		12,039
Total revenues	 454,750		454,750	 577,721		122,971
Expenditures:						
Current:						
Public safety	696,501		696,501	316,269		380,232
Total expenditures	 696,501		696,501	316,269		380,232
Excess (deficiency) of revenues						
over expenditures	(241,751)		(241,751)	261,452		503,203
Other financing uses:						
Transfers out	(3,687)		(3,687)	-		3,687
Total other financing sources	(3,687)		(3,687)	 _		3,687
Net changes in fund balances	(245,438)		(245,438)	261,452		506,890
Fund balances, beginning of year	 207,261		207,261	 207,261		-
Fund balances, end of year	\$ (38,177)	\$	(38,177)	\$ 468,713	\$	506,890

# FORSYTH COUNTY, GEORGIA EMERGENCY 911 TELEPHONE SYSTEM SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2023

	 Bu	dget			Va	riance With
	 Original		Final	Actual	Fi	nal Budget
Revenues: Charges for services Interest income Miscellaneous revenue Total revenues	\$ 5,600,000 8,000 7,500 5,615,500	\$	5,600,000 8,000 7,500 5,615,500	\$ 6,308,402 175,028 1,945 6,485,375	\$	708,402 167,028 (5,555) 869,875
Expenditures: Current: Public safety Total expenditures	 6,028,099 6,028,099		7,183,372 7,183,372	 5,849,332 5,849,332		1,334,040 1,334,040
Excess (deficiency) of revenues over expenditures	(412,599)		(1,567,872)	636,043		2,203,915
Other financing uses: Transfers out Total other financing sources	 (100,000) (100,000)		<u>-</u>	 <u>-</u>		<u>-</u>
Net changes in fund balances	(512,599)		(1,567,872)	636,043		2,203,915
Fund balances, beginning of year	 4,650,788		4,650,788	 4,650,788		
Fund balances, end of year	\$ 4,138,189	\$	3,082,916	\$ 5,286,831	\$	2,203,915

### FORSYTH COUNTY, GEORGIA SHERIFF'S LAW ENFORCEMENT

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2023

	 Bu	dget			Var	iance With
	Original		Final	 Actual	Fin	al Budget
Revenues:						
Fines and forfeitures	\$ 259,400	\$	259,400	\$ 140,396	\$	(119,004)
Interest income	1,800		1,800	29,524		27,724
Contributions	11,755		11,755	10,032		(1,723)
Total revenues	 272,955		272,955	 179,952		(93,003)
Expenditures: Current:						
Public safety	402,555		425,393	313,925		111,468
Total expenditures	402,555		425,393	313,925		111,468
Deficiency of revenues						
over expenditures	(129,600)		(152,438)	(133,973)		18,465
Other financing sources:						
Proceeds from disposal of capital assets	 		<u>-</u>	 25,335		25,335
Total other financing sources	 			 25,335		25,335
Net changes in fund balances	(129,600)		(152,438)	(108,638)		43,800
Fund balances, beginning of year	 804,864		804,864	 804,864		
Fund balances, end of year	\$ 675,264	\$	652,426	\$ 696,226	\$	43,800

### FORSYTH COUNTY, GEORGIA DISTRICT ATTORNEY SEIZURE

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2023

	Bu	dget			Varia	ance With	
	 Original		Final	Actual	Final Budget		
Revenues:	 						
Fines and forfeitures	\$ 4,000	\$	4,000	\$ 3,159	\$	(841)	
Total revenues	 4,000		4,000	 3,159		(841)	
Expenditures:							
Current:							
Judicial	4,000		4,000	1,964		2,036	
Total expenditures	 4,000		4,000	1,964		2,036	
Net changes in fund balances	-		-	1,195		1,195	
Fund balances, beginning of year	 125,074		125,074	 125,074			
Fund balances, end of year	\$ 125,074	\$	125,074	\$ 126,269	\$	1,195	

#### FORSYTH COUNTY, GEORGIA LAW LIBRARY

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2023

	Bu	dget			Variance With		
	 Original		Final	Actual	Fina	l Budget	
Revenues:	 			 			
Fines and forfeitures	\$ 112,744	\$	112,744	\$ 119,500	\$	6,756	
Total revenues	 112,744		112,744	119,500		6,756	
Expenditures:							
Current:							
Judicial	112,744		112,744	95,110		17,634	
Total expenditures	 112,744		112,744	 95,110		17,634	
Net changes in fund balances	-		-	24,390		24,390	
Fund balances, beginning of year	 154,776		154,776	 154,776		<u>-</u>	
Fund balances, end of year	\$ 154,776	\$	154,776	\$ 179,166	\$	24,390	

### FORSYTH COUNTY, GEORGIA JUVENILE COURT

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget						Varia	ance With
	Original		Final		Actual		Final Budget	
Revenues:								
Fines and forfeitures	\$	7,000	\$	7,000	\$	8,800	\$	1,800
Interest income		150		150		-		(150)
Total revenues		7,150		7,150		8,800		1,650
Expenditures:								
Current:								
Public safety		18,610		18,610		585		18,025
Total expenditures		18,610		18,610		585		18,025
Net changes in fund balances		(11,460)		(11,460)		8,215		19,675
Fund balances, beginning of year		30,738		30,738		30,738		
Fund balances, end of year	\$	19,278	\$	19,278	\$	38,953	\$	19,675

#### FORSYTH COUNTY, GEORGIA GRANT FUND

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget						Variance With	
	Original		Final		Actual		Final Budget	
Revenues:								
Intergovernmental	\$	8,644,081	\$	62,663,538	\$	8,424,454	\$	(54,239,084)
Charges for services		70,600		85,715		93,679		7,964
Contributions and donations		36,000		402,022		309,145		(92,877)
Total revenues		8,750,681		63,151,275		8,827,278		(54,323,997)
Expenditures:								
Current:								
General government		-		271,173		171,174		99,999
Judicial		785,489		913,737		620,948		292,789
Public safety		557,249		1,429,106		850,749		578,357
Public works		2,674,079		3,535,135		3,448,575		86,560
Health and welfare		1,995,221		2,783,295		2,217,458		565,837
Culture and recreation		-		79,168		78,725		443
Housing and development		-		54,415		46,906		7,509
Capital outlay		3,691,027		55,532,007		2,753,806		52,778,201
Total expenditures		9,703,065		64,598,036		10,188,341		54,409,695
Deficiency of revenues								
over expenditures		(952,384)		(1,446,761)		(1,361,063)		85,698
Other financing sources:								
Transfers in		952,384		1,446,761		1,369,067		(77,694)
Total other financing sources		952,384		1,446,761		1,369,067		(77,694)
Net changes in fund balances		-		-		8,004		8,004
Fund balances (deficits), beginning of year		(2,156,093)		(2,156,093)		(2,156,093)		<u> </u>
Fund balances (deficits), end of year	\$	(2,156,093)	\$	(2,156,093)	\$	(2,148,089)	\$	8,004

## FORSYTH COUNTY, GEORGIA INSURANCE PREMIUM TAX

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2023

	 Bud	lget				Va	riance With
	Original		Final		Actual	Fit	nal Budget
Revenues:							
Taxes	\$ 13,000,000	\$	13,000,000	\$	20,030,948	\$	7,030,948
Intergovernmental	330,000		330,000		502,230		172,230
Licenses and permits	30,000		30,000		39,720		9,720
Fines and forfeitures	-		-		124,608		124,608
Interest income	6,000		6,000		489,376		483,376
Miscellaneous	4,000		4,000		907		(3,093)
Total revenues	 13,370,000		13,370,000		21,187,789		7,817,789
Expenditures: Current: Public works	14,351,268		14,283,231		12,776,705		1,506,526
	 14,351,268		14,283,231		12,776,705		1,506,526
Total expenditures	 14,331,200		14,203,231	-	12,770,705	-	1,506,526
Excess (deficiency) of revenues over expenditures	(981,268)		(913,231)		8,411,084		9,324,315
Other financing uses: Transfers out	(70,873)		(195,873)		(107,688)		88,185
Total other financing uses	 (70,873)		(195,873)		(107,688)		88,185
Net changes in fund balances	(1,052,141)		(1,109,104)		8,303,396		9,412,500
Fund balances, beginning of year	 12,602,710		12,602,710		12,602,710		
Fund balances, end of year	\$ 11,550,569	\$	11,493,606	\$	20,906,106	\$	9,412,500

## FORSYTH COUNTY, GEORGIA INMATE GENERAL WELFARE FUND

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2023

	Buc	lget			Var	iance With
	Original		Final	Actual	Fir	al Budget
Revenues:	 					
Interest income	\$ 1,000	\$	1,000	\$ 30,175	\$	29,175
Miscellaneous	 525,000		525,000	 212,367		(312,633)
Total revenues	 526,000		526,000	 242,542		(283,458)
Expenditures:						
Current:						
Public safety	526,000		526,000	216,177		309,823
Total expenditures	 526,000		526,000	 216,177		309,823
Net changes in fund balances	-		-	26,365		26,365
Fund balances, beginning of year	 633,799		633,799	 633,799		
Fund balances, end of year	\$ 633,799	\$	633,799	\$ 660,164	\$	26,365

#### FORSYTH COUNTY, GEORGIA COUNTY JAIL FUND

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2023

	Buc	dget			Var	iance With
	 Original	J	Final	Actual	Fin	al Budget
Revenues:	 					
Fines and forfeitures	\$ 205,000	\$	205,000	\$ 390,860	\$	185,860
Interest income	12,000		12,000	66,333		54,333
Total revenues	217,000		217,000	457,193		240,193
Expenditures:						
Current:						
Public safety	783,869		777,619	345,276		432,343
Capital outlay	 -		6,250	 6,227		23
Total expenditures	 783,869		783,869	351,503		432,366
Net changes in fund balances	(566,869)		(566,869)	105,690		(192,173)
Fund balances, beginning of year	 1,398,430		1,398,430	 1,398,430		
Fund balances, end of year	\$ 831,561	\$	831,561	\$ 1,504,120	\$	(192,173)

#### FORSYTH COUNTY, GEORGIA HOTEL/MOTEL TAX FUND

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2023

	 Bu	dget			Varia	nce With	
	 Original		Final	Actual	Final Budget		
Revenues:	 			 			
Taxes	\$ 600,000	\$	1,122,500	\$ 1,121,901	\$	(599)	
Total revenues	600,000		1,122,500	1,121,901		(599)	
Expenditures:							
Current:							
Housing and development	600,000		1,122,500	1,121,901		599	
Total expenditures	600,000		1,122,500	1,121,901		599	
Net changes in fund balances	-		-	-		-	
Fund balances, beginning of year	 		-	 			
Fund balances, end of year	\$ -	\$	-	\$ -	\$	-	

### FORSYTH COUNTY, GEORGIA OPIOID SETTLEMENT FUND

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2023

	 Buo Original	dget	Final	Actual	 iance With
Revenues: Fines and forfeitures Total revenues	\$ <u>-</u>	\$	-	\$ 115,791 115,791	\$ 115,791 115,791
Net changes in fund balances	-		-	115,791	115,791
Fund balances, beginning of year	 488,853		488,853	 488,853	 
Fund balances, end of year	\$ 488,853	\$	488,853	\$ 604,644	\$ 115,791

## FORSYTH COUNTY, GEORGIA DEBT SERVICE FUND

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2023

	Original B					Va	riance With
		Original		Final	Actual	Fi	nal Budget
Revenues:							
Taxes	\$	17,853,694	\$	17,928,694	\$ 18,120,610	\$	191,916
Investment income		30,000		30,000	 802,013		772,013
Total revenues		17,883,694		17,958,694	18,922,623		963,929
Expenditures:							
Current:							
General government		10,000		85,000	68,498		16,502
Debt service:							
Principal		38,610,000		38,610,000	38,060,000		550,000
Interest		7,966,444		7,966,444	 7,758,943		207,501
Total expenditures		46,586,444		46,661,444	45,887,441		774,003
Deficiency of revenues							
over expenditures		(28,702,750)		(28,702,750)	(26,964,818)		1,737,932
Other financing sources:							
Transfers in		25,702,750		25,702,750	 25,702,750		
Total other financing sources		25,702,750		25,702,750	25,702,750		
Net changes in fund balances		(3,000,000)		(3,000,000)	(1,262,068)		1,737,932
Fund balances, beginning of year		12,331,997		12,331,997	 12,331,997		
Fund balances, end of year	\$	9,331,997	\$	9,331,997	\$ 11,069,929	\$	1,737,932

# FORSYTH COUNTY, GEORGIA SCHEDULE OF EXPENDITURES OF SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS FOR THE YEAR ENDED DECEMBER 31, 2023

	 Estimat	ed Co	st		Expe	nditures	<u> </u>	
<u>Project</u>	 Original		Current		Prior Years		Current Year	 Total
SPLOST VI - 2008 SPLOST								
Road, street, bridges and sidewalks	\$ 108,600,000	\$	105,522,195	\$	103,066,215	\$	-	\$ 103,066,215
Public safety facilities	17,800,000		13,052,093		11,059,494		2,455,132	13,514,626
Park and recreation facilities	13,500,000		11,137,500		11,126,287		-	11,126,287
Library facilities	7,200,000		5,940,000		5,694,069		-	5,694,069
Cultural facilities	6,000,000		6,877,656		6,877,656		-	6,877,656
Payments to the City of Cumming	 6,900,000		6,075,666		6,075,666			 6,075,666
Total 2008 SPLOST	\$ 160,000,000	\$	148,605,110	\$	143,899,387		2,455,132	\$ 146,354,519
SPLOST VII - 2013 SPLOST								
Courthouse and jail expansion	\$ 100,000,000	\$	100,000,000	\$	92,523,939		-	\$ 92,523,939
Road, street, bridges and sidewalks	76,925,025		94,530,000		83,512,388		9,651,368	93,163,756
Animal shelter	2,999,975		2,999,975		1,802,282		-	1,802,282
Libraries	2,800,000		2,800,000		2,758,336		-	2,758,336
Public safety improvements	3,900,000		3,900,000		3,899,999		-	3,899,999
Emergency water generator	1,000,000		1,184,219		1,184,219		-	1,184,219
Park and recreation facilities	-		2,400,000		2,021,238		-	2,021,238
Administration building	-		2,500,000		1,096,194		-	1,096,194
Payments to the City of Cumming	 12,375,000		14,382,889		14,382,888		<u>-</u> _	 14,382,888
Total 2013 SPLOST	\$ 200,000,000	\$	224,697,083	\$	203,181,483		9,651,368	\$ 212,832,851
SPLOST VIII - 2018 SPLOST								
Roads, streets, bridges and sidewalks	\$ 153,000,000	\$	151,000,000	\$	83,011,733		33,666,309	\$ 116,678,042
Public safety facilities	32,100,000		32,100,000		7,876,074		4,152,408	12,028,482
Park and recreation facilities	44,000,000		44,000,000		16,873,387		9,256,264	26,129,651
Library facilities	9,700,000		9,700,000		2,228		2,560,838	2,563,066
Animal services	956,000		956,000		-		329,297	329,297
Cultural facilities	500,000		500,000		153,446		-	153,446
Water facilities	10,250,000		10,250,000		105,640		-	105,640
Administration services	9,000,000		9,000,000		28,379		1,134	29,513
Payments to the City of Cumming	 14,494,000		14,494,000		9,524,893		2,821,964	 12,346,857
Total 2018 SPLOST	\$ 274,000,000	\$	272,000,000	\$	117,575,780		52,788,214	\$ 170,363,994
			Transfer	s out to	p pay for debt servi	ce	19,702,750	

Transfers out to pay for debt service 19,702,750

Total SPLOST Fund expenditures and transfers out \$84,597,464

#### INTERNAL SERVICE FUNDS

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the government and to other government units, on a cost reimbursement basis.

**Risk Management Fund –** to account for charges to other funds and for the payment of general liability and property insurance and the payment of claims.

**Employee Health Benefit Fund –** to account for charges to other funds and for the payment of the County's health insurance and claims.

**Workers' Compensation Fund –** to account for charges to other funds and for the payment of the workers' compensation insurance and claims.

**Fleet Maintenance Fund –** to account for charges to other funds and to account for the costs of operating the fleet maintenance function.

#### COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS DECEMBER 31, 2023

	<b>M</b> a	Risk anagement Fund	Employee alth Benefits Fund	Workers' empensation Fund	Ma	Fleet intenance Fund	Total	
ASSETS								
Current assets:								
Cash	\$	995,071	\$ 14,518,644	\$ 2,383,485	\$	58,420	\$ 17,955,620	
Receivables		71,297	1,198,067	-		1,012	1,270,376	
Inventories		-	-	-		47,663	47,663	
Prepaid items		794,051					 794,051	
Total current assets		1,860,419	 15,716,711	 2,383,485		107,095	 20,067,710	
Noncurrent assets:								
Capital assets:								
Capital assets, being depreciated		137,160	145,682	-		965,963	1,248,805	
Less accumulated depreciation	<u></u>	(137,160)	 (109,262)			(654,044)	 (900,466)	
Total capital assets, net			36,420			311,919	348,339	
Total assets		1,860,419	 15,753,131	 2,383,485		419,014	 20,416,049	
LIABILITIES								
Current liabilities:								
Accounts payable		216,114	1,010,244	15,077		68,337	1,309,772	
Compensated absences, due within one year		22,420	_	-		63,815	86,235	
Claims payable, due within one year		368,472	2,583,475	587,717		_	3,539,664	
Lease liabilities, due within one year		· -	51,887	· -		_	51,887	
Total current liabilities		607,006	3,645,606	602,794		132,152	4,987,558	
Long-term liabilities:								
Compensated absences, due in more than one year		5,605	-	-		15,954	21,559	
Claims payable, long-term		951,528	-	432,539		· -	1,384,067	
Total long-term liabilities		957,133	-	432,539		15,954	1,405,626	
Total liabilities		1,564,139	3,645,606	1,035,333		148,106	6,393,184	
NET POSITION								
Net investment in capital assets		-	(15,467)	-		311,919	296,452	
Unrestricted (deficit)		296,280	12,122,992	1,348,152		(41,011)	13,726,413	
Total net position	\$	296,280	\$ 12,107,525	\$ 1,348,152	\$	270,908	\$ 14,022,865	

# FORSYTH COUNTY, GEORGIA COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION INTERNAL SERVICE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2023

	M:	Risk anagement Fund	Employee alth Benefits Fund	Workers' Compensation Fund		Fleet Maintenance Fund		 Total
OPERATING REVENUES								
Charges for services	\$	2,486,844	\$ 35,988,319	\$	1,462,488	\$	1,727,895	\$ 41,665,546
Insurance recoveries		332,329	 		494,539			 826,868
Total operating revenues		2,819,173	 35,988,319		1,957,027		1,727,895	 42,492,414
OPERATING EXPENSES								
Salaries and benefits		220,903	77,640		178,292		1,468,394	1,945,229
Supplies and maintenance		-	-		-		1,520,038	1,520,038
Claims		3,159,235	26,598,446		1,576,237		-	31,333,918
Insurance premiums		31,088	4,164,027		-		-	4,195,115
General and administrative		183,579	1,633,542		18,139		-	1,835,260
Depreciation and amortization expense			 60,701		<u> </u>		72,656	 133,357
Total operating expenses		3,594,805	32,534,356		1,772,668		3,061,088	40,962,917
Operating income (loss)		(775,632)	3,453,963		184,359		(1,333,193)	1,529,497
NONOPERATING REVENUES (EXPENSES)								
Investment earnings		45,625	-		91,447		-	137,072
Loss on sale of capital assets			 				28,465	 28,465
Total nonoperating revenues (expenses)		45,625	 		91,447		28,465	 165,537
INCOME (LOSS) BEFORE TRANSFERS		(730,007)	3,453,963		275,806		(1,304,728)	1,695,034
Transfers in		-	-		-		1,271,185	1,271,185
Transfers out			 (3,283,740)					 (3,283,740)
Total transfers			 (3,283,740)				1,271,185	 (2,012,555)
Change in net position		(730,007)	170,223		275,806		(33,543)	(317,521)
NET POSITION, beginning of year		1,026,287	 11,937,302		1,072,346		304,451	14,340,386
NET POSITION, end of year	\$	296,280	\$ 12,107,525	\$	1,348,152	\$	270,908	\$ 14,022,865

# FORSYTH COUNTY, GEORGIA COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2023

	М	Risk anagement Fund	н	Employee ealth Benefits Fund	С	Workers ompensation Fund	N	Fleet laintenance Fund	 Total
CASH FLOWS FROM OPERATING ACTIVITIES  Receipts from customers  Payments to suppliers and service providers  Payments to employees	\$	2,749,085 (2,977,705) (214,833)	\$	35,988,319 (31,405,965)	\$	1,957,027 (1,798,150)	\$	1,730,987 (1,472,523) (1,490,764)	\$ 42,425,418 (37,654,343) (1,705,597)
Net cash provided by (used in) operating activities		(443,453)		4,582,354		158,877		(1,232,300)	 3,065,478
CASH FLOWS FROM INVESTING ACTIVITIES Interest received		45,625				91,447			 137,072
Net cash provided by investing activities		45,625		<u>-</u>		91,447			137,072
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Purchases of capital assets Proceeds from sale of capital assets Principal payments on lease liabilities		- - -		- - (48,471)		- - -		(8,930) 28,465	(8,930) 28,465 (48,471)
Net cash used in capital and related financing activities				(48,471)				19,535	 (28,936)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Transfers in from other funds Transfers out to other funds		<u>-</u>		- (3,283,740)		- -		1,271,185 -	1,271,185 (3,283,740)
Net cash provided by (used in) noncapital financing activities		<u>-</u>		(3,283,740)		-		1,271,185	 (2,012,555)
Net increase (decrease) in cash and cash equivalents		(397,828)		1,250,143		250,324		58,420	1,161,059
Cash and cash equivalents:				_					
Beginning of year		1,392,899		13,268,501		2,133,161		-	16,794,561
End of year	\$	995,071	\$	14,518,644	\$	2,383,485	\$	58,420	\$ 17,955,620
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities: Operating income (loss) Adjustments to reconcile operating income (loss) to	\$	(775,632)	\$	3,453,963	\$	184,359	\$	(1,333,193)	\$ 1,529,497
net cash provided by (used in) operating activities: Depreciation and amortization (Increase) decrease in accounts receivable Decrease in inventory Increase in prepaid items Increase (decrease) in accounts payable Increase (decrease) in compensated absences Increase (decrease) in claims payable		(70,088) - (234,561) 120,758 6,070 510,000		60,701 141,797 - 477,915 - 447,978		- - - 1,275 - (26,757)		72,656 3,092 59,448 - (11,933) (22,370)	133,357 74,801 59,448 (234,561) 588,015 (16,300) 931,221
Net cash provided by (used in) operating activities	\$	(443,453)	\$	4,582,354	\$	158,877	\$	(1,232,300)	\$ 3,065,478
, , , , , ,							_		

#### **CUSTODIAL FUNDS**

Custodial funds are used to account for assets held by the government as an agent for individuals, private organizations, and other governments.

**Tax Commissioner -** to account for the collection of all property taxes which are disbursed to other taxing units.

**Sheriff** - to account for collection of cash bonds, fines, forfeitures and other fees which are disbursed to other parties.

The following custodial funds are used to account for fines, fees and other moneys collected by the courts and remitted to other parties in accordance with court orders and state law:

Clerk of Superior Court
Probate Court
Magistrate Court
Juvenile Court

# FORSYTH COUNTY, GEORGIA COMBINING STATEMENT OF FIDUCIARY NET POSITION CUSTODIAL FUNDS DECEMBER 31, 2023

ASSETS	Tax Commissioner	Sheriff	Clerk of Superior Court	Probate Court	Magistrate Court	Juvenile Court	Total
Cash and cash equivalents Taxes receivable	\$ 5,448,482 10,780,727	\$ 383,892	\$ 29,222,563	\$ 21,740	\$ 285,721	\$ 3,321	\$ 35,365,719 10,780,727
Total assets	16,229,209	383,892	29,222,563	21,740	285,721	3,321	46,146,446
LIABILITIES							
Due to others Uncollected taxes	5,448,482 10,780,727	91,157	799,295 	8,192	285,721	3,321	6,636,168 10,780,727
Total liabilities	16,229,209	91,157	799,295	8,192	285,721	3,321	17,416,895
NET POSITION							
Restricted: Individuals, organizations, and other governments		292,735	28,423,268	13,548			28,729,551
Total net position	\$ -	\$ 292,735	\$ 28,423,268	\$ 13,548	\$ -	\$ -	\$ 28,729,551

# FORSYTH COUNTY, GEORGIA COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2023

ADDITIONS	Tax Commissioner		Sheriff		Clerk of perior Court	Probate Court		Magistrate Court		Juvenile Court		 Total
Taxes	\$ 586,597,39	7 \$	-	\$	-	\$	-	\$	-	\$	-	\$ 586,597,397
Fines and fees		-	5,602,092		13,362,085		929,532		2,557,765		24,686	22,476,160
Criminal and civil bonds		-	-		31,957,200		-		-		-	31,957,200
Interest income					-				-		294	 294
Total additions	586,597,39	<u> </u>	5,602,092		45,319,285		929,532		2,557,765		24,980	 641,031,051
DEDUCTIONS												
Taxes and fees paid to other governments	586,597,39	7	-		34,049,360		822,584		-		-	621,469,341
Other custodial disbursements			5,618,294		2,774,795		93,400		2,557,765		24,980	 11,069,234
Total deductions	586,597,39	<u> </u>	5,618,294		36,824,155		915,984		2,557,765		24,980	 632,538,575
Net increase (decrease) in fiduciary net position		-	(16,202)		8,495,130		13,548		-		-	8,492,476
Net position, beginning of year			308,937		19,928,138		-		-		-	 20,237,075
Net position, end of year	\$	- \$	292,735	\$	28,423,268	\$	13,548	\$		\$		\$ 28,729,551

### STATISTICAL SECTION



#### STATISTICAL SECTION

This part of Forsyth County's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

Table **Financial Trends** These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time. Net Position by Component ......101 Changes in Net Position ...... 102 and 103 General Governmental Tax Revenues by Source ......108 **Revenue Capacity** These schedules contain information to help the reader assess the government's most significant local revenue sources: property taxes and water and sewer charges for services. Assessed Value and Estimated Actual Value of Taxable Property ......109 Property Tax Rates (Direct and Overlapping Governments) .......................110 Principal Property Taxpayers......111 Water System Rates, Fees and Charges......115 **Debt Capacity** These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future. Ratios of Outstanding Debt by Type ......116 Ratios of General Bonded Debt Outstanding......117 Legal Debt Margin ......119 Sources: Unless otherwise noted, the information in these schedules is derived from the annual

comprehensive financial report for the relevant year.

#### STATISTICAL SECTION

<u>Table</u>
Demographic and Economic Information
These schedules offer demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place.
Demographic and Economic Statistics121
Principal Employers122
<u>Operating Information</u> These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.
Full-Time County Government Employees by Function123
Operating Indicators by Function124
Capital Asset Statistics by Function125
Water System Statistics
Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial report for the relevant year.

#### FORSYTH COUNTY, GEORGIA TABLE 1 NET POSITION BY COMPONENT

#### **Last Ten Fiscal Years**

(accrual basis of accounting) (amounts expressed in thousands)

GOVERNMENTAL ACTIVITIES  Net investment in capital assets  Net investment in capital assets  Setricted:  Debt service  18,462  15,629  15,823  16,713  15,184  14,300  11,622  85,92  9,669  Capital projects  41,157  53,502  10,264  34,796  65,260  83,115  85,838  106,487  152,656  15  Public safety programs  8,783  8,783  8,594  8,484  10,675  11,887  13,277  20,555  24,831  29,042  3  Public works  3,021	201	14.4										
Net investment in capital assets         \$824,767         \$868,626         961,421         990,472         985,786         1,014,384         1,123,681         1,169,621         1,210,829         1,27           Restricted:           Debt service         18,462         15,629         15,823         16,713         15,184         14,300         11,622         8,592         9,669           Capital projects         41,157         53,502         10,264         34,796         65,260         83,115         85,838         106,487         152,656         15           Public safety programs         8,783         8,594         8,484         10,675         11,887         13,277         20,555         24,831         29,042         3           Public works         3,021         - <t< th=""><th></th><th>J14</th><th>2015</th><th>2016</th><th>2017</th><th>2018</th><th>2019</th><th>202</th><th>:0</th><th>2021</th><th>2022</th><th>2023</th></t<>		J14	2015	2016	2017	2018	2019	202	:0	2021	2022	2023
Restricted:         Debt service       18,462       15,629       15,823       16,713       15,184       14,300       11,622       8,592       9,669         Capital projects       41,157       53,502       10,264       34,796       65,260       83,115       85,838       106,487       152,656       15         Public safety programs       8,783       8,594       8,484       10,675       11,887       13,277       20,555       24,831       29,042       3         Public works       3,021       - <td>_ ACTIVITIES</td> <td></td>	_ ACTIVITIES											
Debt service         18,462         15,629         15,823         16,713         15,184         14,300         11,622         8,592         9,669           Capital projects         41,157         53,502         10,264         34,796         65,260         83,115         85,838         106,487         152,656         15           Public safety programs         8,783         8,594         8,484         10,675         11,887         13,277         20,555         24,831         29,042         3           Public works         3,021         - <td>nt in capital assets \$ 83</td> <td>824,767 \$</td> <td>868,626</td> <td>\$ 961,421</td> <td>\$ 990,472</td> <td>\$ 985,786</td> <td>\$ 1,014,38</td> <td>4 \$ 1,12</td> <td>23,681 \$</td> <td>1,169,621</td> <td>\$ 1,210,829</td> <td>\$ 1,279,851</td>	nt in capital assets \$ 83	824,767 \$	868,626	\$ 961,421	\$ 990,472	\$ 985,786	\$ 1,014,38	4 \$ 1,12	23,681 \$	1,169,621	\$ 1,210,829	\$ 1,279,851
Capital projects     41,157     53,502     10,264     34,796     65,260     83,115     85,838     106,487     152,656     15       Public safety programs     8,783     8,594     8,484     10,675     11,887     13,277     20,555     24,831     29,042     3       Public works     3,021     - <t< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td></t<>												
Public safety programs     8,783     8,594     8,484     10,675     11,887     13,277     20,555     24,831     29,042     3       Public works     3,021     -     -     -     -     -     -     -     -     -     -     -     -     -     -       Judicial programs     119     90     94     107     93     124     129     149     155       Jail construction     105     -     -     -     -     -     -     -     -     -     -	rice	18,462	15,629	15,823	16,713	15,184	14,30	0 1	11,622	8,592	9,669	9,035
Public works     3,021     - <td>ojects</td> <td>41,157</td> <td>53,502</td> <td>10,264</td> <td>34,796</td> <td>65,260</td> <td>83,11</td> <td>5 8</td> <td>35,838</td> <td>106,487</td> <td>152,656</td> <td>151,231</td>	ojects	41,157	53,502	10,264	34,796	65,260	83,11	5 8	35,838	106,487	152,656	151,231
Judicial programs         119         90         94         107         93         124         129         149         155           Jail construction         105         - <t< td=""><td>ety programs</td><td>8,783</td><td>8,594</td><td>8,484</td><td>10,675</td><td>11,887</td><td>13,27</td><td>7 2</td><td>20,555</td><td>24,831</td><td>29,042</td><td>30,213</td></t<>	ety programs	8,783	8,594	8,484	10,675	11,887	13,27	7 2	20,555	24,831	29,042	30,213
Jail construction 105	rks	3,021	-	-	-	-		-	-	-	-	-
	rograms	119	90	94	107	93	12	4	129	149	155	252
Grant activities 24 1,090	ruction	105	-	-	-	-		-	-	-	-	-
	vities	-	-	-	-	-		-	-	24	1,090	7,252
Pension benefits	penefits	-	-	-	-	-		-	-	-	-	1,634
Unrestricted:		73,670	31,945	30,637	38,289	67,305	73,41	6 10	05,907	139,344	154,607	182,391
Total governmental activities net position \$ 970,084 \$ 978,386 \$ 1,026,723 \$ 1,091,052 \$ 1,145,515 \$ 1,198,616 \$ 1,347,732 \$ 1,449,048 \$ 1,558,048 \$ 1,666	al activities net position \$ 9	970,084 \$	978,386	\$ 1,026,723	\$ 1,091,052	\$ 1,145,515	\$ 1,198,61	6 \$ 1,34	17,732 \$	1,449,048	\$ 1,558,048	\$ 1,661,859
BUSINESS-TYPE ACTIVITIES	ACTIVITIES											
Net investment in capital assets \$ 312,319 \$ 329,049 \$ 358,440 \$ 421,277 \$ 471,770 \$ 541,438 \$ 464,586 \$ 559,711 \$ 561,393 \$ 58	nt in capital assets \$ 3	312,319 \$	329,049	\$ 358,440	\$ 421,277	\$ 471,770	\$ 541,43	8 \$ 46	64,586 \$	559,711	\$ 561,393	\$ 582,970
Restricted 4,326 3,859 3,939 4,118 4,323 4,483 95,737 4,839 6,064		4,326	3,859	3,939	4,118	4,323	4,48	3 9	95,737	4,839	6,064	6,433
Unrestricted 53,336 75,501 91,475 70,928 48,539 2,527 11,927 28,830 46,461 5	!	53,336	75,501	91,475	70,928	48,539	2,52	7 1	11,927	28,830	46,461	53,045
Total business-type activities net position \$ 369,981 \$ 408,409 \$ 453,854 \$ 496,323 \$ 524,632 \$ 548,448 \$ 572,250 \$ 593,380 \$ 613,918 \$ 64	e activities net position \$ 36	369,981 \$	408,409	\$ 453,854	\$ 496,323	\$ 524,632	\$ 548,44	8 \$ 57	72,250 \$	593,380	\$ 613,918	\$ 642,448
PRIMARY GOVERNMENT	RNMENT											
Net investment in capital assets \$ 1,137,086 \$ 1,197,675 \$ 1,319,861 \$ 1,411,749 \$ 1,457,556 \$ 1,555,822 \$ 1,588,267 \$ 1,729,332 \$ 1,772,222 \$ 1,86	nt in capital assets \$ 1,1	137,086 \$	1,197,675	\$ 1,319,861	\$ 1,411,749	\$ 1,457,556	\$ 1,555,82	2 \$ 1,58	38,267 \$	1,729,332	\$ 1,772,222	\$ 1,862,821
	•	75,973	81,674	38,604	66,409	96,747	115,29	9 21	13,881	144,922	198,676	206,050
Unrestricted 127,006 107,446 122,112 109,217 115,844 75,943 117,834 168,174 201,068 23	1:	127,006	107,446	122,112	109,217	115,844	75,94	3 11	17,834	168,174	201,068	235,436
	ernment net position \$ 1,3	340,065 \$	1,386,795	\$ 1,480,577	\$ 1,587,375	\$ 1,670,147	\$ 1,747,06	4 \$ 1,91	19,982 \$	2,042,428	\$ 2,171,966	

From: Statement of Net Position

#### FORSYTH COUNTY, GEORGIA TABLE 2 **CHANGES IN NET POSITION**

## Last Ten Fiscal Years (accrual basis of accounting) (amounts expressed in thousands)

		2014	2015	2016	2017	2018	2019	2020		2021		2022	2023
EXPENSES													
Governmental activities:													
General Government	\$	27,209	\$ 27,515	\$ 27,992 \$	34,715 \$	37,230	\$ 41,890	40,	574	\$ 40	505 \$	47,452	\$ 52,85
Judicial		13,360	14,053	14,827	15,272	15,201	15,996	16,	607	17,	286	17,814	19,58
Public Safety		62,404	67,785	75,028	77,125	81,256	86,485	90,	745	95	784	99,072	119,67
Public Works		19,105	58,197	30,155	26,346	27,178	33,296	38,	967	40	603	40,552	45,79
Health and Welfare		2,767	2,756	3,128	3,011	3,473	3,484	8,	054	3	799	4,032	4,94
Culture and Recreation		16,743	16,725	17,268	19,255	20,523	21,654	16,	745	23	397	25,712	28,35
Housing and Development		4,643	5,190	5,977	6,524	7,481	8,062	8,	874	8	877	9,593	10,16
Interest and paying agent fees		5,723	8,136	6,792	5,781	5,678	7,409	5,	961	5.	279	5,115	6,35
Total governmental activities expenses		151,954	200,357	181,167	188,029	198,020	218,276	226,	527	235	530	249,342	287,72
Business-type activities:													
Water and sewer		43,383	40,898	44,664	47,267	51,122	62,185	63,	537	67	398	71,068	72,39
Solid waste		792	875	995	888	1,354	1,698	1,	917	2	130	2,011	2,20
Total business-type activities expenses		44,175	41,773	45,659	48,155	52,476	63,883	65,	454	69	528	73,079	74,60
Total primary government expenses	\$	196,129	\$ 242,130	\$ 226,826 \$	236,184 \$	250,496	\$ 282,159	291,	981 \$	\$ 305	058 \$	322,421	\$ 362,32
PROGRAM REVENUES													
Sovernmental activities:													
Charges for services:													
General Government	\$	5,947	\$ 7,030 \$	\$ 8,903 \$	11,947 \$	11,036	\$ 11,736 \$	13.	400 \$	5 14.	503 \$	15,062	\$ 15,78
Judicial		4,657	5,133	5,127	5,128	5,240	5,494		491		259	6,448	6,4
Public Safety		5,286	4,766	4,967	5,107	6,388	7,710		640		262	8,668	10,1
Public Works		4,768	5,420	6,375	10,618	10,916	6,665		713		451	6,073	4,0
Health and Welfare		81	76	74	69	81	79	0,	37	•	64	608	2
Culture and Recreation		2,644	2,639	2,668	2,829	3,030	3,303	1.	803	3.	857	4,440	5,10
Housing and Development		5,202	5,708	5,822	5,592	5,678	5,864		369		765	4,212	3,52
Total charges for services		28,585	30,772	33,936	41,290	42,369	40,851		453		161	45,511	45,3
Operating grants and contributions		3,736	2,694	2,190	1,442	2,035	2,504		486		491	7,249	6,32
Capital grants and contributions		18,186	23,119	19,743	26,121	10,782	12,617		693		908	20,611	22,38
Total governmental activities program revenues	_	50,507	56,585	55,869	68,853	55,186	55,972	138,			560	73,371	74,03
Business-type activities:													
Charges for services:													
Water and sewer		34,773	39,582	45,704	40,741	47,339	54,072	54.	009	58.	084	63,653	67,98
Solid waste		2,027	2,081	2,319	2,431	1,974	2,147		403		740	2,684	3,0
Total charges for services		36,800	41,663	48,023	43,172	49,313	56,219		412		824	66,337	70,99
		29,343	38,806	45,429	47,067	29,573	30,233		836		868	26,649	27,7
Capital grants and contributions						20,010	00,200	JZ,		50,		20,040	
Capital grants and contributions  Total business-type activities program revenues		66,143	80,469	93,452	90,239	78,886	86,452	89,	248	91,	692	92,986	98,74

(Continued)

# FORSYTH COUNTY, GEORGIA TABLE 2 CHANGES IN NET POSITION Last Ten Fiscal Years

(accrual basis of accounting) (amounts expressed in thousands)

		2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Net (expense)/revenue											
Governmental activities	\$	(101,447) \$	(143,772) \$	(125,298) \$	(119,176) \$	(142,834) \$	(162,304) \$	(87,895) \$	(158,970) \$	(175,971) \$	(213,693
Business-type activities		21,968	38,696	47,793	42,084	26,410	22,569	23,794	22,164	19,907	24,135
Total primary government net expense	\$	(79,479) \$	(105,076) \$	(77,505) \$	(77,092) \$	(116,424) \$	(139,735) \$	(64,101) \$	(136,806) \$	(156,064) \$	(189,558
GENERAL REVENUES AND OTHER											
CHANGES IN NET POSITION											
Governmental activities:											
Taxes											
Property Taxes	\$	65,927 \$	70,365 \$	81,779 \$	86,347 \$	93,248 \$	98,761 \$	107,863 \$	113,291 \$	116,499 \$	130,868
Sales Taxes		62,001	64,061	66,721	69,718	74,446	77,490	87,297	100,780	110,592	111,703
Insurance premium taxes		8,336	8,926	9,499	10,173	10,969	11,754	12,477	12,960	19,133	20,031
Other taxes		12,990	13,774	13,028	13,719	15,815	19,423	23,296	28,978	31,781	33,959
Total taxes		149,254	157,126	171,027	179,957	194,478	207,428	230,933	256,009	278,005	296,561
Investment earnings		775	787	1,091	1,828	4,022	5,469	2,464	950	3,815	17,917
Miscellaneous		673	723	786	970	1,559	1,758	1,521	2,183	2,102	1,820
Gain on sale of capital assets		-	-	-	-	-	-	1,319	-	-	-
Gain on in-substance defeasance		-	-	-	-	-	-	-	-	-	885
Transfers		465	500	733	750	750	750	774	1,146	1,049	321
Total governmental activities		151,167	159,136	173,637	183,505	200,809	215,405	237,011	260,288	284,971	317,504
Business-type activities:											
Investment earnings		210	179	518	1,079	1,897	1,565	721	78	1,614	4,650
Miscellaneous		-	-	-	-	719	11	17	-	-	-
Intergovernmental revenue		-	-	31	33	33	421	33	33	66	65
Gain on sale of capital assets		-	-	-	23	(1)	-	12	-	-	-
Transfers		(465)	(500)	(733)	(750)	(750)	(750)	(774)	(1,147)	(1,049)	(321
Total business-type activities		(255)	(321)	(184)	385	1,898	1,247	9	(1,036)	631	4,394
Total primary government	\$	150,912 \$	158,815 \$	173,453 \$	183,890 \$	202,707 \$	216,652 \$	237,020 \$	259,252 \$	285,602 \$	321,898
CHANGE IN NET POSITION											
Governmental activities	\$	49,720 \$	15,364 \$	48,339 \$	64,329 \$	57,975 \$	53,101 \$	149,116 \$	101,318 \$	109,000 \$	103,811
Business-type activities	_	21,713	38,375	47,609	42,469	28,308	23,816	23,803	21,128	20,538	28,529
Total primary government	\$	71,433 \$	53,739 \$	95,948 \$	106,798 \$	86,283 \$	76,917 \$	172,919 \$	122,446 \$	129,538 \$	132,340

From: Statement of Activities

#### **FUND BALANCES OF GOVERNMENTAL FUNDS**

#### **Last Ten Fiscal Years**

(modified accrual basis of accounting) (amounts expressed in thousands)

	20	14	2015	2016	2017		2018		2019	2020	2021	2022	 2023
General fund													
Nonspendable:													
Prepaid items	\$	55	\$ 42	\$ 180	\$	231	\$ 24	5 \$	197	\$ 572	\$ 185	\$ 75	\$ 251
Inventory		331	405	417		610	72	9	411	358	436	460	423
Leases		-	-	-		-		-	-	-	-	3	20
Long-term advances		3,531	6,871	-		-		-	-	-	-	-	-
Restricted:													
Grant projects		-	-	-		-		-	-	-	-	-	-
Capital projects		-	-	60		-		-	-	-	-	-	-
Committed:													
Tree replacement		63	38	95		119		-	-	-	-	-	-
Paving expenditures		-	-	-		-		-	-	-	-	-	-
Assigned:													
Use of fund balance in													
subsequent budget		77	236	308		388		-	-	-	-	-	-
Professional services		129	510	76		219	23	)	103	92	154	118	234
Capital projects		229	1,262	179		69	1,10	)	324	186	100	722	373
Supplies and materials		342	243	7		138	20	1	20	38	338	6	30
Health insurance administration		-	-	-		-		-	-	-	-	-	-
Unassigned	4	6,694	43,451	52,865	51,	629	54,49	2	60,453	75,532	86,329	88,571	96,016
Total general fund	5	1,451	53,058	54,187	53.	403	56,99	3	61,508	76,778	87,542	89,955	97,347

(Continued)

#### **FUND BALANCES OF GOVERNMENTAL FUNDS**

#### **Last Ten Fiscal Years**

(modified accrual basis of accounting) (amounts expressed in thousands)

		2014		2015		2016		2017		2018		2019		2020		2021		2022		2023
All other governmental funds Nonspendable:																				
Prepaid items	\$	_	\$	_	\$	70	\$	99	\$	83	\$	21	\$	31	\$	27	\$	35	\$	30
Inventory	•	362	*	383	-	323	•	358	•	355	*	326	•	378	•	359	*	317	•	344
Long-term advances		-		-		-		480		-		-		_		-		-		-
Restricted:																				
Judicial services		119		90		94		107		93		124		121		148		195		252
Public safety services		8,647		8,101		8,001		10,084		11,286		12,749		19,959		24,345		28,530		29,634
Public works		3,021		· -		· -		-		-		-		-		-		-		_
Grant activities		-		_		_		_		-		_		_		24		823		2,953
Capital projects		68,521		125,364		85,584		91,814		112,552		195,410		195,688		182,793		168,906		155,662
Jail construction and equipping		104		-		-		-		-		-		-		-		-		-
Debt service		18,403		15,569		15,735		16,616		15,077		14,198		11,523		11,642		12,332		11,070
Assigned for capital projects		22,113		23,469		23,351		29,474		23,982		27,554		41,226		60,584		73,993		101,706
Unassigned		(2,433)		(230)		(1,331)		(386)		-		(366)		(3,983)		(2,038)		(2,168)		(2,162)
Total all other governmental funds		118,857		172,746		131,827		148,646		163,428		250,016		264,943		277,884		282,963		299,489
Total all funds	\$	170,308	\$	225,804	\$	186,014	\$	202,049	\$	220,426	\$	311,524	\$	341,721	\$	365,426	\$	372,918	\$	396,836

#### **CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS**

#### **Last Ten Fiscal Years**

(modified accrual basis of accounting) (amounts expressed in thousands)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
REVENUES		20.0								 
Taxes (see table 5)	\$ 149,249	\$ 157,188	\$ 170,877	\$ 179,885	\$ 194,343	\$ 207,445	\$ 230,853	\$ 256,422	\$ 277,804	\$ 296,542
Licenses and permits	6,286	6,855	6,990	6,867	6,928	7,219	6,527	7,221	5,659	5,055
Intergovernmental	3,672	9,817	5,359	5,284	6,397	5,685	23,293	20,722	15,440	10,900
Fines and forfeitures	4,012	3,663	3,459	3,664	3,818	3,943	3,411	3,945	5,128	5,192
Charges for services	18,287	20,254	23,486	30,760	31,623	29,689	32,515	35,995	34,724	35,076
Contributions and donations	77	868	91	73	134	232	1,113	598	292	346
Investment earnings	824	824	1,110	1,895	4,462	6,769	3,142	1,083	6,266	24,017
Miscellaneous	704	723	986	970	2,351	1,758	2,706	2,183	2,102	1,820
Total revenues	183,111	200,192	212,358	229,398	250,056	262,740	303,560	328,169	347,415	 378,948
EXPENDITURES										
General government	20,418	23,754	23,242	27,410	28,317	30,273	36,068	37,951	39,323	42,345
Judicial	12,416	13,104	13,580	14,092	14,912	15,747	16,756	17,287	18,355	19,452
Public safety	59,537	65,260	69,413	68,228	74,634	81,514	87,201	90,975	95,807	110,591
Public works	8,999	15,486	17,655	14,404	15,593	17,917	21,579	19,468	18,897	22,145
Public health and welfare	2,653	2,613	2,999	3,005	3,434	3,207	3,299	3,388	3,825	4,261
Recreation and culture	14,262	13,879	14,067	15,637	16,054	17,154	16,908	18,551	20,240	21,970
Housing and development	4,717	5,153	5,784	6,348	7,735	8,286	8,676	8,452	9,098	9,691
Intergovernmental	183	35,262	2,532	4,813	6,374	3,677	2,536	2,858	3,293	2,822
Capital outlay	85,051	44,200	73,188	41,326	43,790	71,882	62,128	82,200	99,987	77,440
Principal on long-term debt	4,801	32,442	28,748	9,663	15,644	14,869	10,620	23,885	25,565	38,437
Interest and paying agent fees	5,594	6,407	9,046	8,923	7,089	7,526	11,195	10,815	9,726	8,432
Bond issuance costs		811	-	439	-	574	-	-	-	
Total expenditures	218,631	258,371	260,254	214,288	233,576	272,626	276,966	315,830	344,116	 357,586
Excess (deficiency) of revenues										
over (under) expenditures	(35,520)	(58,179)	(47,896)	15,110	16,480	(9,886)	26,594	12,339	3,299	21,362
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#### **CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS**

#### **Last Ten Fiscal Years**

(modified accrual basis of accounting) (amounts expressed in thousands)

	2014	2015	2	2016	2017	2018	2019	2020	2021	2022	2023
OTHER FINANCING SOURCES (USES)											
Proceeds from sale of capital assets	\$ 6	\$ 250	\$	2	\$ 238	\$ 170	\$ 151	\$ 2,917	\$ 657	\$ 644	\$ 223
Transfers in	15,598	44,274	;	36,116	19,239	19,916	22,884	28,333	76,321	67,688	66,734
Transfers out	(15, 133)	(44,064)	(	35,883)	(18,999)	(18,189)	(21,263)	(27,649)	(65,610)	(64,139)	(64,401)
Capital leases	-	-		7,870	-	-	-	-	-	-	-
Proceeds from bond refunding	29,599	60,315		-	76,830	-	-	-	-	-	-
Proceeds from general obligation bond	-	96,165		-	-	-	85,300	-	-	-	-
Premium on bonds issued	-	30,645		-	7,317	-	13,914	-	-	-	-
Payments to refunded bond escrow agent	 -	(73,908)		-	(83,698)	-	-	-	-	-	
Total other financing sources (uses)	 30,070	113,677		8,105	927	1,897	100,986	3,601	11,368	 4,193	2,556
Net change in fund balances	\$ (5,450)	\$ 55,498	\$ (	39,791)	\$ 16,037	\$ 18,377	\$ 91,100	\$ 30,195	\$ 23,707	\$ 7,492	\$ 23,919
Debt service as a percentage of noncapital expenditures	12.7%	8.0%		19.3%	20.6%	11.0%	12.4%	11.7%	10.3%	14.6%	16.9%

## FORSYTH COUNTY, GEORGIA TABLE 5 GENERAL GOVERNMENTAL TAX REVENUES BY SOURCE

#### **Last Ten Fiscal Years**

(modified accrual basis of accounting) (amounts expressed in thousands)

				Insurance			
Fiscal	Property	Sales	Title Ad	Premium	Other		
Year	Taxes	Taxes	Valorem Tax	Tax	Taxes	Tot	al
2014	\$ 65,922	\$ 62,001	\$ 8,539	\$ 8,336	\$ 4,451 \$		149,249
2015	70,425	64,061	8,948	8,926	4,826		157,186
2016	81,628	66,721	7,994	9,499	5,035		170,877
2017	86,274	69,718	8,696	10,173	5,024		179,885
2018	93,112	74,446	10,771	10,969	5,045		194,343
2019	98,777	77,491	14,252	11,754	5,171		207,445
2020	107,782	87,297	16,474	12,477	6,823		230,853
2021	113,704	100,780	21,808	12,960	7,170		256,422
2022	116,299	110,592	24,450	19,133	7,330		277,804
2023	130,848	111,703	27,043	20,031	6,917		296,542

Note: Other taxes include real estate and recording taxes, franchise taxes, alcoholic beverage taxes and hotel/motel taxes.

Title Ad Valorem Tax was created in 2013 and was the first year of collection of this tax type.

#### ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY

#### **Last Ten Fiscal Years**

(amounts expressed in thousands)

																		Total	- 1	Estimated	Assessed
			Real Pro	perty				Personal Pr	ope	erty			Less Ex	empt	ions:	Т	otal Taxable	Direct		Actual	Value as a
Fiscal	Tax	Residential	Agricultural	Commercial	Public	In	ventory &	Motor		Mobile			Real		Personal		Assessed	Tax		Taxable	Percentage of
Year	Year	Property	Property (1)	& Industrial	Utilities	Eq	uipment (4)	Vehicles		Homes	- (	Other (2)	Property		Property		Value	Rate		Value (3)	Actual Value
2015	2014	6,652,676	\$ 184,275	\$ 1,079,629	\$ 105,818	\$	616,552	\$ 564,744	\$	11,172	\$	52,100	\$ 521,557	\$	378,956	\$	8,366,453	7.656	\$	20,916,133	40.00%
2016	2015	7,685,610	197,395	1,284,324	89,457		675,748	400,864		11,031		54,673	555,427		679,963		9,163,712	8.036		22,909,280	40.00%
2017	2016	8,350,070	202,673	1,318,592	86,704		686,910	298,089		10,736		54,696	561,201		770,313		9,676,956	8.036		24,192,390	40.00%
2018	2017	9,266,270	231,025	1,441,482	114,416		696,822	217,892		10,766		57,490	566,685		1,021,904		10,447,574	8.036		26,118,935	40.00%
2019	2018	10,272,554	264,017	1,967,296	133,697		804,276	164,739		10,896		132,310	624,877		1,370,707		11,754,201	8.036		29,385,503	40.00%
2020	2019	11,218,653	291,213	2,282,957	145,764		862,348	130,514		10,670		72,941	642,036		1,635,450		12,737,574	7.936		31,843,935	40.00%
2021	2020	11,903,321	355,373	2,298,604	150,356		865,800	107,449		9,810		79,781	634,188		1,803,534		13,332,773	7.896		33,331,932	40.00%
2022	2021	12,679,730	364,703	2,374,389	155,297		912,213	88,157		9,591		95,386	723,678		2,017,791		13,937,997	7.896		34,844,993	40.00%
2023	2022	15,664,378	569,006	2,725,562	164,217		976,522	80,780		9,656		95,436	755,895		3,716,622		15,813,040	7.896		39,532,600	40.00%
2024	2023	19,693,837	708,814	3,272,228	170,422		1,122,148	81,379		9,273		129,345	828,394		6,125,316		18,233,736	7.896		45,584,340	40.00%

Source: Georgia Department of Revenue and Forsyth County Tax Assessor's Department

<sup>(1)</sup> Includes conservation use and preferential property.

<sup>(2)</sup> Includes aircraft, boats, miscellaneous personal property, timber and heavy equipment.

<sup>(3)</sup> Property that is exempt from taxation has not been included. That is typically property owned by governments and not-for-profit organizations like churches.

<sup>(4)</sup> Includes furniture and fixtures.

## TABLE 7 PROPERTY TAX RATES (DIRECT AND OVERLAPPING GOVERNMENTS)

Last Ten Fiscal Years (Mills - rate per \$1,000 of taxable assessed value)

			Forsyth (	County		So	chool District		CID - South Forsyth	State	Total
Fiscal Year	Tax Year	Operating Millage	Fire Millage	Debt Service Millage	Total County Millage	Operating Millage	Debt Service Millage	Total School Millage	Operating Millage	Operating Millage	Direct & Overlapping Rates
2015	2014	4.812	1.975	0.869	7.656	16.300	2.418	18.718	0.000	0.100	26.474
2016	2015	4.642	1.975	1.419	8.036	17.300	2.418	19.718	0.000	0.050	27.804
2017	2016	4.642	1.975	1.419	8.036	17.300	2.418	19.718	0.000	0.000	27.754
2018	2017	4.642	1.975	1.419	8.036	17.300	2.418	19.718	0.000	0.000	27.754
2019	2018	4.642	1.975	1.419	8.036	17.300	2.418	19.718	0.000	0.000	27.754
2020	2019	4.791	2.175	0.970	7.936	17.300	2.418	19.718	4.000	0.000	31.654
2021	2020	4.791	2.175	0.930	7.896	17.300	2.418	19.718	4.000	0.000	31.614
2022	2021	4.791	2.175	0.930	7.896	17.300	2.418	19.718	4.000	0.000	31.614
2023	2022	4.791	2.175	0.930	7.896	17.300	1.418	18.718	4.000	0.000	30.614
2024	2023	4.791	2.175	0.930	7.896	15.300	1.418	16.718	4.000	0.000	28.614

Source: State Department of Revenue

Overlapping rates are those of local and county governments that apply to property owners within the County. Not all potential overlapping rates apply to all County property owners (e.g., the rates for special districts apply only proportion of the government's property owners whose property is located within the geographic boundaries of the special district.)

### PRINCIPAL PROPERTY TAXPAYERS CURRENT YEAR AND NINE YEARS AGO

#### **December 31, 2023**

(amounts expressed in thousands)

				2023				2014	
					Percentage of				Percentage of
		Та	exable		Total Taxable	7	axable		Total Taxable
		Ass	sessed		Assessed	A	ssessed		Assessed
Taxpayer	Type of Business	<u> </u>	/alue	Rank	Value		Value	Rank	Value
Sawnee EMC	Electric Power Utility	\$ 80	0,255,976	1	0.44%	\$	52,716	1	0.63%
Georgia Transmissions Corp.	Power Transfer Utility	•	6,476,371	2	0.25%	·	27,045	4	0.32%
Deerfield Crossing Apartments	Real Estate Holdings		5,600,000	3	0.25%		,		
Bel Venue LLC	Real Estate Holdings		8,114,000	4	0.21%				
Forsyth Owner 1 LP	Developer	36	6,609,852	5	0.20%		48,574	2	0.58%
Bluegrass Materials Company LLC	Developer	32	2,606,649	6	0.18%		,		
Northside Hospital Inc.	Hospital	28	8,650,771	7	0.16%				
WOP Preston Pointe LLC	Real Estate Holdings	28	8,454,400	8	0.16%				
Colfin 2015-5 Ind. Owner, LLC	Real Estate Holdings	26	6,657,459	9	0.15%				
Gipper LLC	Real Estate Holdings	25	5,488,000	10	0.14%				
United Parcel Service	Delivery Service						31,531	3	0.28%
DDA Winter Garden LLC	Developer						21,970	5	0.19%
Lennar Georgia, Inc.	Developer						17,704	6	0.18%
Mar Windemere LP	Developer						15,640	7	0.17%
Scientific Games, Inc.	Printed Lottery Tickets						17,341	8	0.17%
D.R. Horton, Inc.	Developer						14,564	9	0.15%
AT&T Services, Inc.	Telephone/Cell Phone Service						13,949	10	0.15%
Totals		\$ 388	8,913,478		2.13%	\$	261,034		2.82%

Source: Forsyth County Tax Commissioner

### TABLE 9A PROPERTY TAX LEVIES AND COLLECTIONS

### Last Ten Fiscal Years (amounts expressed in thousands)

		Tax	Taxes Levied for the		Interest,	Total		ected within ear of the Levy	Collections in	Total Coll	ections to Date	_
Fiscal	Tax	Due	Tax Year		Costs,	Adjusted		Percentage of	Subsequent		Percentage of	Uncollected
Year	Year	Date	(Original Levy)	Adjustments	& Penalties	Levy	Amount	Original Levy	Years	Amount	Adjusted Levy	Balance
2015	2014	11/15/14	\$ 66,304	\$ (100)	\$ 105	\$ 66,309	\$ 64,430	97.17%	\$ 1,780	\$ 66,210	99.85%	\$ 99
2016	2015	11/15/15	77,541	(718)	131	76,954	74,248	95.75%	2,588	76,836	99.85%	118
2017	2016	11/15/16	82,227	(536)	110	81,801	78,873	95.92%	2,819	81,692	99.87%	109
2018	2017	11/15/17	88,981	(603)	77	88,455	86,403	97.10%	1,952	88,355	99.89%	100
2019	2018	11/15/18	95,299	(1,050)	17	94,266	92,094	96.64%	2,159	94,253	99.99%	13
2020	2019	11/15/19	102,870	(1,307)	129	101,692	98,899	96.14%	2,662	101,561	99.87%	131
2021	2020	11/15/20	107,061	(864)	29	106,226	102,668	95.90%	3,491	106,159	99.94%	67
2022	2021	11/15/21	112,211	(571)	-	111,640	108,342	96.55%	3,239	111,581	99.95%	59
2023	2022	11/15/22	128,582	(1,001)	-	127,581	124,053	96.48%	3,264	127,317	99.79%	264
2024	2023	11/15/23	142,785	5,618	-	148,403	144,198	100.99%	-	144,198	97.17%	4,205

Source: Forsyth County Tax Commissioner's Office

#### Note:

Taxes levied during the calendar year 2022 are recorded as revenues in the financial statements in fiscal year 2023 since they are levied to finance that fiscal year's expenditures.

Taxes levied include real and personal property, motor vehicle, mobile home, timber, and heavy equipment taxes.

# TABLE 9B TOP 10 WATER CUSTOMERS December 31, 2023

Customer Name	Business	Gallons Metered	Total	Water Billed	% of Total Billings	
Forsyth County Schools	School System	78,947,470	\$	580,452	1.66%	
A and A Water Company LLC	Private Water System	34,649,570		159,258	0.46%	
Truby Inc	Private Water System	28,537,350		129,114	0.37%	
Pac Summit Crossing LLC	Apartments	24,624,620		125,691	0.36%	
TS Big Creek LLC	Apartments	15,967,300		74,158	0.21%	
Deerfield Crossing Apartments	Apartments	15,118,900		82,928	0.24%	
WOP Preston Pointe LLC	Apartments	14,829,000		78,389	0.22%	
GT RP Halcyon LLC	Management Consulting	13,402,240		97,504	0.28%	
Forsyth County Parks and Rec	Government	12,514,860		99,591	0.29%	
Forsyth Owner 1 LP	Manufacturing	11,704,900		69,719	0.20%	
All other customers				33,392,541	95.71%	
Total Billing			\$	34,889,345		

#### TABLE 9C TOP 10 SEWER CUSTOMERS December 31, 2023

Customer Name	Business	Gallons Metered	Total Sewer Billed	% of Total Billings
Forsyth County Schools	School System	53,715,430	\$ 435,231	1.42%
Pac Summit Crossing LLC	Apartments	23,757,750	183,785	0.60%
TS Big Creek LLC	Apartments	15,967,300	122,749	0.40%
Deerfield Crossings Apartments	Apartments	14,389,000	110,691	0.36%
WOP Preston Pointe LLC	Apartments	14,370,400	110,549	0.36%
Toll Brothers	Commercial Developer	12,383,470	130,508	0.43%
Forsyth Owner 1 LP	Commercial Developer	11,704,900	90,184	0.29%
Bel Venue LLC	Apartments	11,616,000	89,505	0.29%
Amelia Bay LLC	Manufacturing	11,269,200	86,476	0.28%
GT RP Halcyon LLC	Commercial Developer	11,229,740	89,968	0.29%
All other customers			29,130,228	95.26%
Total Billing			\$ 30,579,874	

#### TABLE 9D WATER SYSTEM RATES, FEES AND CHARGES December 31, 2023

METER SIZE (1)	EXIS	FEE STING NES	МС	NIMUM ONTHLY IARGES
5/8	\$	2,238	\$	14.25
3/4		2,238		14.25
1		3,805		17.81
1 1/2		7,385		23.75
2		11,862		35.62
3		22,380		106.88
4		37,375		148.47
6		74,526		296.92
8		119,286		534.45

Average monthly billing for a residential customer using 9000 gallons of water on a 3/4" domestic meter per month

Water	\$ 50.68
Sewer	84.56
Total	\$ 135.24

Source: The Water Rate Resolution adopted November 2019.

(1) Meter sizes are in inches.

## TABLE 10 RATIOS OF OUTSTANDING DEBT BY TYPE Last Ten Fiscal Years

(amounts expressed in thousands, except per capita amounts)

			Governmenta	Activities			E	Business-Type Act	tivitie	S					
	G	eneral	Financed										Total	Percentage	
Fiscal	Ob	ligation	Purchases	Lease		Revenue		Notes		Lease			Primary	of Personal	Per
Year	E	Bonds	(2)	Liabilities (3)	Total	 Bonds (2)		Payable	L	iabilities (3)	 Total	G	overnment	Income (1)	Capita (1)
2014	\$	152,756	\$ 7,934	\$ -	\$ 160,690	\$ 151,137	\$	6,826	\$	-	\$ 157,963	\$	318,653	3.66%	\$ 1,560
2015		241,561	7,897	-	249,458	207,833		6,699		-	214,532		463,990	5.30%	2,184
2016		209,672	15,729	-	225,401	201,160		6,434		-	207,594		432,995	4.94%	1,959
2017		201,678	13,121	-	214,799	194,371		6,368		-	200,739		415,538	4.52%	1,823
2018		186,217	10,456	-	196,673	187,406		6,243		-	193,649		390,322	4.13%	1,650
2019		270,245	7,777	-	278,022	272,099		5,917		-	278,016		556,038	5.47%	2,276
2020		253,537	7,777	-	261,314	264,284		5,750		-	270,034		531,348	4.68%	2,053
2021		223,709	7,777	1,429	232,915	256,150		5,565		312	262,027		494,942	4.08%	1,895
2022		193,449	7,777	1,028	202,254	251,113		6,763		215	258,091		460,345	3.48%	1,723
2023		152,246	7,777	603	160,626	242,021		16,062		112	258,195		418,821	2.84%	1,535

Note: Details regarding the County's outstanding debt can be found in the notes to the financial statements.

<sup>(1)</sup> See the Schedule of Demographic and Economic Statistics for personal income and population data.

<sup>(2)</sup> Includes Certificates of Participation.

<sup>(3)</sup> Governmental Accounting Standards Board Statement No. 87, Leases, was implemented as of January 1, 2022.

#### RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING Last Ten Fiscal Years

(amounts expressed in thousands, except per capita amounts)

Fiscal Year	General Obligation Bonds	Less: Amounts Restricted to Repaying Principal	Total	Per Capita (2)	
2014	\$ 241,561	\$ 18,403	\$ 223,158	1.07%	\$ 658
2015	209,672	15,569	194,103	0.85%	1,064
2016	201,678	15,735	185,943	0.77%	878
2017	186,217	16,616	169,601	0.65%	812
2018	270,245	15,077	255,168	0.87%	723
2019	270,245	14,198	256,047	0.80%	1,048
2020	253,537	11,523	242,014	0.73%	935
2021	223,709	11,642	212,067	0.61%	815
2022	193,449	12,332	181,117	0.46%	678
2023	152,246	11,070	141,176	0.31%	517

Note: Details regarding the County's outstanding debt can be found in the notes to the financial statements.

<sup>(1)</sup> See the Schedule of Assessed Value and Estimated Actual Value of Taxable Property for property value data.

<sup>(2)</sup> See the Schedule of Demographic and Economic Statistics for population data.

#### **DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT**

as of December 31, 2023

(amounts expressed in thousands)

Governmental Unit	Ou	Debt Outstanding		Amount Applicable to Government	
Overlapping Forsyth County School District	\$	484,408	100.00%	\$	484,408
Forsyth County direct debt  Total direct and overlapping debt	\$	160,626 645,034	100.00%	\$	160,626 645,034

Assessed value data used to estimate applicable percentages provided by the State Department of Revenue.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the county. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the county. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and, therefore, responsible for repaying the debt, of each overlapping government.

The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the county's taxable assessed value that is within the government's boundaries and dividing it by the county's total taxable assessed value.

#### **LEGAL DEBT MARGIN INFORMATION**

#### Last Ten Fiscal Years

(amounts expressed in thousands)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Assessed value of property	\$ 9,266,9	66 \$ 10,840,629	\$ 11,008,470	\$ 12,036,163	\$ 13,749,785	\$ 15,015,060	\$ 15,770,496 \$	16,679,466	\$ 20,285,557	\$ 25,187,446
Debt limit (10% of total assessed value)	926,6	97 1,084,063	1,100,847	1,203,616	1,374,979	1,501,506	1,577,050	1,667,947	2,028,556	2,518,745
Amount of Debt applicable to limit:  General obligation bonds  Less: Resources restricted to paying principal	152,7 (18,4	,	209,672 ) (15,735)	201,678 (16,616)	186,217 (15,077)	270,245 (14,198)	253,537 (11,523)	223,709 (11,642)	193,449 (12,332)	152,246 (11,070)
Total net debt applicable to limit	134,3	53 225,992	193,937	185,062	171,140	256,047	242,014	212,067	181,117	141,176
Legal debt margin Total net debt applicable to the limit as a percentage of debt limit	\$ 792,3	20.85%	\$ 906,910 17.62%	\$ 1,018,554 15.38%	\$ 1,203,839	\$ 1,245,459 17.05%	\$ 1,335,036 \$	1,455,880	\$ 1,847,439 8.93%	\$ 2,377,569 5.61%

# FORSYTH COUNTY, GEORGIA TABLE 14 PLEDGED-REVENUE COVERAGE Last Ten Fiscal Years

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Income (loss) of the System (1) Plus:	\$ (8,361,641)	\$ (1,076,752)	\$ 1,627,371	\$ (5,440,848)	\$ (2,075,010)	\$ (6,457,321)	\$ (9,391,264)	\$ (9,475,421)	\$ (6,374,845)	\$ (44,051)
Interest on debt	5,448,408	5,750,271	5,072,477	4,048,005	6,390,645	7,449,371	8,513,353	8,511,816	7,305,709	7,159,496
Depreciation and amortization	10,962,318	11,111,499	11,561,154	14,025,321	14,633,880	15,871,628	16,804,464	18,067,135	19,617,511	19,366,748
	8,049,085	15,785,018	18,261,002	12,632,478	18,949,515	16,863,678	15,926,553	17,103,530	20,548,375	26,482,193
Connection fees accounted for as capital contributions (2)	13,415,495	15,393,622	15,312,240	14,810,270	14,083,395	13,702,780	15,007,494	17,394,836	12,109,347	6,877,331
Cash flow available for debt service	21,464,580	31,178,640	33,573,242	27,442,748	33,032,910	30,566,458	30,934,047	34,498,366	32,657,722	33,359,524
Annual debt service requirements	9,228,926	9,128,188	12,237,077	12,819,339	13,150,296	14,187,357	15,136,540	16,489,672	11,707,892	15,895,666
Debt-service coverage ratio	2.33	3.42	2.74	2.14	2.51	2.15	2.04	2.09	2.79	2.10

<sup>(1)</sup> Represents the income (loss) of the Water and Sewerage Authority before capital contributions and transfers.

Source: Applicable year's annual comprehensive financial report.

<sup>(2)</sup> Represents the cash portion of capital contributions.

# TABLE 15 DEMOGRAPHIC AND ECONOMIC STATISTICS Last Ten Fiscal Years

			ersonal ncome	Per Capita			evel as a Percent on 25 yrs & over		
Fiscal Year	Population	•	ts expressed usands) (1)	Personal Income	Median Age	High School or Higher	Bachelor's Degree or Higher	School Enrollment	Unemployment Rate
2014	204,302	\$	8,705,125	42,609	37	91.4%	43.8%	42,435	5.30%
2015	212,438		8,758,500	41,228	37	91.6%	44.6%	44,286	4.40%
2016	221,009		8,760,500	39,639	38	92.0%	45.6%	46,238	4.50%
2017	227,967		9,184,200	40,287	38	94.4%	48.3%	47,732	3.40%
2018	236,612		9,439,872	39,896	38	92.5%	50.2%	49,657	3.10%
2019	244,252		10,157,219	41,585	38	92.5%	51.7%	51,000	2.20%
2020	258,770		11,342,407	43,832	38	93.0%	53.1%	51,152	4.60%
2021	260,206		12,091,773	46,470	39	93.4%	54.8%	53,501	2.10%
2022	267,237		13,229,835	49,506	39	93.6%	55.9%	54,180	2.60%
2023	272,887		14,736,444	54,002	39	93.6%	56.2%	54,393	2.30%

#### Data sources:

Bureau of the Census/County Regional Planning Commission, U.S. Census Bureau, U.S. Department of Commerce - Bureau of Economic Analysis (BEA)\*, State Department of Labor, State Department of Commerce, and Georgia Department of Education.

Note: Population, median age, and education level information are based on surveys conducted during the last quarter of the calendar year. Personal income information is a total for the year. Unemployment rate information is an adjusted yearly average. School enrollment is based on the census at the start of the school year.

(1) Personal income statistics provided by BEA.

TABLE 16
PRINCIPAL EMPLOYERS
Current Year and Nine Years Ago

		202	3		2014				
Franksian	Franklavasa	Dank	Percentage of Total County		Dank	Percentage of Total County			
Employer	Employees	Rank	Employment	Employees	Rank	Employment			
Forsyth County School System	8,000	1	6.21%	4,496	1	4.95%			
Northside Hospital - Forsyth	3,100	2	2.41%	2,200	2	2.42%			
Forsyth County Government	1,611	3	1.25%	1,139	4	1.25%			
Tyson Foods, Inc.	1,100	4	0.85%	1,100	3	1.21%			
Koch Foods	1,000	5	0.78%	900	5	0.99%			
Scientific Games International, Inc.	1,000	6	0.78%	1,095	6	1.20%			
Siemens Industry, Inc.	700	7	0.54%	668	7	0.74%			
Sawnee EMC	650	8	0.50%						
Baran Telecom, Inc.	475	9	0.37%						
Solvay Specialty Polymers LLC	450	10	0.35%						
Publix	-		0.00%	685	8	0.75%			
Kroger Company	-		0.00%	534	9	0.59%			
Walmart Supercenter	-		0.00%	468	10	0.52%			
All other employers	110,651		85.95%	77,587		85.38%			
Total	128,737	_	100.00%	90,872	_	100.00%			

Source: Cumming-Forsyth Chamber of Commerce, Bond Documents and Forsyth County Planning and Development, and Georgia Department of Labor.

TABLE 17
FULL-TIME EQUIVALENT COUNTY GOVERNMENT EMPLOYEES BY FUNCTION
Last Ten Fiscal Years

			Full-	time Equiv	alent Empl	oyees as of	December	31		
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Function	•									
General Government (1)	187	195	200	215	207	191	239	239	245	262
Judicial	110	115	125	138	143	150	151	150	152	152
Public Health and Welfare	29	22	35	47	37	58	43	42	42	45
Public Safety										
Police	328	358	395	436	425	438	450	444	478	482
Officers	268	302	332	398	349	357	365	366	390	392
Civilians	60	56	63	38	76	81	85	78	88	90
Fire	172	166	192	196	180	205	210	211	223	228
Firefighters and Officers	166	160	184	187	156	186	175	175	193	198
Civilians	6	6	8	9	24	19	35	36	30	30
E-911 and Coroner's Office	41	39	40	48	43	52	47	45	43	46
Public Works	76	77	80	84	102	109	117	113	113	100
Recreation and Culture	65	67	71	74	76	77	80	85	86	90
Housing and Development	47	42	51	61	59	75	64	65	69	65
Solid Waste	6	8	9	9	11	11	12	11	12	11
Water and Sewer	78	78	99	110	106	113	122	123	128	126
Total	1,139	1,167	1,297	1,418	1,389	1,479	1,535	1,528	1,591	1,607

Source: Forsyth County's Personnel Services Department

Notes: A full-time employee is scheduled to work 2,080 hours per year (including vacation and sick leave). Full-time-equivalent employment is calculated by dividing total labor hours by 2,080.

(1) Includes Internal Service departments that fall under the general government category.

TABLE 18
OPERATING INDICATORS BY FUNCTION
Last Ten Fiscal Years

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Function										
Sheriff										
Physical arrests	4,920	(1)	6,727	5,678	6,037	6,102	4,404	4,880	5,669	6,213
Traffic violations	12,985	(1)	(1)	18,720	20,963	22,258	26,561	30,233	23,207	27,044
Fire										
Number of calls answered	12,799	13,283	13,873	14,993	14,441	14,771	15,081	17,152	17,878	17,594
Inspections	3,422	5,918	7,608	6,422	7,060	10,015	7,516	8,520	10,599	11,365
Highways and streets										
Street resurfacing (miles)	49	57	65	63	53	56	42	50	50	33
Potholes repaired	558	235	389	525	801	2,307	250	500	732	765
Sanitation										
Refuse collected (tons/day)	5	6	6	7	7	7	10	8	8	12
Recyclables collected (tons/day)	5	8	5	6	8	7	10	7	8	11
Water										
New connections	2,120	2,566	2,282	2,143	2,009	1,408	1,844	1,880	1,086	822
Water mains breaks	60	60	91	86	59	61	46	69	81	52
Average daily consumption										
(thousands of gallons)	11,998	12,830	15,210	14,241	14,784	15,797	14,365	15,154	16,312	15,569
Wastewater										
Average daily sewage treatment										
(thousands of gallons)	2,553	2,894	3,222	3,372	3,881	4,897	5,611	6,388	6,576	6,674

Sources: Various county departments including Fire, Sheriff's Office, Engineering, Water and Sewer, and Solid Waste.

<sup>(1)</sup> Information is not available for 2015 or 2016.

FORSYTH COUNTY, GEORGIA

TABLE 19

CAPITAL ASSET STATISTICS BY FUNCTION

Last Ten Fiscal Years

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Function										
Public safety										
Sheriff:										
Precincts	2	2	2	2	2	2	2	2	2	2
Number of vehicles	316	374	391	345	349	353	345	434	434	376
Fire:										
Stations	12	12	12	13	13	13	14	14	14	14
Number of vehicles	90	94	95	95	90	86	92	89	89	86
Highways and streets										
Streets (miles)	1,128	1,157	1,169	1,165	1,158	1,186	1,191	1,204	1,204	1,204
Streetlights	33	66	66	72	72	73	69	76	76	76
Traffic signals	71	71	71	71	73	71	73	75	77	78
Culture and recreation										
Parks acreage	3,250	3,250	3,250	3,250	3,250	2,820	2,820	2,820	2,833	2,934
Parks	23	23	25	25	25	25	25	25	27	28
Baseball/softball fields	52	52	52	52	52	52	52	52	52	57
Tennis courts	36	36	36	36	36	36	42	42	42	46
Soccer/Football fields	24	24	28	32	32	32	32	33	38	36
Playgrounds	20	21	21	21	21	21	21	22	22	23
Community centers	5	5	5	5	5	8	8	8	8	8
Water										
Water mains (miles)	963	986	1,009	1,051	1,065	1,088	1,005	1,112	1,126	1,141
Fire hydrants	6,681	9,473	9,481	9,677	8,254	11,062	11,250	11,268	11,300	11,649
Sewer										
Sanitary sewers (miles)	509	538	562	601	613	651	534	672	683	697

Sources: Various county departments.

Note: No capital asset indicators are available for the general government function.

# TABLE 20 WATER SYSTEM STATISTICS Last Ten Fiscal Years

Fiscal Year	Average Daily Demand (1)	Maximum Daily Demand (1)	Water System Accounts (2)	Sewer System Accounts (2)
2014	12.00	17.24	52,309	24,830
2015	12.83	21.09	54,951	27,201
2016	15.21	24.17	57,419	29,136
2017	14.24	20.01	59,365	30,867
2018	14.78	19.95	61,632	32,533
2019	15.80	23.08	62,880	33,708
2020	14.37	21.90	64,828	35,253
2021	15.15	29.23	66,572	37,265
2022	16.31	26.29	67,567	38,108
2023	15.57	24.60	68,332	38,648

<sup>(1)</sup> Millions of gallons per day (MGD).

<sup>(2)</sup> Number at year end.

### **COMPLIANCE SECTION**





# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Commissioners of Forsyth County, Georgia Cumming, Georgia

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Forsyth County, Georgia (the "County"), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated June 10, 2024. Our report includes a reference to other auditors who audited the financial statements of the Forsyth County Health Department, as described in our report on the County's financial statements. This report does not include the results of the other auditor's testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

#### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mauldin & Jerkins, LLC

Atlanta, Georgia June 10, 2024



## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Board of Commissioners of Forsyth County, Georgia Cumming, Georgia

Report on Compliance for Each Major Federal Program

### **Qualified Opinions**

We have audited Forsyth County, Georgia's (the "County") compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2023. The County's major federal programs are identified in the Summary of Auditor's Results Section of the accompanying Schedule of Findings and Questioned Costs.

Qualified Opinion on Drinking Water State Revolving Fund Cluster (Assistance Listing 66.468)

In our opinion, except for the noncompliance described in the Basis for Qualified and Unmodified Opinions section of our report, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on the Drinking Water State Revolving Fund Cluster program (Assistance Listing 66.468) for the year ended December 31, 2023.

Qualified Opinion on Coronavirus State and Local Fiscal Recovery Funds (Assistance Listing 21.027)

In our opinion, except for the noncompliance described in the Basis for Qualified and Unmodified Opinions section of our report, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on the Coronavirus State and Local Fiscal Recovery Funds program (Assistance Listing 21.027) for the year ended December 31, 2023.

### **Basis for Qualified Opinions**

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our qualified opinions on compliance for each major federal program. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

Matter Giving Rise to Qualified Opinion on the Drinking Water State Revolving Fund Cluster (Assistance Listing 66.468)

As described in the accompanying schedule of findings and questioned costs, the County did not comply with requirements regarding the Drinking Water State Revolving Fund Cluster as described in finding number 2023-002 for Procurement, Suspension, and Debarment.

Compliance with such requirements is necessary, in our opinion, for the County to comply with the requirements applicable to that program.

Matter Giving Rise to Qualified Opinion on Coronavirus State and Local Fiscal Recovery Funds (Assistance Listing 21.027)

As described in the accompanying schedule of findings and questioned costs, the County did not comply with requirements regarding the Coronavirus State and Local Fiscal Recovery Funds as described in finding number 2023-001 for Procurement, Suspension, and Debarment.

Compliance with such requirements is necessary, in our opinion, for the County to comply with the requirements applicable to that program.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the County's federal programs.

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and
  perform audit procedures responsive to those risks. Such procedures include examining, on a test basis,
  evidence regarding the County's compliance with the compliance requirements referred to above and
  performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to
  design audit procedures that are appropriate in the circumstances and to test and report on internal control
  over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion
  on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is
  expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Other Matters**

Governmental Auditing Standards requires the auditor to perform limited procedures on the County's responses to the noncompliance findings identified in our compliance audit described in the accompanying schedule of findings and questioned costs. The County's responses were not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the responses.

#### **Report on Internal Control over Compliance**

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be significant deficiencies.

A *deficiency in internal control* over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies in internal control over compliance described in the accompanying Schedule of Findings and Questioned Costs as Items 2023-001 and 2023-002 to be material weaknesses.

A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the County's responses to the internal control over compliance findings identified in our compliance audit described in the accompanying Schedule of Findings and Questioned Costs. The County's responses were not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the responses.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Mauldin & Jerkins, LLC

Atlanta, Georgia June 10, 2024

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2023

Federal Grantor/Pass-Through Grantor/Program Title	Assistance Listing Number	Contract or Project Number	Tota Expendi	
U.S. DEPARTMENT OF DEFENSE				
Passed through the Office of the State Treasurer of Georgia: Payments in Lieu of Taxes - Flood Lands	12.112	2023	\$	502,230
U.S. DEPARTMENT OF THE INTERIOR				
Payments in Lieu of Taxes	15.226	2023		77,606
U.S. DEPARTMENT OF JUSTICE				
Passed through the Criminal Justice Coordinating Council:				
VOCA Victims Assistance Grant (Sheriff)	16.575	C21-8-036		51,364
VOCA Victims Assistance Grant (Sheriff)	16.575	C22-8-099		21,693
VOCA Victims Assistance Grant (District Attorney)	16.575	C22-8-076		122,521
VOCA Victims Assistance Grant (District Attorney)	16.575	C23-8-101		22,450
			-	218,028
Passed through the Criminal Justice Coordinating Council: Residential Substance Abuse Treatment (RSAT)	16.593	R20-8-002		53,387
Residential Substance Abuse Treatment (RSAT)	16.593	R20-8-002 R20-8-005		164,622
Residential Substance Abuse Treatment (ROAT)	10.595	1120-0-003		218,009
Equitable Sharing Program	16.922	GA-0580000	·	58,264
Edward Byrne Memorial Justice Assistance Grant Program	16.738	15PBJA-22-GG-02798-JAGX	-	5,253
,				
Edward Byrne Discretionary Community Project Edward Byrne Discretionary Community Project	16.753 16.753	15PBJA-22-GG-00091-BRND		141,122
Edward Byrne Discretionary Counselors Grant	16.753	15PBJA-23-GG-00188-BRND 15PBJA-22-GG-00188-BRND		49,836 45,000
Edward Byrne Discretionary Counselors Grant	10.755	13FB3A-22-GG-00100-BRND		235,958
Total U.S. Department of Justice			-	735,512
Total C.C. Department of Gustice				700,012
U.S. DEPARTMENT OF TRANSPORTATION				
Passed through the Georgia Department of Transportation:				
Formula Grants for Other than Urbanized Areas	20.509	T007228 (5311)		29,669
Formula Grants for Other than Urbanized Areas	20.509	T007311 (5311)		83,229
Formula Grants for Other than Urbanized Areas	20.509	GA-2022-003-00(5307)		181,092
Formula Grants for Other than Urbanized Areas	20.509	GA-2023 (5307)	-	241,702 535,692
Passed through the Georgia Department of Transportation:				
Highway Planning and Construction	20.205	PI#0009316		136,100
Highway Planning and Construction	20.205	16066		77,775
Highway Planning and Construction	20.205	16975		117,916
Total Highway Planning and Construction				331,791
Passed through the Governor's Office of Highway Safety:				
Highway Enforcement Aggressive Traffic (H.E.A.T.)	20.600	GA-2024-402 PT-019		38,493
Total Highway Safety Cluster				38,493
Total U.S. Department of Transportation				905,976
·				•
U.S. DEPARTMENT OF TREASURY	21.027	U.D. 1210	,	1 566 007
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	H.R. 1319		1,566,027 1,566,027
Total U.S. Department of Treasury				1,566,027
U.S. ENVIRONMENTAL PROTECTION AGENCY				
Passed through the Georgia Environmental Finance Authority:				
Capitalization Grants for Drinking Water State Revolving Fund Cluster	66.468	DW2020029		9,339,509
Total Drinking Water State Revolving Fund Cluster				9,339,509
Total U.S. Environmental Protection Agency			g	9,339,509
			С	ontinued

# FORSYTH COUNTY, GEORGIA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2023

Federal Grantor/Pass-Through Grantor/Program Title	Assistance Listing Number	Contract or Project Number	Total enditures
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES			
Passed through the Legacy Link, Inc:			
Special Programs for the Aging: Title III, Part B	93.044	427-93-07070254-99	\$ 31,118
Transportation - SSBG-HCBS and OAA Title IIIB	93.044	427-93-07070254-99	2,411
Special Programs for the Aging: Title III, Part C	93.045	427-93-07070254-99	257,865
APRA - HDM and Congregate	93.045	427-93-07070254-99	204,250
Nutrition Services Incentive	93.053	427-93-07070254-99	 47,726
Total Aging Cluster			 543,370
Passed through the Legacy Link, Inc:			
Social Services Block Grant	93.667	427-93-07070254-99	 14,077
APRA - Wellness	93.052	427-93-07070254-99	 25,500
Total U.S. Department of Health and Human Services			 582,947
U.S. DEPARTMENT OF HOMELAND SECURITY			
Passed through Georgia Emergency Management Agency:			
Emergency Management Performance Grant	97.042	OEM21-060	 45,000
Homeland Security Grant Program	97.067	#50	710
Homeland Security Grant Program	97.067	#61	2,240
Homeland Security Grant Program	97.067	#29	50,155
			 53,105
Total U.S. Department of Homeland Security			98,105
Total Expenditures of Federal Awards			\$ 13,807,912

See accompanying notes to Schedule of Expenditures of Federal Awards.

## FORSYTH COUNTY, GEORGIA NOTE TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2023

### (1) Summary of Significant Accounting Policies

### Basis of Presentation and Accounting

The accompanying Schedule of Expenditures of Federal Awards is presented using the modified accrual basis of accounting. Under the modified accrual basis of accounting, expenditures are recognized when the related liability is incurred.

In instances where the grant agreement requires the County to match grant awards with local funds, such matching funds are excluded in the accompanying Schedule of Expenditures of Federal Awards.

Federal grant programs which are administered through State agencies (pass-through awards) have been included in this report. These programs are operated according to Federal regulations promulgated by the Federal agency providing the funding.

The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards. Therefore, some amounts presented in this schedule may differ from amounts presented in or used in the preparation of the financial statements.

The County did not utilize the 10% de minimus indirect cost rate permitted by the Uniform Guidance.

### SECTION I SUMMARY OF AUDITOR'S RESULTS

### **SUMMARY OF AUDITOR'S RESULTS Financial Statements** Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP: Unmodified Internal control over financial reporting: Material weaknesses identified? yes X no Significant deficiencies identified? X none reported yes yes Noncompliance material to financial statements noted? X no Federal Awards Internal control over major program: Material weaknesses identified? X yes Significant deficiencies identified? yes X none reported Type of auditor's report issued on compliance for major program Qualified Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? X yes Identification of major programs: Name of Federal Program or Cluster Federal Assistance Listing Number

# Name of Federal Program or Cluster Drinking Water State Revolving Fund Cluster COVID-19 - Coronavirus State and Local Fiscal Recovery Funds Federal Assistance Listing Number 66.468 21.027

Dollar threshold used to distinguish between Type A and Type B programs \$750,000

Auditee qualified as low-risk auditee? \_\_\_\_\_ yes \_\_X \_\_no

### SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES

None

### SECTION III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

Finding 2023 – 001 Procurement, Suspension, and Debarment

**Program:** Coronavirus State and Local Fiscal Recovery Fund – Federal Assistance Listing

No. 21.027

Criteria: 49 CFR Part 18.36 requires grant recipients to follow the procurement standards

established by their state and their own policies as long as those standards meet federal requirements. The County's procurement standards meet Federal and State requirements. Also, in compliance with the guidance set forth in the grant agreements and with the OMB A-102 Common Rule (which applies to grants and cooperative agreements) Attachment 1 (d), all recipients are required, during the procurement process, to ensure vendors are not cited as suspended or debarred or otherwise excluded from participation in federally funded contracts. This can be accomplished by checking www.sam.gov maintained by the General Services Administration, collecting a certification from the entity, or adding a clause or

condition to the contract with the vendor.

Condition: During our testing of the Coronavirus State and Local Fiscal Recovery Fund

("CSLFRF"), it was discovered that the County did not document its verification of whether its major contractor was noted as excluded on the federal government's suspension and debarred lists and did not include the appropriate language in the

contract with that contractor.

**Possible Effects:** The County could unintentionally enter into a noncompliant contract and be forced

to reimburse the federal government for all expenditures made with a debarred or suspended contractor. Based on a review of the excluded parties listing, the

contractor in this case was not included as suspended or debarred.

**Questioned Costs:** None.

Context: The major contractor used with CSLFRF funds was not noted as having the proper

suspension and debarment certification in its contract and there was no

documentation of the County's review of the excluded party listing.

Cause: The County did not obtain suspension and debarment certifications from the

contractor or document that a review of suspended and debarred vendors had

occurred.

**Recommendation:** We recommend the County establish procedures to document its process of

verification of a contractor's suspension and debarment status prior to engagement, and also periodically perform and document a review of the listing of

suspended and debarred vendors.

Auditee's Response: We concur with the finding. We will take necessary steps to ensure processes are

properly documented in the future.

### SECTION III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS (CONTINUED)

Finding 2023 - 002 Procurement, Suspension, and Debarment

**Program:** Drinking Water State Revolving Fund – Federal Assistance Listing No. 66.468

Criteria: 49 CFR Part 18.36 requires grant recipients to follow the procurement standards

established by their state and their own policies as long as those standards meet federal requirements. The County's procurement standards meet Federal and State requirements. Also, in compliance with the guidance set forth in the grant agreements and with the OMB A-102 Common Rule (which applies to grants and cooperative agreements) Attachment 1 (d), all recipients are required, during the procurement process, to ensure vendors are not cited as suspended or debarred or otherwise excluded from participation in federally funded contracts. This can be accomplished by checking www.sam.gov maintained by the General Services Administration, collecting a certification from the entity, or adding a clause or

condition to the contract with the vendor.

Condition: During our testing of the Drinking Water State Revolving Fund ("DWSRF"), it was

discovered that the County did not document its verification of whether its major contractor was noted as excluded on the federal government's suspension and debarred lists and did not include the appropriate language in the contract with that

contractor.

**Possible Effects:** The County could unintentionally enter into a noncompliant contract and be forced

to reimburse the federal government for all expenditures made with a debarred or suspended contractor. Based on a review of the excluded parties listing, the

contractor in this case was not included as suspended or debarred.

Questioned Costs: None.

Context: The major contractor used with DWSRF funds was not noted as having the proper

suspension and debarment certification in its contract and there was no

documentation of the County's review of the excluded party listing.

Cause: The County did not obtain suspension and debarment certifications from the

contractor or document that a review of suspended and debarred vendors had

occurred

**Recommendation:** We recommend the County establish procedures to document its process of

verification of a contractor's suspension and debarment status prior to engagement, and also periodically perform and document a review of the listing of

suspended and debarred vendors.

Auditee's Response: We concur with the finding. We will take necessary steps to ensure processes are

properly documented in the future.

### FORSYTH COUNTY, GEORGIA SCHEDULE OF PRIOR YEAR AUDIT FINDINGS FOR THE YEAR ENDED DECEMBER 31, 2023

### 2022-001 Revenue Recognition - Forsyth County Public Library

**Condition and Context:** Internal controls were not sufficient to detect certain misstatements in the reporting of intergovernmental receivables for the State Revenue Fund and the Capital Projects Fund.

Status: Resolved.

### 2022-002 Accounting for Issuance of Refunding Revenue Bonds

**Condition and Context:** Internal controls were not sufficient to detect certain misstatements in the Water and Sewerage Authority Fund that resulted from the issuance of refunding bonds.

Status: Resolved.



### **Forsyth County Finance Department**

**BRIAN CLARK**, Chief Financial Officer

### MANAGEMENT'S CORRECTIVE ACTION PLAN FOR THE YEAR ENDED DECEMBER 31, 2023

### 2023-001 Procurement, Suspension, and Debarment

Name of the Contact Person Responsible for the Corrective Action Plan: Brian Clark, Chief Financial Officer.

Corrective Action Plan: Additional steps within the existing process have been put in place. The Procurement Department has implemented a verification step to confirm a vendor's suspension and/or debarment status. This step also requires documented proof of verification to be saved on the vendor master file within the County's Financial Software. A periodic review is now required to ensure all vendors meet these requirements on an ongoing basis.

Anticipated Completion Date: Implemented as of June 30, 2024

### 2023-002 Procurement, Suspension, and Debarment

Name of the Contact Person Responsible for the Corrective Action Plan: Brian Clark, Chief Financial Officer.

Corrective Action Plan: Additional steps within the existing process have been put in place. The Procurement Department has implemented a verification step to confirm a vendor's suspension and/or debarment status. This step also requires documented proof of verification to be saved on the vendor master file within the County's Financial Software. A periodic review is now required to ensure all vendors meet these requirements on an ongoing basis.

Anticipated Completion Date: Implemented as of June 30, 2024